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## **BOARD OF ELECTIONS**

IN
THE CITY OF NEW YORK
EXECUTIVE OFFICE, 32 BROADWAY
NEW YORK, NY 10004–1609
(212) 487–5300
FAX (212) 487–5349
www.vote.nyc.ny.us

AGENDA COMMISSIONERS MEETING TUESDAY, AUGUST 25, 2009 AT 1:30 P.M. MARCUS CEDERQVIST EXECUTIVE DIRECTOR

GEORGE GONZALEZ
DEPUTY EXECUTIVE DIRECTOR

PAMELA GREEN PERKINS
ADMINISTRATIVE MANAGER

## 1. Minutes

- a) 07/14/09
- b) 07/21/09
- c) 07/28/09
- d) 08/03/09
- e) 08/11/09
- 2. Marcus Cederqvist
  - a) HAVA Update
  - b) Special Election 38<sup>th</sup> Assembly District
- 3. Steven H. Richman/John P. O'Grady
  - a) Changes to MOU for HAVA Grant
- 4. Troy Johnson
  - a) Draft Notice to all Candidates
- 5. John Ward
  - a) Comparative Expenditures
- 6. Executive Session
  - a) Personnel

#### For Your Information

- NYS Board of Elections Weekly Status Report for the Week of August 14, 2009 through August 20, 2009
- Letter in Opposition for Leave Application and for Appeal as of Right in Re Grisela Lajara v Israel Martinez, et. al.
- Matter of Cass v Krakower (2009 NY Slip Op 06266)
- Matter of Kutner v Nassau County Board of Elections (2009 NY Slip Op 06270)
- Matter of Myers v Baisley (2009 NY Slip Op 06274)
- Matter of Peluso v Erie County Independence Party (2009 NY Slip Op 06261)
- Matter of Dixon v Reynolds (2009 NY Slip Op 06260)
- Matter of Masich v Ward (2009 NY Slip Op 06258)
- Matter of Cirillo v Gardiner (2009 NY Slip Op 06267)
- Matter of McDonough v Scannapieco (2009 NY Slip Op 06273)
- Matter of Potanovic v French (2009 NY Slip Op 06275)
- Matter of Detres v Westchester County Bd. Of Elections (2009 NY Slip Op 06268)
- Matter of Williams v Westchester County Bd. Of Elections (2009 NY Slip Op 06277)
- Matter of Kurth v Orange County Bd. Of Elections (2009 NY Slip Op 06269)
- Matter of Testa v DeVaul (2009 NY Slip Op 06276)
- Matter of Dalton v Wayne County Bd. Of Elections (2009 NY Slip Op 06259)
- Supreme Court of the State of New York, New York County Brandon Brice, et. al.,
   v. Denice Johns, et. al. Index No. 111289/09
- Supreme Court of the State of New York, Appellate Division: Second Judicial Department – John P. Smyth, Objector and Dierdre A. Feerick as Aggrieved Candidate, against David J. Rosasco – Index No. 19998/09
- Supreme Court of the State of New York, Appellate Division: Second Department Leroy v. Board of Elections – Index No. 21141/09
- New York Supreme Court, Queens County Marc C. Leavitt, against Robert Schwartz and The Board of Elections in the City of New York – Index No. 20287/09
- Supreme Court of the State of New York, County of Dutchess Fran Knapp, Commissioner, Dutchess County Board of Elections, against David Gamache, Commissioner, Dutchess County Board of Elections – Index No. 20096579
- New York Supreme Court, Queens County Ruben Wills, against Allan W.
   Jennings, Jr. and The Board of Elections in the City of New York Index No. 20446/2009
- Revised Calendar for Certificate of Nomination September 15, 2009 Special Election, Member of Assembly, 38<sup>th</sup> Assembly Districts – Queens County
- Revised Calendar for Independent Nominating Petitions September 15, 2009
   Special Election, Member of Assembly, 38<sup>th</sup> Assembly District Queens County
- Supreme Court of the State of New York, County of New York Alan J. Gerson, against The Board of Elections in the City of New York – Index No. 09-110759
- New York Supreme Court, Queens County Marquez Claxton, against Yvonne Mitchell, Juliet Barton and Richard Murphy – Index No. 21060/09

- New York State Supreme Court, Queens County Isaac Sasson, against Board of Elections in the City of New York and Peter Georgondopoulis, Geno Chou, Emil Skandul, Chi Pu Peng, Jesus B. Sosa, Arlene Fleishman
- Supreme Court of the State of New York, County of Kings Robert Master, Stephan T. Levin, against Charles Davis, Michael M. Boyer, Joshua D. Jovine and Board of Elections – Index No. 700032/09
- United States District Court, Eastern District of New York Farouk Samaroo v.
   Governor David A. Paterson, and The Board of Elections in the City of New York;
   and Andrew Cuomo, The Attorney General of the State of New York Docket/Case Number 09/3561
- United States District Court, Eastern District of New York Farouk Samaroo, against Governor David A. Paterson, in his official capacity, The Board of Elections in the City New York, and Andrew Cuomo, The Attorney General of the State of New York
- United States District Court, Eastern District of New York Farouk Samaroo, against Governor David A. Paterson, in his official capacity; The Board of Elections in the City of New York; and, Andrew Cuomo, The Attorney General of the State of New York, in this official capacity Case No. 09 Civ. 3561
- New York Supreme Court County of Bronx Decisions
- New York Supreme Court, Appellate Division: Second Department Mireille P. Leroy, against Board of Elections in the City of New York
- Supreme Court of the State of New York, Appellate Division: Second Judicial Department – Decision & Order (Index No. 700032/09 and Index No. 21141/09)
- Feliciano v. Caballero, Ind. No. 110791/09

#### **News Items of Interest**

- Newsday.com: More NYC Dems voting at upstate residences
- The Daily News: Qns. Vet loses bid to run for Assembly seat

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TROY JOHNSON
COORDINATOR
CANDIDATE RECORDS UNIT

[Revised Draft, 8/24/09, 8:11 p.m.]

# **NOTICE TO ALL CANDIDATES**

August 24, 2009

TO: All Persons who are candidates in the

September 15, 2009 Primary Election:

Pursuant to the applicable provisions of the Election Law of the State of New York, the Rules and Regulations of the New York State Board of Elections and the Rules, Regulations, Policies and Procedures adopted by the Commissioners of Elections in the City of New York, please take notice of the following information:

All activities relating to any type of paper ballot will be conducted at each Borough Office of the Board of Elections (locations of which are set forth in Schedule A).

All activities relating to the mechanical voting machines and Ballot Marking Device(s) (BMD's) will be conducted at each Borough Voting Machine Facility of the Board of Elections (locations of which are set forth in Schedule B).

# 1. Optical Scanning System Test

Richmond

Pursuant to the provisions of New York State Board of Elections Rule 6210.11, you or your representative designated in writing may attend a test of the optical scanning system used to canvass and/or recanvass paper ballots used in the September Primary. You or your representative designated in writing, may appear and observe the test(s) in the applicable Borough(s) where you are a candidate, which will be conducted in accordance with the following schedule:

<u>BOROUGH</u>	DATE & TIME OF TEST	
New York	Tuesday, September 8 at 10:00 AM	
Bronx	Wednesday, September 9 at 10:00 AM	
Brooklyn	Thursday, September 10 at 10:00 AM	
Queens	Friday, September 11 at 10:00 AM	

# 2. <u>Inspection of Voting Machines, BMD's & Paper Ballots</u>

Tuesday, September 8 at 2:30 PM

- (a) Pursuant to the provisions of Section 7-128(2) of the NYS Election Law, you or your representative designated in writing may inspect the voting machines & BMD' to be used in the September 15, 2009 Primary on <u>Tuesday, September 8, 2009 between the hours of 10:00 A.M. and 3:00 P.M.</u>
- (b) Pursuant to the provisions of Section 7-128(1) of the NYS Election Law, you or your representative designated in writing may inspect the paper ballots (including the Ballot Marking Devices-BMDs ballots) to be used in the September 15, 2009 Primary on <a href="Tuesday, September 8, 2009 between the hours of 10:00 A.M and 3:00 P.M.">Tuesday, September 8, 2009 between the hours of 10:00 A.M and 3:00 P.M.</a>
  Note: This inspection will take place at the Borough Voting Machine Facility, not the Borough Office.

## 3. CANVASS AND/OR RECANVASS OF VOTES CAST

## **MACHINES AND PAPER BALLOTS**

(a) Pursuant to the provisions of Sections 9-102 and 9-208 of the NYS Election Law, (as amended by Chapter 116 of the Laws of New York State 2009) you or your representative designated in writing may be present and observe the recanvass of votes cast on the voting machines and the canvass of any and all write-in votes cast on the voting machines. This canvass/recanvass will commence on <a href="#">Friday</a>, <a href="#">September 18</a>, <a href="#">2009 at 10:00 A.M.</a> and will continue until such canvass/recanvass of all machines is completed. <a href="#">Please note that the number of Board of Elections teams per borough that will conduct this canvass/recanvass is noted below:</a>

Manhattan: 24 teams
Bronx: 11 teams
Brooklyn: 12 teams
Queens: 8 teams
Staten Island: 8 teams.

You may appoint a sufficient number of watchers to have at least one watcher with each team.

- (b) Pursuant to the provisions of Sections 9-200 and 9-209 of the NYS Election Law, you or your representative designated in writing may be present and observe the canvass or recanvass of any emergency and BMD ballots votes cast on Primary Day. This canvas and recanvass will commence on <a href="https://doi.org/10.100/journal.org/">Thursday, September 17, 2009 at 10:00 A.M.</a> and will continue until completed.
- (c) Pursuant to the provisions of Sections 9-200 and 9-209 of the NYS Election Law, you or your representative designated in writing may be present and observe the canvass of votes cast on any and all valid absentee and/or affidavit ballots. This canvass will commence on <a href="https://doi.org/10.2009/Thursday.September 17">Thursday, September 17</a>, 2009, immediately following the recanvass of emergency ballots (if any), and will continue until completed, including Saturday and Sunday. Candidates may appoint a sufficient number of watchers to ensure adequate representation throughout the canvass of the paper ballots. Please note that the

1780 Grand Concourse Bronx, NY 10457 718 - 299-9017 1932 Arthur Ave. Bronx, NY 10457 No Telephone #

### **BROOKLYN**

## **BROOKLYN (BMD only)**

645 Clinton Street Brooklyn, NY 11231 718- 522- 4796 5112 Second Ave Brooklyn, NY 11220 No Telephone #

## **QUEENS**

66-26 Metropolitan Ave Middle Village, NY 11379 718 - 417-2026

## **STATEN ISLAND**

1 Edgewater Plaza Staten Island NY 10305 718 - 876-0719 FREDERIC M. UMANE PRESIDENT

> JULIE DENT SECRETARY

JOSE MIGUEL ARAUJO
JUAN CARLOS "J.C." POLANCO
JAMES J. SAMPEL
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PAMELA GREEN PERKINS ADMINISTRATIVE MANAGER

> JOHN J. WARD FINANCE OFFICER

**DATE:** August 25, 2009 **TO:** Commissioners

FROM: John J. Ward

Finance Officer

**RE:** Comparative Expenditures

FY10 P.S. Projection through 8/21/09 Payroll: \$ 2,644,000 FY10 P.S. Actual through 8/21/09 Payroll: \$ 3,218,277 Difference (\$ 574,277)

Overtime pays two weeks ending 8/07/09

#### **OVERTIME USAGE**

 General Office
 90,980

 Brooklyn
 111,015

 Queens
 50,924

 Bronx
 51,446

 New York
 77,694

 Staten Island
 4,663

 Total
 \$386,722

Respectfully submitted,

inance Officer



# State of New York STATE BOARD OF ELECTIONS

James A. Walsh Chair Douglas A. Kellner Chair Gregory P. Peterson Commissioner Evelyn J. Aquila Commissioner 40 STEUBEN STREET
ALBANY, N.Y. 12207
Phone: 518/474-6367 Fax: 518/486-4546
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Todd D. Valentine
Executive Director
Stanley L. Zalen
Executive Director
Kimberly A. Galvin
Special Counsel
Paul M. Collins
Deputy Counsel

August 21, 2009

Honorable Gary L. Sharpe
United States District Court
for the Northern District of New York
James T. Foley U.S. Courthouse
445 Broadway, Room 441
Albany, New York 12207

Re: United States v. New York State Board of Elections, et al.

Civil Action No. 06-CV-0263 (GLS)

Dear Judge Sharpe,

We enclose herewith Status Report of the Defendant New York State Board of Elections for the week ending August 20, 2009.

Respectfully submitted,

S/	·
	Kimberly A. Galvin (505011)
	Special Counsel
s/	
	Paul M. Collins (101384)
	Danuty Special Councel

#### NEW YORK STATE BOARD OF ELECTIONS

# HAVA COMPLIANCE UPDATE Activities & Progress for the Week of 8/14/09-8/20/09

Following is a detailed report concerning the previous week's progress in implementing the terms of the Court's Orders.

#### PLAN A

#### **Overall Compliance Status Summary**

Overall, activities and progress toward HAVA compliance are on schedule

#### **Contracting with Voting System Vendors**

Status of tasks in this category: on schedule

 Sequoia and Dominion are in the process of assigning the contract to Dominion. The documentation has been delivered to the Comptroller for approval.

### Testing, Certification, and Selection of Voting Systems & Devices

Status of tasks in this category: on schedule with revised time line

- Overall progress of testing :
  - Run for Record testing has begun, and work continues to update test cases, to ensure testing accuracy and repeatability.
  - Multiple test deck training sessions for counties are scheduled for this week.
  - Daily conference calls continue with NYSTEC, SysTest and SBOE.
  - Weekly vendor conference calls continue with SBOE and NYSTEC only, participating.

#### **NEW YORK STATE BOARD OF ELECTIONS**

## **Delivery and Implementation of Voting Systems & Devices**

Status of tasks in this category: on schedule

Acceptance testing continues.

#### **HAVA COMPLAINT PROCESS**

### **NYC HAVA Complaint**

The public comment period on the proposed regulation closed on July 27, 2009. SBOE continues to review comments, and anticipate a vote to adopt the regulation at the board meeting on September 10, 2009.

Comm to

August 21, 2009

Hon. Judges of the Court of Appeals New York State Court of Appeals 20 Eagle Street Albany, New York 12207

Re: Letter in Opposition for Leave Application & For Appeal as of Right

In Re Grisela Lajara y Israel Martinez, et. al.

Supreme Court, Bronx County, Index No.: 260441/09

Dear Honorable Judges:

I am of counsel to Stanley K. Schlein, attorney for the objector-petitioner-respondent Grisela Lajara (hereinafter "respondent Lajara"). I respectfully make this Letter In Opposition to the two forms of jurisdictional basis claimed by Appellant Martinez in this matter. On August 19, 2009, the Appellate Division of the Supreme Court of the State of New York, First Department, affirmed the Judgment of Hon. Robert G. Seewald, JSC, dated August 14, 2009 "for the reasons stated by Seewald, J". Two Justices dissented.

The application by appellant that he is entitled to an appeal as of right based upon the dissent by at least two Justices on a question of law should be denied for the language of the two dissenting Justices relate to alleged evidence in the record, not on any questions of law. In particular, the dissenting Justices make four references in their memorandum to evidence within the record, which is a question of fact not of law.

As to the Issue of Leave to Appeal, the dissent found Martinez presented substantial evidence that was prima facle evidence of nonresidency of respondent Lajara. Specifically, the dissent found 1) respondent Lajara failed to respond to a subpoena issued by Martinez 2) a letter addressed to respondent Lajara that was returned 3) the absence of her name on the apartment lease renewal or income certification form and 4) testimony of the managing agent and Executive Director of the sponsor of the building.

However, In his written decision below, Justice Seewald addressed each one of these items and found Martinez failed to submit sufficient proof that respondent Lajara does not reside at the addressed listed on her voter registration card. In fact, Justice Seewald concluded "when the Petitloner-candidate asserted that there was no apartment 7 at the building in issue, he presented a partial truth to the Court and had improperly concealed his full knowledge of the matter. In light of the above, the Court finds that the petitloner-candidate had an insufficient basis at the very start of the

proceedings to challenge in legitimate fashion the residence address of the objector. (Judgment, Justice Seewald, p.10.)

Justice Seewald wrote "counsel for candidate Martinez also failed to demonstrate that any proper subpoena has been served upon the objector. In view of this failure of proof, this Court draws no negative inference from the objector's non-appearance at the hearing." (Judgment, Justice Seewald, p. 11; Referee's Report, p. 15-16.) As for the letter allegedly sent by candidate Martinez addressed to respondent Lajara, evidence presented to Justice Seewald found it was addressed to Lajara Grisela. (Judgment, Justice Seewald, p. 9; Referee's Report, p. 15.)

Moreover, Justice Seewald found "the witnesses from the managing agent and from the sponsor each possessed no real knowledge as to who actually resides at the building, and particularly in apartment 1B." (Judgment, Seewald, J. p. 11.) Finally, Justice Seewald concluded "It is not the function of this Court, particularly within the context of an election proceeding, to conduct an investigation as to who is officially authorized to live in the units in that building" (referring to the absence of the respondent Lajara's name of the apartment lease renewal or income certification form.) (Judgment, Justice Seewald, p. 16)

Accordingly, the dissent does not raise any issues of law for this Court to review. It only raised issues of fact, which Justice Seewald, as the trior of fact, addressed in his decision confirming in its entirety, the report of the special referee, to invalidate the petition of appellant Martinez. Since there are no questions of law nor are there any conflicts between the Departments of the Appellate Divisions that require clarification by this Court on the issues presented in this case, Appellant's applications for leave to appeal and for an appeal as of right based upon a two-Justice dissent should be denied.

Respectfully submitted

Howard R. Vargas, Esq.

Of-Counsel to Stanley K. Schlen, Esq.

Counsel for Petitioner-Respondent

79 Meadowland Street

Delmar, NY 12054 646.529.7945

To:

Neil Grlmaldi, Esq., Attorney for Appellant Steven H. Richman, Esq., General Counsel, NYC Board of Elections

Commy

Matter of Cass v Krakower
2009 NY Slip Op 06266
Decided on August 20, 2009
Appellate Division, Second Department
Published by New York State Law Reporting Bureau pursuant to Judiciary Law § 431.
This opinion is uncorrected and subject to revision before publication in the Official Reports.

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

WILLIAM F. MASTRO, J.P.
JOHN M. LEVENTHAL
ARIEL E. BELEN
CHERYL E. CHAMBERS
PLUMMER E. LOTT, JJ.

2009-07690 2009-07692 (Index No. 5868/09)

[\*1]In the Matter of A. William Cass, etc., petitioner- respondent,

 $\mathbf{v}$ 

Stephan L. Krakower, appellant, et al., respondents.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to invalidate a petition for an opportunity to ballot by providing for a write-in candidate pursuant to Election Law § 6-164 in a primary election to be held on September 15, 2009, for the nomination of the Conservative Party as its candidate for the public office of Member of the Town Board of the Town of Poughkeepsie for Ward 5, Stephan L. Krakower appeals (1), as limited by his brief,

from so much of a final order of the Supreme Court, Dutchess County (Sproat, J.), dated August 11, 2009, as denied his motion to dismiss the petition for failure to join a necessary party and granted the petition to the extent of invalidating the petition for an opportunity to ballot, and (2) from an order of the same court dated August 13, 2009.

ORDERED that the appeal from the order dated August 13, 2009, is dismissed as abandoned, without costs or disbursements; and it is further,

ORDERED that the final order dated August 11, 2009, is reversed insofar as appealed from, on the law, without costs or disbursements, the motion of Stephan L. Krakower to dismiss the petition for failure to join a necessary party is granted, the proceeding is dismissed, and the Dutchess County Board of Elections is directed to conduct a primary election on September 15, 2009, giving members of the Conservative Party an opportunity to write in the name of a person for nomination as the candidate of the Conservative Party for the public office of Member of the Town Board of the Town of Poughkeepsie for Ward 5.

In this proceeding, inter alia, to invalidate a petition for an opportunity to ballot, the aggrieved candidate failed to name and serve the Committee to Receive Notices, as required by Election Law § 6-164. Accordingly, the Supreme Court erred in denying the appellant's motion to dismiss the petition and in invalidating the petition for an opportunity to ballot (see Matter of Myers v Baisley, AD3d [decided herewith]; Matter of Anderson v Oswego County Bd. of Elections, 113 AD2d 1019; cf. Matter of Simon v Power, 17 NY2d 924; see generally Matter of Suffolk County Community Coll. v New York State Div. of Human Rights, 61 AD3d 881, 882; Matter of Massapequa Auto Salvage, Inc. v Donaldson, 40 AD3d 647, 648; but cf. Windy Ridge Farm v Assessor of Town of Shandaken, 11 NY3d 725). [\*2]

The appeal from the order dated August 13, 2009, must be dismissed as abandoned (<u>see Sirma v Beach</u>, 59 AD3d 611, 614; <u>Bibas v Bibas</u>, 58 AD3d 586), as the appellant does not seek reversal of any portion of that order in his brief.

MASTRO, J.P., LEVENTHAL, BELEN, CHAMBERS and LOTT, JJ., concur.

**ENTER:** 

James Edward Pelzer

Clerk of the Court

Matter of Kutner v Nassau County Bd. of Elections
2009 NY Slip Op 06270
Decided on August 20, 2009
Appellate Division, Second Department
Published by New York State Law Reporting Bureau pursuant to Judiciary Law § 431.
This opinion is uncorrected and subject to revision before publication in the Official Reports.

Commi

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT STEVEN W. FISHER J.D.

STEVEN W. FISHER, J.P. FRED T. SANTUCCI RANDALL T. ENG L. PRISCILLA HALL SHERI S. ROMAN, JJ.

2009-07560 (Index No. 15423/09)

[\*1]In the Matter of Stephen D. Kutner, appellant,

V

Nassau County Board of Elections, respondent, Chani Marks, et al., respondentsrespondents.

#### DECISION & ORDER

In a proceeding pursuant to Election Law § 16-102, inter alia, to invalidate a petition for an opportunity to ballot by providing for a write-in candidate pursuant to Election Law § 6-164 in a primary election to be held on September 15, 2009, for the nomination of the Independence Party as its candidate for the public office of Member of the Nassau County Legislature, 3rd Legislative District, the petitioner appeals, as limited by his brief, from so

much of a final order of the Supreme Court, Nassau County (Brown, J.), entered August 12, 2009, as, after a hearing, denied the petition to invalidate and dismissed the proceeding.

ORDERED that the final order is affirmed insofar as appealed from, without costs or disbursements.

The appellant failed to meet his burden of establishing that the signatures on the petition for an opportunity to ballot, which were witnessed by Lawrence Nedelka, a notary public, should have been invalidated on the ground that Nedelka failed to obtain a statement from each signatory attesting to the truth of the matter to which he or she had subscribed his or her name (see Election Law § 6-132; Matter of Liebler v Friedman, 54 AD3d 697; Matter of Imre v Johnson, 54 AD3d 427; Matter of Brown v Suffolk County Bd. of Elections, 264 AD2d 489; Matter of Merrill v Adler, 253 AD2d 505; Matter of Zunno v Fein, 175 AD2d 935). Nedelka testified at the hearing that he administered to each signatory an oath that was printed on an instruction sheet he carried while collecting signatures. The oath, which was offered into evidence, asks the signatory to swear or affirm, among other things, that he or she designates "the named person(s) on the petition as candidate(s) for the nomination of the party for public office." Although no particular form of oath is required (see CPLR 2309[b]), this oath is more appropriate for a petition to designate a named person as a candidate (see Election Law § 6-132[1]), rather than a petition for an opportunity to ballot, which seeks the opportunity to write in the name of a candidate in an uncontested primary (see Election Law § 6-164). Nevertheless, we are satisfied that the signatures were in substantial compliance with Election Law § 6-132(3) (see Matter of Liebler v Friedman, 54 AD3d at 697-698; Matter of Brown v Suffolk County Bd. of Elections, 264 AD2d at 489). Nedelka testified that when he introduced himself to each registered voter, he explained that he was carrying a petition requesting the opportunity to ballot and gave them the opportunity to review the petition before signing it. Under these circumstances, when each signatory took the oath, he or she would have clearly understood that the oath referred to the matter to which he or she had subscribed his or her [\*2]name. Accordingly, the Supreme Court properly denied the petition to invalidate and dismissed the proceeding.

FISHER, J.P., SANTUCCI, ENG, HALL and ROMAN, JJ., concur.

**ENTER:** 

James Edward Pelzer

Clerk of the Court

tyr

Matter of Myers v Baisley
2009 NY Slip Op 06274
Decided on August 20, 2009
Appellate Division, Second Department
Published by New York State Law Reporting Bureau pursuant to Judiciary Law § 431.
This opinion is uncorrected and subject to revision before publication in the Official Reports.

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

WILLIAM F. MASTRO, J.P. JOHN M. LEVENTHAL ARIEL E. BELEN CHERYL E. CHAMBERS PLUMMER E. LOTT, JJ.

2009-07701 2009-07704 (Index No. 6259/09)

[\*1]In the Matter of Patricia Myers, etc., petitioner- respondent,

V

Jon Baisley, appellant, et al., respondents.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to invalidate two petitions for an opportunity to ballot by providing for write-in candidates pursuant to Election Law § 6-164 in a primary election to be held on September 15, 2009, for the nominations of the Conservative Party and the Independence Party as their candidates for the public office of Supervisor of the Town of Poughkeepsie, Jon Baisley appeals from (1) an order of the

Supreme Court, Dutchess County (Brands, J.), dated August 12, 2009, which denied his motion to dismiss the petition for failure to join a necessary party, and (2) a final order of the same court dated August 14, 2009, which granted the petition to the extent of invalidating the petitions for an opportunity to ballot.

ORDERED that the appeal from the order dated August 12, 2009, is dismissed, without costs or disbursements; and it is further,

ORDERED that the final order dated August 14, 2009, is reversed, on the law, without costs or disbursements, the motion of Jon Baisley to dismiss the petition for failure to join a necessary party is granted, the proceeding is dismissed, the order dated August 12, 2009, is modified accordingly, and the Dutchess County Board of Elections is directed to conduct primary elections on September 15, 2009, giving members of the Conservative Party and Independence Party an opportunity to write in the name of a person for nomination as the candidate of the Conservative Party and the Independence Party, respectively, for the public office of Supervisor of the Town of Poughkeepsie.

The appeal from the intermediate order must be dismissed because the right of direct appeal therefrom terminated with the entry of the final order in the proceeding (see Matter of Aho, 39 NY2d 241, 248). The issues raised on the appeal from the intermediate order are brought up for review and have been considered on the appeal from the final order (see CPLR 5501[a][1]).

In this proceeding to invalidate two petitions for an opportunity to ballot, the aggrieved candidate failed to name and serve the Committee to Receive Notices, as required by Election Law § 6-164. Accordingly, the Supreme Court erred in denying the motion of Jon Baisley to dismiss the petition and in invalidating the petitions for an opportunity to ballot (see Matter of [\*2]Cass v Krakower, AD3d [decided herewith]; Matter of Anderson v Oswego County Bd. of Elections, 113 AD2d 1019; cf. Matter of Simon v Power, 17 NY2d 924; see generally Matter of Suffolk County Community Coll. v New York State Div. of Human Rights, 61 AD3d 881, 882; Matter of Massapequa Auto Salvage, Inc. v Donaldson, 40 AD3d 647, 648; but cf. Windy Ridge Farm v Assessor of Town of Shandaken, 11 NY3d 725).

MASTRO, J.P., LEVENTHAL, BELEN, CHAMBERS and LOTT, JJ., concur.

**ENTER:** 

James Edward Pelzer

Clerk of the Court

Commty F41

Matter of Peluso v Erie County Independence Party
2009 NY Slip Op 06261
Decided on August 19, 2009
Appellate Division, Fourth Department
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Decided on August 19, 2009

#### SUPREME COURT OF THE STATE OF NEW YORK

Appellate Division, Fourth Judicial Department

PRESENT: SCUDDER, P.J., HURLBUTT, MARTOCHE, GREEN, AND PINE, JJ.

970 CAE 09-01640

[\*1]IN THE MATTER OF ANTHONY PELUSO, ELAINE PELUSO, ERNESTO LEONETTI AND ANTHONY J. MIGNARELLI, PETITIONERS-RESPONDENTS,

V

ERIE COUNTY INDEPENDENCE PARTY, SANDRA J. ROSENSWIE, INDIVIDUALLY AND AS ALLEGED CHAIR OF EACH OF ERIE COUNTY INDEPENDENCE PARTY COMMITTEE AND EXECUTIVE COMMITTEE OF ERIE COUNTY INDEPENDENCE PARTY COMMITTEE, ROBERT C. VACANTI, INDIVIDUALLY AND AS ALLEGED SECRETARY OF EACH OF ERIE COUNTY INDEPENDENCE PARTY COMMITTEE AND EXECUTIVE COMMITTEE OF ERIE COUNTY INDEPENDENCE PARTY COMMITTEE, C.W. STEWART, INDIVIDUALLY AND AS ALLEGED TREASURER OF EACH OF ERIE COUNTY INDEPENDENCE PARTY COMMITTEE AND EXECUTIVE COMMITTEE OF ERIE COUNTY INDEPENDENCE PARTY COMMITTEE, RICKY T. DONOVAN, SR., TAMMY L. MARINO, JOHN E. KENNEDY, JR., JOHN L. RYAN, KYLE S. BICKNELL, JOHNATHAN A. LAVELL, FORD J. BECKWITH, MARIANNE LAPORTA, DOLORES L. LIVSEY AND MICHAEL J. ABRAMAO, INDIVIDUALS NAMED ON A CERTIFICATE OF OFFICERS OF ERIE COUNTY INDEPENDENCE PARTY. INDIVIDUALLY AND AS ALLEGED OFFICERS OF ERIE COUNTY INDEPENDENCE PARTY COMMITTEE, RESPONDENTS-APPELLANTS, NEW YORK STATE COMMITTEE OF THE INDEPENDENCE PARTY, FRANK MACKAY, CHAIRMAN, AND WILLIAM BOGARDT,

# SECRETARY, RESPONDENTS-PETITIONERS-RESPONDENTS, ET AL., RESPONDENTS.

Appeal from a judgment (denominated order and judgment) of the Supreme Court, Erie County (Paula L. Feroleto, J.), entered July 1, 2009 in a proceeding pursuant to, inter alia, CPLR article 78. The judgment, inter alia, granted the petitions in part and issued an injunction.

CANTOR, LUKASIK, DOLCE & PANEPINTO, BUFFALO (SEAN E. COONEY OF COUNSEL), FOR RESPONDENTS-APPELLANTS.
JOHN CIAMPOLI, ALBANY, FOR RESPONDENT-PETITIONER-RESPONDENT NEW YORK STATE COMMITTEE OF THE INDEPENDENCE PARTY.

It is hereby ORDERED that the judgment so appealed from is unanimously reversed on the law without costs, the petitions are dismissed in their entirety, and the injunction is vacated. [\*2]

Memorandum: Respondents-appellants (respondents) appeal from a judgment granting the injunctive relief sought by petitioners, i.e., enjoining respondent Erie County Committee of the Independence Party (County Committee) and any other interested respondent from issuing authorizations or nominations that would be in contravention of the rules of the New York State Committee of the Independence Party (State Committee). We agree with respondents that Supreme Court erred in granting an injunction (see generally Matter of Master v Pohanka, 44 AD3d 1050, 1053-1054). Although petitioners also seek a declaration that the County Committee's rules are invalid and contrary to the State Committee's rules, we decline to grant that relief on the ground that such a declaration would be in the nature of an advisory opinion. "The courts of New York do not issue advisory opinions for the fundamental reason that in this State [t]he giving of such opinions is not the exercise of the judicial function" (County of Monroe v City of Rochester, 39 AD3d 1272, 1273, quoting Cuomo v Long Is. Light. Co., 71 NY2d 349, 354 [internal quotation marks omitted]). In the event that petitioners seek to challenge any authorizations or nominations issued by the County Committee in the future pursuant to Election Law § 6-120 (3) in contravention of the rules of the State Committee, they may do so by way of the procedure set forth in Election Law § 16-102. We therefore reverse the judgment, dismiss the petitions in their entirety, and vacate the injunction. In light of our determination, we do not address respondents'

remaining contentions. We note in any event that certain of those contentions are unpreserved for our review, and that all are lacking in merit.

Entered: August 19, 2009

Patricia L. Morgan

Clerk of the Court

Matter of Dixon v Reynolds	Com My
2009 NY Slip Op 06260	Com Mt
Decided on August 19, 2009	
Appellate Division, Fourth Department	
Published by New York State Law Reporting Bureau pursuant to Judiciary Law § 431.	
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Decided on August 19, 2009

#### SUPREME COURT OF THE STATE OF NEW YORK

Appellate Division, Fourth Judicial Department

PRESENT: SCUDDER, P.J., HURLBUTT, MARTOCHE, GREEN, AND PINE, JJ.

969 CAE 09-01604

# [\*1]IN THE MATTER OF LYNNE DIXON, AGGRIEVED CANDIDATE, PETITIONER-APPELLANT,

V

ROBERT B. REYNOLDS, JR., MICHELE M. IANNELLO, AND THOMAS A. LOUGHRAN, CANDIDATES, SANDRA J. ROSENSWIE AND ROBERT C. VACANTI, PURPORTING TO BE THE PRESIDING OFFICER AND SECRETARY OF A MEETING OF THE EXECUTIVE COMMITTEE OF ERIE COUNTY INDEPENDENCE PARTY, AT WHICH A DESIGNATION OF CANDIDATES WAS MADE, ERIE COUNTY INDEPENDENCE PARTY, RESPONDENTS-RESPONDENTS, ET AL., RESPONDENTS.

Appeal from an order of the Supreme Court, Erie County (Diane Y. Devlin, J.), entered August 6, 2009 in a proceeding pursuant to, inter alia, Election Law article 16. The order dismissed the petition.

BOUVIER PARTNERSHIP, LLP, BUFFALO (EMILIO COLAIACOVO OF COUNSEL), FOR PETITIONER-APPELLANT. JEROME D. SCHAD, WILLIAMSVILLE, FOR RESPONDENT-RESPONDENT

ROBERT B. REYNOLDS, JR., AND CANTOR, LUKASIK, DOLCE & PANEPINTO, BUFFALO (JEROME D. SCHAD OF COUNSEL), FOR RESPONDENTS-RESPONDENTS SANDRA J. ROSENSWIE AND ROBERT C. VACANTI, PURPORTING TO BE THE PRESIDING OFFICER AND SECRETARY OF A MEETING OF THE EXECUTIVE COMMITTEE OF ERIE COUNTY INDEPENDENCE PARTY, AT WHICH A DESIGNATION OF CANDIDATES WAS MADE, AND ERIE COUNTY INDEPENDENCE PARTY.

JEFFREY E. MARION, WILLIAMSVILLE, FOR RESPONDENTS-RESPONDENTS MICHELE M. IANNELLO AND THOMAS A LOUGHRAN, CANDIDATES.

It is hereby ORDERED that the order so appealed from is unanimously affirmed without costs.

Memorandum: Petitioner commenced this special proceeding seeking, inter alia, a determination that the certificates of authorization issued to respondents Robert B. Reynolds, Jr., Michele M. Iannello, and Thomas A. Loughran by the Erie County Independence Party were null and void. The certificates in question authorized those three respondents to run in the Independence Party primary for the position of County Legislator. We agree with Supreme Court that the proceeding is jurisdictionally defective based on petitioner's failure to join the New York [\*2]State Independence Party (State Party) as a necessary party (see CPLR 1001 [a]; 1003; Matter of Vasquez v Smith, 224 AD2d 822, 823; Matter of Regan v New York State Bd. of Elections, 207 AD2d 647, lv denied 84 NY2d 801). The petition sought a determination interpreting the State Party's rules, and such determination could have an inequitable effect on the rights of the State Party (see Vasquez, 224 AD2d at 823). Additionally, petitioner failed to serve the Erie County Independence Party in accordance with the terms of the order to show cause (see Matter of Rodriguez v Ward, 43 AD3d 640, 641). In view of our determination, we need not address the remaining issues raised on appeal.

Entered: August 19, 2009
Patricia L. Morgan
Clerk of the Court

Matter of Masich v Ward	Commy
2009 NY Slip Op 06258	Conny
Decided on August 19, 2009	, ,-
Appellate Division, Fourth Department	
Published by New York State Law Reporting Bureau pursuant to Judiciary Law § 431.	
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Decided on August 19, 2009

#### SUPREME COURT OF THE STATE OF NEW YORK

Appellate Division, Fourth Judicial Department

PRESENT: SCUDDER, P.J., HURLBUTT, MARTOCHE, GREEN, AND PINE, JJ.

967 CAE 09-01642

[\*1]IN THE MATTER OF CHARLES G. MASICH, MICHAEL J. ABRAMO, JOHNATHAN A. LAVELL, MONIQUE H. SCHREGEL, ERIK K. STRAUCH, KIMBERLY A. DAVIS, WALTER E. AMACHER, DYLAN G. QUINLAN AND RALPH J. ABRAMO, PETITIONERS-APPELLANTS,

V

DENNIS E. WARD AND RALPH M. MOHR, AS COMMISSIONERS OF AND CONSTITUTING THE ERIE COUNTY BOARD OF ELECTIONS, ET AL., RESPONDENTS, NEW YORK STATE INDEPENDENCE PARTY COMMITTEE, BECKY JO SUMMERS, ET AL., RESPONDENTS-RESPONDENTS.

Appeal from an order of the Supreme Court, Erie County (Frank A. Sedita, Jr., J., for Diane Y. Devlin, J.), entered August 11, 2009 in a proceeding pursuant to Election Law article 16. The order dismissed the petition.

JEROME D. SCHAD, WILLIAMSVILLE, FOR PETITIONERS-APPELLANTS.
JOHN CIAMPOLI, ALBANY, FOR RESPONDENT-RESPONDENT NEW YORK
STATE INDEPENDENCE PARTY COMMITTEE.
BOUVIER PARTNERSHIP, LLP, BUFFALO (EMILIO COLAIACOVO OF COUNSEL),

#### FOR RESPONDENTS-RESPONDENTS BECKY JO SUMMERS, ET AL.

It is hereby ORDERED that the order so appealed from is unanimously affirmed without costs.

Memorandum: Supreme Court properly dismissed the petition seeking to invalidate the certificate authorizing over 100 designating petitions for candidates in Erie County based on the failure to join 102 unnamed candidates whose names appear on the certificate of authorization issued by the New York State Independence Party Executive Committee. Because there was only a single certificate of authorization, the 102 unnamed candidates would have been inequitably affected had the court granted the relief sought in the petition, and petitioners thus were required to join them as necessary parties (see CPLR 1001 [a]; 1003). In view of our determination, we need not address the merits of the petition.

Entered: August 19, 2009

Patricia L. Morgan

Clerk of the Court

Matter of Cirillo v Gardiner
2009 NY Slip Op 06267
Decided on August 20, 2009
Appellate Division, Second Department
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Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

STEVEN W. FISHER, J.P. FRED T. SANTUCCI RANDALL T. ENG L. PRISCILLA HALL SHERI S. ROMAN, JJ.

2009-07707 (Index No. 27127/09)

[\*1]In the Matter of Donald King Cirillo, et al., petitioners, Theresa K. Quigley, et al., petitioners-respondents,

V

Bill Gardiner, etc., appellant, et al., respondent.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to invalidate a petition designating Bill Gardiner as a candidate in a primary election to be held on September 15, 2009, for the nomination of the Republican Party as its candidate for the public office of Member of the Town Council of the Town of East Hampton, Bill Gardiner appeals from a final order of the Supreme Court, Suffolk County (Weber, J.), dated August 14, 2009,

which, after a hearing, granted the petition, invalidated the designating petition, and directed the Suffolk County Board of Elections not to place his name on the ballot.

ORDERED that the final order is affirmed, without costs or disbursements.

A designating petition may be invalidated where "there is a finding that the candidate has participated in or is chargeable with knowledge of fraud in procuring signatures for a designating petition, even if there is a sufficient number of valid signatures independent of those fraudulently procured" (*Matter of Drace v Sayegh*, 43 AD3d 481, 482; see Matter of Leonard v Pradhan, 286 AD2d 459; Matter of MacDougall v Board of Elections of City of N.Y., 133 AD2d 198).

Here, the testimony at the hearing revealed that a subscribing witness did not personally witness and identify all of the signatures to which he attested (*see* Election Law § 6-132[2]; *Matter of Tapper v Sampel*, 54 AD3d 435). Moreover, the record supports the Supreme Court's determination that the candidate had knowledge of the fraudulent manner in which the signatures were procured, and that he approved of such methods. Accordingly, the Supreme Court properly granted the petition, invalidated the designating petition, and directed the Suffolk County Board of Elections not to place the candidate's name on the ballot (*see Matter of Ryan v Suffolk County Bd. of Elections*, 286 AD2d 461, 462; *Matter of Layden v Gargiulo*, 77 AD2d 933, 934).

The candidate's remaining contentions are without merit or need not be reached in light of our determination.

FISHER, J.P., SANTUCCI, ENG, HALL and ROMAN, JJ., concur. [\*2]

**ENTER:** 

James Edward Pelzer

Clerk of the Court

Matter of McDonough v Scannapieco	
2009 NY Slip Op 06273	
Decided on August 20, 2009	
Appellate Division, Second Department	
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This opinion is uncorrected and subject to revision before publication in the	

Official Reports.

Count

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

WILLIAM F. MASTRO, J.P. JOHN M. LEVENTHAL ARIEL E. BELEN CHERYL E. CHAMBERS PLUMMER E. LOTT, JJ.

2009-07705 (Index No. 2260/09)

[\*1]In the Matter of Suzanne F. McDonough, appellant,

V

Anthony G. Scannapieco, Jr., etc., et al., respondents.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to validate a petition designating Suzanne F. McDonough as a candidate in a primary election to be held on September 15, 2009, for the nomination of the Independence Party as its candidate for the public office of Member of the Town Council of the Town of Carmel, the petitioner appeals from a final order of the Supreme Court, Putnam County (O'Rourke, J.), entered August 12, 2009, which denied the petition, inter alia, to validate and dismissed the proceeding.

8/20/2009

ORDERED that the final order is affirmed, without costs or disbursements.

The Supreme Court denied the petition, inter alia, to validate the petitioner's designating petition and dismissed the proceeding on the sole ground that the petitioner failed to include a cover sheet when she filed her 10-page designating petition, although she cured the defect the following day, as permitted under the rules and regulations promulgated pursuant to the Election Law as amended by the Legislature in 1996 (*see* Election Law §§ 6-134[2], [10]; 9 NYCRR 6215.2[b], 6215.6[a], 6215.7[d]). We affirm, but on the jurisdictional ground asserted in the verified answer of the respondent Greg E. Ellner, which the Supreme Court did not address in the final order appealed from.

"A proceeding with respect to a petition shall be instituted within fourteen days after the last day to file the petition, or within three business days after the officer or board with whom or which such petition was filed, makes a determination of invalidity with respect to such petition, whichever is later" (Election Law § 16-102[2]). To properly institute the proceeding, "[a] petitioner raising a challenge under Election Law § 16-102 must commence the proceeding and complete service on all necessary parties within [that] period" (*Matter of Wilson v Garfinkle*, 5 AD3d 409, 410; see Matter of King v Cohen, 293 NY 435, 439; Matter of Kurth v Orange County Bd. of Elections, AD3d [decided herewith]; Matter of Davis v McIntyre, 43 AD3d 636, 637).

Here, the deadline to file designating petitions for the September 15, 2009, primary election was July 16, 2009, and the Putnam County Board of Elections ruled on the invalidity of the designating petitions on Monday, July 27, 2009. Therefore, the last day on which the petitioner [\*2]could have instituted the instant proceeding was Thursday, July 30, 2009. However, it is undisputed that the respondents were not served until after July 30, 2009. Accordingly, "the time limits set by Election Law § 16-102(2) were not satisfied and the proceeding was untimely" (*Matter of Wilson v Garfinkle*, 5 AD3d at 410; *see Matter of Kurth v Orange County Bd. of Elections*, AD3d [decided herewith]; *Matter of Davis v McIntyre*, 43 AD3d at 637). Moreover, language with regard to service contained in the order to show cause that commenced the proceeding "could not and did not extend the period of limitations within which to institute the proceeding within the meaning of the Election Law" (*Matter of Marino v Orange County Bd. of Elections*, 307 AD2d 1011, 1012; *see Matter of Kurth v Orange County Bd. of Elections*, AD3d [decided herewith]; *Matter of Matter of Matter of Elections*, AD3d [decided herewith]; *Matter of Matter of Matter of Elections*, AD3d [decided herewith]; *Matter of Matter of Matter of Matter of Elections*, AD3d [decided herewith]; *Matter of Matter of Matter of Matter of Elections*, AD3d [decided herewith]; *Matter of Matter of Matter of Matter of Elections*, AD3d [decided herewith]; *Matter of Matter of Matt* 

Davis v McIntyre, 43 AD3d at 637).

MASTRO, J.P., LEVENTHAL, BELEN, CHAMBERS and LOTT, JJ., concur.

ENTER:

James Edward Pelzer

Clerk of the Court

Matter of Potanovic v French
2009 NY Slip Op 06275
Decided on August 20, 2009
Appellate Division, Second Department
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Compty

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

PETER B. SKELOS, J.P. ANITA R. FLORIO JOSEPH COVELLO RUTH C. BALKIN LEONARD B. AUSTIN, JJ.

2009-07567 (Index No. 5890/09)

[\*1]In the Matter of Edward Potanovic, etc., et al., petitioners-respondents,

V

Daniel French, et al., appellants, et al., respondents.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to invalidate certain so-called Wilson-Pakula certificates (*see* Election Law § 6-120[3]) issued by the Conservative Party Committee of the Town of Beekman authorizing certain persons who were not enrolled as members of the Conservative Party to appear as candidates on the ballot in a primary election to be held on September 15, 2009, the appeal is from a final order of the Supreme Court, Dutchess County (Brands, J.), dated August 11, 2009, which, in effect,

granted the petition, invalidated the certificates, and directed the Dutchess County Board of Elections not to place those candidates' names on the ballot.

ORDERED that the final order is affirmed, without costs or disbursements.

Election Law § 6-120(3) provides, in relevant part, as follows:

"[t]he members of the party committee representing the political subdivision of the office for which a designation or nomination is to be made, unless the rules of the party provide for another committee, in which case the members of such other committee . . . may, by a majority vote of those present at such meeting provided a quorum is present, authorize the designation or nomination of a person as candidate for any office who is not enrolled as a member of such party."

Contrary to the appellants' contention, there is no conflict between the rules and regulations of the Conservative Party Committee of Dutchess County (hereinafter the County Committee) and the rules and regulations of the Conservative Party Committee of the Town of Beekman (hereinafter the Town Committee). Rather, section 7.2, article VI of the rules and regulations of the Town Committee provides, in relevant part, that "[a] duly organized and recognized town or city party may nominate and designate a non-enrolled Conservative candidate for any town office," while section 7.2, article VI of the rules and regulations of the County Committee provides, in relevant part, that "[a]ny town or city candidate who is duly screened and nominated and . . . who is not an enrolled member of the Conservative Party must be authorized by the County Committee during a Wilson/Pakula meeting." These rules establish that the Town Committee has the right to nominate or designate a nonparty candidate for a town office, but that candidate must be authorized by the County Committee during a Wilson-Pakula meeting (see Election Law § 6-120[3]; Matter of Conroy v State Comm. of the Independence Party of New York, 10 NY3d 896, 897; Matter of Master v Pohanka, 10 NY3d 620, 625-626). [\*2]

Here, the Town Committee nominated and designated its nonparty candidates. It thereafter filed Wilson-Pakula certificates with the Dutchess County Board of Elections (hereinafter the Board of Elections) without seeking to have the nonparty candidates authorized by the County Committee. Accordingly, the Supreme Court properly, in effect,

granted the petition, invalidated the certificates, and directed the Board of Elections not to place those candidates' names on the ballot.

SKELOS, J.P., FLORIO, COVELLO, BALKIN and AUSTIN, JJ., concur.

ENTER:

James Edward Pelzer

Clerk of the Court

Return to Decision List

Matter of Detres v Westchester County Bd. of Elections
2009 NY Slip Op 06268
Decided on August 20, 2009
Appellate Division, Second Department
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This opinion is uncorrected and subject to revision before publication in the Official Reports.

Count 192

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

PETER B. SKELOS, J.P. ANITA R. FLORIO JOSEPH COVELLO RUTH C. BALKIN LEONARD B. AUSTIN, JJ.

2009-07652 (Index No. 16415/09)

[\*1]In the Matter of Ronald Detres, et al., appellants,

V

Westchester County Board of Elections, et al., respondents.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to invalidate (1) a petition designating Michelle S. Walker and Samuel L. Rivers as candidates in a primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidates for the public office of Member of the Mount Vernon City Council, (2) a petition designating Sylvia Gadson as a candidate in a primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidate for the public office of Member of the

Mount Vernon City Council, (3) a petition designating Roberta L. Apuzzo, Karen Watts, and Yuhanna J. Edwards as candidates in a primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidates for the public office of Member of the Mount Vernon City Council, (4) a petition designating Roberta L. Apuzzo, Yuhanna J. Edwards, and Samuel L. Rivers as candidates in a primary election to be held on September 15, 2009, for the nomination of the Conservative Party as its candidates for the public office of Member of the Mount Vernon City Council, and (5) a petition designating Roberta L. Apuzzo and Yuhanna J. Edwards as candidates in a primary election to be held on September 15, 2009, for the nomination of the Republican Party as its candidates for the public office of Member of the Mount Vernon City Council, the petitioners appeal from a final order of the Supreme Court, Westchester County (Giacomo, J.), entered August 10, 2009, which, after a hearing, denied the petition, inter alia, to invalidate and dismissed the proceeding.

ORDERED that the final order is modified, on the law, (1) by deleting the provision thereof denying those branches of the petition which were to invalidate the petition designating Michelle S. Walker and Samuel L. Rivers as candidates in the primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidates for the public office of Member of the Mount Vernon City Council insofar as it pertains to those candidates, and substituting therefor a provision granting those branches of the petition, and (2) by deleting the provision thereof denying that branch of the petition which was to invalidate the petition designating Sylvia Gadson as a candidate in the primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidate for the public office of Member of the Mount Vernon City Council and substituting therefor a provision granting that branch of the petition; as so modified, the final order is affirmed, without costs or disbursements, and the Westchester County Board of Elections is directed to remove the names of Michelle S. Walker, Samuel L. Rivers, and Sylvia Gadson as candidates in the primary election to be held on September 15, 2009, for the [\*2]nomination of the Democratic Party as its candidates for the public office of Member of the Mount Vernon City Council from the appropriate ballots.

The Clerk of the City of Mount Vernon certified that four City Council seats were to be filled at the upcoming primary election: three full-term seats expiring on December 31, 2013, and one unexpired-term seat expiring on December 31, 2011. It is uncontested that the

petition designating the respondents Michelle S. Walker and Samuel L. Rivers, and the petition designating the respondent Sylvia Gadson, respectively, as candidates in the primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidate for the public office of Member of the Mount Vernon City Council failed to specify the term of office for which each candidate was running. The remaining designating petitions at issue on this appeal all distinguished the candidates running for full-term seats from those running for the unexpired-term seat.

Contrary to the conclusion of the Supreme Court, a "liberal" reading of Election Law § 6-134(1) does not abrogate the statutory requirement that "if two or more offices having the same title are to be filled for different terms, the terms of office shall be included as part of the title of the office" (Election Law § 6-134[1]). Although substantial compliance, in the absence of fraud or confusion, may justify the validation of a designating petition that is otherwise defective with respect to its form (see Matter of Magelaner v Park, 32 AD3d 487, 488; Matter of Gaffney v Weinberg, 286 AD2d 457), the Westchester County Board of Elections "is not empowered to authorize, implicitly or explicitly, non-compliance with the strictures set forth by the Legislature in section 6-134" (Matter of Smith v Mahoney, 60 NY2d 596, 597; see Matter of Hutson v Rodriguez, 54 NY2d 772, 774; Matter of Brosnan v Black, 104 AD2d 469, 470-471).

In the absence of substantial compliance and for the reasons stated in our decision and order on the companion appeal (see Matter of Williams v Westchester County Bd. of Elections, AD3d [decided herewith]), the Supreme Court erred in denying those branches of the petition which were to invalidate the petition designating Michelle S. Walker and Samuel L. Rivers, insofar as it pertains to those candidates, and the petition designating Sylvia Gadson, as candidates in the primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidates for the public office of Member of the Mount Vernon City Council (see Election Law § 6-134[1]; Matter of Bullock v Bornstein, 25 NY2d 812, 814; Matter of King v McNab, 14 AD2d 808, 809). However, the Supreme Court properly denied those branches of the petition which were to invalidate the remaining designating petitions inasmuch as those petitions were "sufficiently informative to describe the office for which [each of the candidates] sought candidacy," thereby substantially complying with the dictates of Election Law § 6-134(1) (Matter of Marcoccia v Garfinkle, 307 AD2d 1010, 1011 [internal quotation marks omitted]; see Matter of Gaffney v Weinberg,

286 AD2d at 457; Matter of Capitano v Kelly, 242 AD2d 343, 344).

The respondents' remaining contention is without merit. SKELOS, J.P., FLORIO, COVELLO, BALKIN and AUSTIN, JJ., concur.

ENTER:

James Edward Pelzer

Clerk of the Court

Return to Decision List

Matter of Williams v Westchester County Bd. of Elections
2009 NY Slip Op 06277
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Com My Ky1

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

PETER B. SKELOS, J.P. ANITA R. FLORIO JOSEPH COVELLO RUTH C. BALKIN LEONARD B. AUSTIN, JJ.

2009-07646 (Index No. 16416/09)

[\*1]In the Matter of Lyndon D. Williams, et al., petitioners, Eileen M. Justino, et al., appellants,

V

Westchester County Board of Elections, et al., respondents.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to validate a petition designating Eileen M. Justino, Jennifer A. Sampson, Debra A. Stern, and Collie N. Edwers as candidates in a primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidates for the public office of Member of the Mount Vernon City Council, Eileen M. Justino, Jennifer A. Sampson, Debra A. Stern, and Collie N. Edwers

appeal from a final order of the Supreme Court, Westchester County (Giacomo, J.), entered August 10, 2009, which, after a hearing, denied the petition, inter alia, to validate and dismissed the proceeding.

ORDERED that the final order is affirmed, without costs or disbursements.

A designating petition must include the title of the office for which a candidate is running (see Election Law § 6-132[1]; Matter of Smith v Mahoney, 60 NY2d 596, 597; Matter of Packer v Board of Elections of City of N.Y., 207 AD2d 513, 514). Election Law § 6-134 provides, in relevant part, that "[i]f two or more offices having the same title are to be filled for different terms, the terms of office shall be included as part of the title of the office" (Election Law § 6-134[1]; see Matter of Gaffney v Weinberg, 286 AD2d 457, 457; Matter of Capitano v Kelly, 242 AD2d 343, 344).

"While substantial compliance is acceptable as to details of form, there must be strict compliance with statutory commands as to matters of prescribed content" (*Matter of Hutson v Rodriguez*, 54 NY2d 772, 774; *see Matter of Smith v Mahoney*, 60 NY2d at 597; *Matter of Rhodes v Salerno*, 57 NY2d 885, 887; *Matter of Justice v Gamache*, 45 AD3d 508, 511). When such prescribed content is mandated by a statute that is "clear and unambiguous on its face . . . the failure to conform with its requirements constitutes a fundamental flaw in the petition, which cannot be cured by the application of Election Law § 6-134(10)" (*Matter of Moskaluk v Simpkins*, 54 AD3d 533, 535-536; *see Matter of Hutson v Rodriguez*, 54 NY2d at 774).

By its own terms, Election Law § 6-134(1) does not require the inclusion of an office's term in every instance, and a candidate's designating petition may, given particular facts, be "sufficiently informative to describe the office for which he sought candidacy" (*Matter of Marcoccia v Garfinkle*, 307 AD2d 1010, 1011 [internal quotation marks omitted]; see Matter of [\*2]Gaffney v Weinberg, 286 AD2d 457; Matter of Capitano v Kelly, 242 AD2d at 344). However, we are mindful that voters and signers alike may take into account whether a candidate seeks a full term or the balance of an unexpired term (see Matter of Weiner v McCord, 264 AD2d 864, 865-866; Nocca v Moczydlowski, 154 AD2d 636, 636), and "where two identical offices are to be filled but for different terms — a nominating petition which fails to state for which one of the two offices the candidate has been nominated, is fatally

defective" (Matter of King v McNab, 14 AD2d 808, 809, affd 10 NY2d 887; see Matter of Bullock v Bornstein, 25 NY2d 812, 814, affg 32 AD2d 793, 794).

The Clerk of the City of Mount Vernon certified that four Council seats were to be filled at the upcoming primary election: three full-term seats expiring on December 31, 2013, and one unexpired-term seat expiring on December 31, 2011. It is uncontested that the appellants' designating petition omitted the term of office for which each candidate was running. Accordingly, the Supreme Court properly denied the petition, inter alia, to validate and dismissed the proceeding (see Election Law § 6-134[1]; Matter of Bullock v Bornstein, 25 NY2d at 814; Matter of King v McNab, 14 AD2d at 809).

The appellants' remaining contentions are without merit. SKELOS, J.P., FLORIO, COVELLO, BALKIN and AUSTIN, JJ., concur.

**ENTER:** 

James Edward Pelzer

Clerk of the Court

Return to Decision List

Matter of Kurth v Orange County Bd. of Elections
2009 NY Slip Op 06269
Decided on August 20, 2009
Appellate Division, Second Department
Published by New York State Law Reporting Bureau pursuant to Judiciary Law § 431.
This opinion is uncorrected and subject to revision before publication in the Official Reports.

Commy F41

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

PETER B. SKELOS, J.P. ANITA R. FLORIO JOSEPH COVELLO RUTH C. BALKIN LEONARD B. AUSTIN, JJ.

2009-07494 (Index No. 8541/09)

[\*1]In the Matter of Lloyd M. Kurth, appellant,

V

Orange County Board of Elections, et al., respondents.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to validate a petition designating Lloyd M. Kurth as a candidate in a primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidate for the public office of Superintendent of Highways of the Town of Goshen, the petitioner appeals from a final order of the Supreme Court, Orange County (Owen, J.), entered August 10, 2009, which dismissed the proceeding as untimely.

ORDERED that the final order is affirmed, without costs or disbursements.

"A proceeding with respect to a petition shall be instituted within fourteen days after the last day to file the petition, or within three business days after the officer or board with whom or which such petition was filed, makes a determination of invalidity with respect to such petition, whichever is later" (Election Law § 16-102[2]). To properly institute the proceeding, "[a] petitioner raising a challenge under Election Law § 16-102 must commence the proceeding and complete service on all necessary parties within [that] period" (*Matter of Wilson v Garfinkle*, 5 AD3d 409, 410; see Matter of King v Cohen, 293 NY 435, 439; Matter of McDonough v Scannapieco, AD3d [decided herewith]; Matter of Davis v McIntyre, 43 AD3d 636, 637).

The last day to file designating petitions was July 16, 2009 (see Election Law § 6-158 [1]), and the Orange County Board of Elections ruled on July 17, 2009, that the petitioner's designating petition was invalid. Thus, the last day on which the petitioner could have timely instituted the instant proceeding was July 30, 2009 (see Election Law § 16-102[2]).

It is undisputed that the petitioner filed the order to show cause and petition on July 30, 2009, but did not serve the respondents on or before that date. Thus, the time limit set by Election Law § 16-102(2) for instituting a proceeding was not satisfied, and the proceeding was untimely (see Matter of McDonough v Scannapieco, AD3d [decided herewith]; Matter of Wilson v Garfinkle, 5 AD3d at 410; Matter of Marino v Orange County Bd. of Elections, 307 AD2d 1011, 1012; see also Matter of Keane v Clark, 43 AD3d 639, 640; Matter of Davis v McIntyre, 43 AD3d at 636-637; Matter of Riley v Democratic Party of Owasco, 21 AD3d at 709-710).

Although the order to show cause directed the petitioner to personally serve the respondents at or before 2:00 P.M. on August 3, 2009, that provision of the order to show cause could not, and did not, extend the period of time within which to institute the proceeding (see Matter [\*2]of McDonough v Scannapieco, AD3d [decided herewith]; Matter of Marino v Orange County Bd. of Elections, 307 AD2d at 1012; Matter of Eckart v Edelstein, 185 AD2d 955; see also Matter of Davis v McIntyre, 43 AD3d at 637). Accordingly, the Supreme Court properly dismissed the proceeding as untimely.

In light of our determination, we need not reach the petitioner's remaining contentions.

SKELOS, J.P., FLORIO,	COVELLO,	BALKIN and	<b>AUSTIN</b>	, JJ.,	concur.
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ENTER:

James Edward Pelzer

Clerk of the Court

Return to Decision List

Matter of Testa v DeVaul
2009 NY Slip Op 06276
Decided on August 20, 2009
Appellate Division, Second Department
Published by New York State Law Reporting Bureau pursuant to Judiciary Law § 431.
This opinion is uncorrected and subject to revision before publication in the Official Reports.

Decided on August 20, 2009

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

WILLIAM F. MASTRO, J.P. JOHN M. LEVENTHAL ARIEL E. BELEN CHERYL E. CHAMBERS PLUMMER E. LOTT, JJ.

2009-07416 (Index No. 16771/09)

[\*1]In the Matter of John G. Testa, et al., appellants,

Thomas R. DeVaul II, et al., respondents, Domenic Volpe, respondent-respondent.

#### **DECISION & ORDER**

In a proceeding pursuant to Election Law § 16-102, inter alia, to invalidate petitions designating Domenic Volpe as a candidate in a primary election to be held on September 15, 2009, for the nomination of the Democratic and Working Families Parties as their candidate for the public office of Member of the Westchester County Legislature for the 1st Legislative District, the petitioners appeal, as limited by their brief, from so much of a final order of the Supreme Court, Westchester County (Loehr, J.), dated August 7, 2009, as

denied those branches of the petition which were to invalidate the designating petitions, to disqualify Domenic Volpe as a candidate, and to strike his name from the ballot.

ORDERED that the final order is affirmed insofar as appealed from, without costs or disbursements.

The petitioners allege that Domenic Volpe (hereinafter Volpe), the candidate for the nomination of the Democratic and Working Families Parties as their candidate for the public office of Member of the Westchester County Legislature for the 1st Legislative District, obtained signatures for the designating petition of Thomas R. DeVaul II, a member of the Independence Party (hereinafter the DeVaul petition), in order to force an Independence Party primary election between DeVaul and the petitioner John G. Testa. The petitioners further allege that Volpe directed his son, Nicholas Volpe (hereinafter Nicholas), an enrolled member of the Independence Party, to falsely swear as a witness to qualify the signatures that Volpe purportedly obtained for the DeVaul petition, even though Nicholas did not actually witness those signatures. The DeVaul petition was invalidated by the Westchester County Board of Elections (hereinafter the Board). At a hearing before the Supreme Court, DeVaul indicated that he would not challenge the Board's determination and withdrew from the race. There is no allegation of fraud with respect to Volpe's designating petition.

The Supreme Court correctly determined that the petitioners failed to meet their burden of establishing, by clear and convincing evidence, that Volpe participated in, or is chargeable with knowledge of, any fraud with respect to the DeVaul petition (see Matter of Perez v Galarza, 21 AD3d 508; Matter of McRae v Jennings, 307 AD2d 1012; Matter of Ragusa v Roper, 286 AD2d at 517). At the hearing, the petitioners presented the testimony of four individuals who signed the DeVaul petition in Volpe's presence. Based on this testimony, it cannot be said that Volpe [\*2]fraudulently induced the four witnesses to sign the DeVaul petition, as DeVaul's name was clearly printed on the petition and there was no evidence that Volpe made any material misrepresentations of fact. In addition, there was no evidence that Volpe induced his son Nicholas to affix his signature as a subscribing witness to those four signatures (cf. Matter of Bynoe v Board of Elections of City of N.Y., 164 AD2d 929), or that Volpe exercised such control over Nicholas as to justify charging him with knowledge of the fraudulent acts allegedly committed by Nicholas. Furthermore, the Supreme Court, which saw and heard the witnesses, found that the petitioners failed to

demonstrate by clear and convincing evidence that Nicholas was not present when the subject signatories executed the DeVaul petition. Accordingly, the Supreme Court properly determined that the petitioners failed to meet their burden of demonstrating that the petitions designating Volpe as a candidate should be invalidated, that Volpe should be disqualified as a candidate, or that Volpe's name should be stricken from the ballot.

The petitioners' remaining contentions do not warrant reversal.

MASTRO, J.P., LEVENTHAL, BELEN, CHAMBERS and LOTT, JJ., concur.

**ENTER:** 

James Edward Pelzer

Clerk of the Court

Return to Decision List

	Matter of Dalton v Wayne County Bd. of Elections
	2009 NY Slip Op 06259
	Decided on August 19, 2009
	Appellate Division, Fourth Department
Publisl	hed by New York State Law Reporting Bureau pursuant to Judiciary Law § 431.
This	opinion is uncorrected and subject to revision before publication in the Official Reports.

County Fy1

Decided on August 19, 2009

#### SUPREME COURT OF THE STATE OF NEW YORK

Appellate Division, Fourth Judicial Department

PRESENT: SCUDDER, P.J., HURLBUTT, MARTOCHE, GREEN, AND PINE, JJ.

968 CAE 09-01647

#### [\*1]IN THE MATTER OF DAVID DALTON, PETITIONER-APPELLANT,

 $\mathbf{v}$ 

### WAYNE COUNTY BOARD OF ELECTIONS, DANIEL A. OLSON AND BARRY C. VIRTS, RESPONDENTS-RESPONDENTS.

Appeal from an order of the Supreme Court, Wayne County (John J. Ark, J.), entered August 11, 2009 in a proceeding pursuant to Election Law article 16. The order dismissed the petition.

GATES & ADAMS, P.C., ROCHESTER (CHRISTIAN M. NADLER OF COUNSEL), FOR PETITIONER-APPELLANT.

DANIEL M. WYNER, COUNTY ATTORNEY, LYONS (DANIEL C. CONNORS OF COUNSEL), FOR RESPONDENT-RESPONDENT WAYNE COUNTY BOARD OF ELECTIONS.

ANTHONY J. VILLANI, P.C., LYONS (ANTHONY J. VILLANI OF COUNSEL), FOR RESPONDENT-RESPONDENT DANIEL A. OLSON.

DOUGLAS M. JABLONSKI, WOLCOTT, FOR RESPONDENT-RESPONDENT BARRY C. VIRTS.

It is hereby ORDERED that the order so appealed from is unanimously reversed on the law without costs, the petition is granted, the designating petitions are validated, and respondent Wayne County Board of Elections is directed to place petitioner's name on the ballot as a candidate for election to the office of Sheriff of Wayne County for the Republican primary to be held September 15, 2009.

Memorandum: Petitioner commenced this special proceeding pursuant to Election Law § 16-102 seeking an order validating his designating petitions and directing respondent Wayne County Board of Elections to place his name on the ballot as a candidate for election to the office of Sheriff of Wayne County for the Republican primary. Supreme Court erred in dismissing the petition based on its determination that 67 signatures collected by two subscribing witnesses were invalid because the subscribing witnesses listed the incorrect town of residence in the "Witness identification information" section of the "STATEMENT OF WITNESS." Election Law § 6-132 (2) provides in relevant part that "[t]here shall be appended at the bottom of each sheet [of a designating petition] a signed statement of a witness who is a duly qualified voter of the state and an enrolled voter of the same political party as the voters qualified to sign the [\*2]petition . . . . " The sample form set forth in that subdivision, entitled "STATEMENT OF WITNESS," requires the subscribing witness to list his or her residence address in the first paragraph of the form. The "STATEMENT OF WITNESS" section of the sample form entitled "Witness identification information" contains blank spaces for "Town or City" and "County," and sets forth that "[t]he following information must be completed prior to filing with the board of elections in order for this petition sheet to be valid."

Here, two subscribing witnesses, a husband and wife, correctly listed their complete address in the first paragraph of the "STATEMENT OF WITNESS" section on each of seven sheets, but incorrectly listed the Town of Wolcott as their town of residence in the blank space for "Town or City." Both subscribing witnesses filed affidavits in support of the petition, respectively stating that, in completing the designating petition sheets, each believed that the rented house in which they were residing was located in the Town of Wolcott but thereafter learned that the house was actually located in the Town of Butler.

We conclude that the court erred in dismissing the petition, relying on Matter of Frome

v Board of Elections of Nassau County (57 NY2d 741), and we therefore reverse. Frome is distinguishable from this case because it involved the omission of the town of residence from the "STATEMENT OF WITNESS," not the inclusion of an incorrect town of residence (see id.). We instead conclude that this case is on all fours with, e.g., our decision in Matter of Powers v Kozlowski (54 AD3d 540, 541, lv denied 11 NY3d 701), wherein we wrote that, "[a]lthough the inclusion of the incorrect town or city of residence in each Witness identification information' section in question was indeed a violation of Election Law § 6-132 (2), we note that the complete address of each subscribing witness was listed in the first paragraph of the STATEMENT OF WITNESS.' "We thus conclude that "[w]here, as here, the Election Law violation does not involve the substantive requirements of witness eligibility' and there is no implication of fraud, resort to strict construction should be avoided if it would lead to injustice in the electoral process or the public perception of it' "(Matter of McManus v Relin, 286 AD2d 855, 856, lv denied 96 NY2d 718; see Powers, 54 AD3d at 541; Matter of Pulver v Allen, 242 AD2d 398, 400, lv denied 90 NY2d 805).

Entered: August 19, 2009

Patricia L. Morgan Clerk of the Court

Return to Decision List

FOR THE FOLLOWING REASON(S): MOTION/CASE IS RESPECTFULLY REFERRED TO JUSTICE

SUPREME COURT OF THE STATE OF NEW Y	ORK — NEW YORK COONTY
PRESENT:	GMMY PART 19
Justice	w/
MATTER OF THE APPLICATION OF	INDEX NO. 11/289/09
BRANDON BRICE et al.	MOTION DATE AUG 1 1 2009
- <b>v</b> -	MOTION SEQ. NO.
DENICE JOHNS A.al.	MOTION CAL. NO.
	MOTION CAL. NO.
The following papers, numbered 1 to were read on the	his motion to/for VALIDATE/INVALIDATE
	PAPERS NUMBERED HER
Notice of Motion Order to Show Cause — Affidavits — Exhi	bits
Answering Affidavits — Exhibits	
Replying Affidavits	NSEL ONS YORK
Cross-Motion:   Yes   No	ORK
Upon the foregoing papers, it is ordered that this motion	
otherwise held in abeyance by the	
and the report and recommendation	
dated August 12, 2009, within this	
and to Invalidate the parties' respec	
herein confirmed and the plaintiffs	' application to
withdraw the instant petition and re	equest to be permitted
to voluntarily discontinue this proc	eeding without
prejudice are granted in accordance	e with the plaintiffs'
application and the stipulation of the	ne parties as agreed to
on the record before the Special Re	eferee on August 12,
2009. This constitutes the decision	
Dated:AUG 1 3 2009	
	J.S.C.
Check one: FINAL DISPOSITION	NON-FINAL DISPOSITION
Check if appropriate:   DO NOT POST	Γ □ REFERENCE

### SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF NEW YORK - IAS PART 86



IN THE MATTER OF THE APPLICATION OF BRANDON BRICE and LUCILE MIDDLETON,

Plaintiffs,

INDEX NO. 111289/09

-against-

MOTION SEQ. #002

DENICE JOHNS, DANIEL F. GOLLIO and THE THE BOARD OF ELECTIONS IN THE CITY OF NEW YORK,

REFEREE'S REPORT AND RECOMMENDATION

Defendants.

TO THE SUPREME COURT - NEW YORK COUNTY : IAS PART 19

----X

Edward H. Lehner on August 12, 2009, the factual issues raised in this proceeding, under motion sequence number 001, for an order validating the designating petitions of the plaintiffs and invalidating and declaring null and void the designating petitions of the defendants for election as Republican Party candidates for various Republican Party positions in the 70th Assembly District of and for the County and City of New York, in the Republican Party Primary Election to be held September 15, 2009, were referred for assignment to a Special Referee to hear and report with recommendations.

This matter, under motion calendar number 14 on the special election motion calendar of August 11, 2009, and LE:1 Wd 81 9NY 6007

RECEIVED
GENERAL COUNSEL
BO. OF ELECTIONS
IN THE CITY OF NEW YORK

adjourned to this date, was assigned to the undersigned Special Referee on August 12, 2009. The plaintiffs and the defendants have each appeared individually pro se and the Board of Elections has appeared by counsel of record.

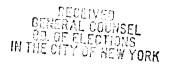
At a conference on August 12, 2009, with the undersigned Special Referee, the plaintiffs and the defendants indicated that this matter was settled and that the plaintiffs' instant underlying application was essentially moot. The plaintiffs' requested leave to withdraw the Petition to Validate and Invalidate and to voluntary discontinue this proceeding without prejudice. The defendants and the Board of Elections' counsel raised no objection and consented to such requested relief.

Accordingly, I hereby report that this matter has been settled and disposed of by the withdrawal of the Petition to Validate and Invalidate and the voluntary discontinuance of this proceeding without prejudice by plaintiffs before the Special Referee on August 12, 2009. I recommend that the court confirm this report permitting the withdrawal of the Petition and the voluntary discontinuance of this proceeding without prejudice, and issue a short form order for same.

DATED: AUG 1 2 2009

Respectfully submitted,

STEVEN E. LIEBMAN Special Referee



# Supreme Calle Alle Stateges Nem York Appellate Division : Second Judicial Bepartment

## Form A - Request for Appellate Division Intervention - Civil See § 670.3 of the rules of this court for directions on the use of this form (22 NYCRR 670.3).

See § 670.3 o	f the rules of this court for directions	s on the use of this form (22 NYCKK	070.37.			
Case Title: Set forth the title of the case as it appears on the summons, notice of potition or order to show cause by which the matter was or is to be commenced, or as amended.  In the Matter of the Application of JOHN P. SMYTH as Objector and						
DIERDRE A. FEERICK as Aggri	eved Candidate,	H				
	dents,	Date Notice of Appeal Filed				
,			Date monce of Appear			
-against-		Ea	r Appellate Division			
DAVID J. ROSASCO			i Appellus Tis			
	Respondent-Appella	int,				
-and-						
the Board of Elections of	the City of New York,	l t				
the Board of Elections	Respondent.					
		Siling Type	☐ Transferred Proceeding			
	CPLR article 78 Proceeding	Filing Type	☐ CPLR 5704 Review			
Civil Action	Ճ Special Proceeding Other	☐ Appeal ☐ Original Proceeding				
	☐ Habeas Corpus Proceeding	Original Proceeding	e of the case.			
Mature of Suit: 0	Check up to five of the following car	regories which best reflect the nature	1. Torts			
		☐ 1 Discipline	☐ 1 Assault, Battery, False			
D. 1 Freedom of Information Law	1 Adoption	2 Jail Time Calculation	Imprisonment			
C 2 Human Rights	2 Attorney's Fees	3 Parole	2 Conversion			
□ 3 Licenses	3 Children - Support	4 Other	☐ 3 Defamation			
☐ 4 Public Employment	<ul><li>□ 4 Children - Custody/Visitation</li><li>□ 5 Children - Terminate Parent-</li></ul>		☐ 4 Fraud			
☐ 5 Social Services		G. Real Property	□ 5 Intentional Infliction of			
□ 6 Other	al Rights  G Children - Abuse/Neglect	□ 1 Condemnation	Emotional Distress			
	☐ 7 Children - JD/PINS	☐ 2 Determine Title	☐ 6 Interference with Contract			
B. Business & Other Relationships	☐ 8 Equitable Distribution	☐ 3 Easements	□ 7 Malicious Prosecution/			
□ 1 Partnership/Joint Venture	☐ 9 Exclusive Occupancy of	☐ 4 Environmental	Abuse of Process			
☐ 2 Business	Residence	□ 5 Liens	☐ 8 Malpractice			
☐ 3 Religious	☐ 10 Expert's Fees	☐ 6 Mortgages	☐ 9 Negligence			
☐ 4 Not-for-Profit	☐ 11 Maintenance/Alimony	□ 7 Partition	☐ 10 Nuisance			
☐ 5 Other	☐ 12 Marital Status	⊔8 Rent	☐ 11 Products Liability			
	☐ 13 Paternity	☐ 9 Taxation	☐ 12 Strict Liability			
C. Contracts	☐ 14 Spousal Support	☐ 10 Zoning	☐ 13 Trespass and/or Waste			
☐ 1 Brokerage	☐ 15 Other	☐ 11 Other	☐ 14 Other			
2 Commercial Paper						
3 Construction	E. Miscellaneous	H. Statutory	J. Wills & Estates			
4 Employment	☐ 1 Constructive Trust	☐ 1 City of Mount Vernon	☐ 1 Accounting			
☐ 5 Insurance ☐ 6 Real Property	□ 2 Debtor & Creditor	Charter §§ 120, 127-f, or	<ul><li>□ 2 Discovery</li><li>□ 3 Probate/Administration</li></ul>			
	□ 3 Declaratory Judgment	129	1			
7 Sales	🖾 4 Election Law	☐ 2 Eminent Domain Proced-	4 Trusts			
8 Secured	☐ 5 Notice of Claim	ure Law § 207	□ 5 Other			
9 Other	□ 6 Other	☐ 3 General Municipal Law				
		. § 712				
		☐ 4 Labor Law § 220				
		☐ 5 Public Service Law §§ 128				
		or 170	i			
		☐ 6 Other				

Form A - RADI - Civil

Appeal					
Paper Appealed From (check or	ne only):				
	Determination	☐ Order	☐ Resettled Order		
<ul><li>Amended Decree</li><li>Amended Judgment</li></ul>		3 Order & Judgment	Ruling		
☐ Amended Order		☐ Partial Decree	Other (specify):		
☐ Decision	Intellocatory adagment	Resettled Decree			
☐ Decree	☐ Judgment	Resettled Judgment			
Court: Supreme	·	County: Queens			
Dated: August 13, 200	9	Entered: August 14, 2009			
	nice D. Siegel	Index No.: 19998/09			
	Final D Post-Final	Trial: 省 Yes 🗆 No If Yes	: 🗀 Jury 😡 Non-Jury		
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covered by the annexed noti Number(s) of any prior, pendi		is: 4 163 4 165 65	rth the Appellate Division Cause		
	Show Cause	Proceeding  Writ of Habeas Corpus	Date Filed:		
Commenced by: U Order to	cement of proceeding in the Appel	late Division:			
Statute authorizing commend	Proceeding Transferred	Pursuant to CPLR 7804(g)			
	Proceeding Transferred	County:			
Court:		Order of Transfer Date:			
Judge (name in full):					
	CPLR 5704 Revie	w of Ex Parte Order County:			
Court:		Dated:			
Judge (name in full):			of legues		
Desc	ription of Appeal, Proceeding (	or Application and Statement	Of issues		
and whether the motion wa CPLR 7804(g), briefly descri the ex parte order to be revi	Designating Petition of th	If proceeding commenced in the If an application under CPLR 57 a judgment granting a pet ne candidate-respondent a	704, briefly describe the nature of cition for an order someocratic candidate		
for the public office	of CITY COUNCIL MEMBER of	the 26th Council Member	District Queens County,		
New York State to be	voted for at the Primary El	lection to be held on Sep	tember 15, 2009.		
Amount: If an appeal is Issues: Specify the iss	from a money judgment, specify such that the	the amount awarded. appeal, proceeding, or application	on for CPLR 5704 review.		
1. The specific obje	ections of the Petitioners	were not timely served.			
2. The specific obje	ections of the Petitioners	were an invalid attempt	to assert specific		
objections that were	e required to have been pre	esented at the Board of E	lections.		
3. The number of val	lid signatures in the cand	idate-respondent's petiti	on exceeded the required		
nine hundred (900)					

#### Issues Continued:

- 4. The trial court erred in admitting the Supplemental Specifications of the Aggrieved Candidate
- 5. The trial court erred in admitting a clerk's report of the Board of Elections that was not signed by both the Chief Clerk and the Deputy Chief Clerk of the Board.
- 6. The trial court erred in refusing to admit affidavits that showed that registered Democratic voters had moved their residences and their signatures were improperly disregarded as "NR" not registered.
- 7. The trial court erred in holding that the candidate-respondent's first affirmative defense in his Answer to the Petition was not timely and therefore he could not argue that signatures that had been held to be invalid were in fact valid signatures of voters.

#### Use Form B for Additional Appeal Information

#### Party Information

Instructions: Fill in the name of each party to the action or proceeding, one name per line. If this form is to be filed for an appeal, indicate the status of the party in the court of original instance and his, her, or its status in this court, if any. If this form is to be filed for a proceeding commenced in this court, fill in only the party's name and his, her, or its status in this court.

Examples of a party's original status include: plaintiff, defendant, petitioner, respondent, claimant, defendant third-party plaintiff, third-party defendant, and intervenor. Examples of a party's Appellate Division status include: appellant, respondent, appellant-respondent, respondent-appellant, petitioner, and intervenor.

only the	party's name and his, her, or its status in this court.	poddonor, the				
No.	Party Name	Original Status	Appellate Division Status			
1	John P. Smyth	Petitioner	Respondent			
2	Dierdre A. Feerick	Petitioner	Respondent			
3	David J. Rosasco	Respondent	Appellant			
4	the Board of Elections in the City of	Respondent				
5	New York					
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Instructions: Fill in the name respective parties. If this form to show cause by which a suppellate Division, only the manual contents.	n is to be filed with the special proceeding is name of the attorney	to be commenced in t for the petitioner need	ier in tr he marked "Pro S	he event that a litig ie" must be checke supplied in the spac	ed and the	nts herself or appropriate in	himse formati	lf, the an for	box that
Attorney/Firm Name:	Stephen H. W	einer, Esq.							
Address: 750 Third	d Avenue, Nint	h Floor							
City: New York		State:	NY Zip:	<sup>10017</sup> Te		No.: 212-	566-	4669	$\dashv$
Attorney Type:	Retained	☐ Assigned	☐ Government	Pro Se	☐ Pro	Hac Vice			$\dashv$
Party or Parties Repre			e above or from Form	(C):	3				4
Attorney/Firm Name:	Frank A. Bol	z, III, Esq.							
Address: 95-25 Q	ueens Bouleva	rd, 11th Floor							
City: Rego Par	rk	State:	NY Zip:	11374 Te	elephone		B- <b>4</b> 59		0
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## SUPREME COURT OF THE CITY OF NEW YORK COUNTY OF QUEENS

In the Matter of the Application of JOHN P. SMYTH as Objector and DIERDRE A. FEERICK as Aggrieved Candidate

Petitioners,

Index No. 19998/09

-against-

DAVID J. ROSASCO

**NOTICE OF APPEAL** 

-and-

the Board of Elections of the City of New York,

Respondents,

for an order declaring invalid the DESIGNATING petition which purports to designate the above-named candidate-respondent as Democratic candidate for the Public Office of CITY COUNCIL MEMBER of the 26<sup>th</sup> Council Member District Queens County, New York State and which bears the identification numbers of: QN'09 00851

PLEASE TAKE NOTICE THAT the Respondent David J. Rosasco hereby appeals to the Appellate Division of the Supreme Court of the State of New York, Second Judicial Department from an Order and Decision and a Judgment of the Supreme Court, Queens County (Hon. Bernice D. Siegel), dated August 13, 2009 and entered on August 14, 2009. This appeal is taken from each and every part of the Order and Decision and Judgment that the Petition is granted.

Dated: New York, New York August 18, 2009

Stephen H. Weiner

Law Office of Stephen H. Weiner Attorney for the Respondent

David J. Rosasco

750 Third Avenue, Ninth Floor New York, New York 10017

(212) 566-4669

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RECEIVED NEW YORK BO. OF ELECTIONS
OF VER COUNSEL

To:

Frank A. Bolz III, Esq. Attorney for the Petitioner 95-25 Queens Boulevard, 11<sup>th</sup> Floor Rego Park, New York 11374 (718) 459-9000

Board of Elections in the City of New York 42 Broadway New York, New York

Clerk of the Court Supreme Court of the State of New York Queens County

## ORIGINAL

Short Form Judgment

NEW YORK SUPREME COURT - QUEENS COUNTY

Present: Honorable, <u>BERNICE D. SIEGAL</u> Election PART I Justice

In the Matter of the Application of Index Number:19998/2009

JOHN P. SMYTH as Objector and DIERDRE A. FEERICK as Aggrieved Candidate

Petitioners,

-against-

DAVID J. ROSASCO,

-and-

the Board of Elections of the City of New York,

-----X

Respondents,

PILED RECORDED

The following papers numbered 1 to 5 to read on this petition for an order declaring invalid the DESIGNATING petition which purports to designate the above-named candidate-respondent as Democratic candidate for the Public Office of CITY COUNCIL MEMBER of the 26<sup>th</sup> Council Member District Queens County, New York State to be voted for at the Primary Election to be held on September 15, 2009.

	PAPERS NUMBERED
Order to Show-Petition-Exhibits Annexed	1-4
Verified Answer	J

Upon the foregoing papers and after oral argument and testimony on the record and after due deliberation thereon, it is hereby ORDERED and ADJUDGED that the petition is granted for the reasons set forth on the record, upon the grounds that the petition was timely commenced and the specific objections of the aggrieved party were properly before the court, the number of valid signatures were found to be below the record of the signature of the court of the signature.

IN THE CITY OF NEW YORK BO. OF ELECTIONS

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and respondent failed to rehabilitate any invalid signatures.

Accordingly , it is hereby ordered and adjudged that the petition is granted.

Petitioner may enter judgment accordingly.

Dated: August 13, 2009

Bernice D. Siegal, J.S.C.

FILED COUNTY CLE

1	SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF QUEENS: CIVIL TERM: PART I
2	X
3	JOHN P. SMYTH as Objector and DEIRDRE A. FEERICK as Aggrieved Candidate,
4	
5	Petitioners,
6	Index No. -against- 19998/09
7	DAVID J. ROSASCO and THE BOARD OF ELECTIONS OF THE CITY OF NEW YORK,
8	Respondents.
9	X Supreme Courthouse
10	88-11 Sutphin Boulevard
11	Jamaica, New York 11435 August 13, 2009
12	BEFORE:
13	HONORABLE BERNICE D. SIEGAL, ORGANA Justice, Supreme Court
14	APPEARANCES:
15	APPEARANCES.
16	SWEENEY, GALLO, REICH & BOLZ, L.L.P.
17	Attorneys for Petitioners 95-25 Queens Boulevard - Suite 626
Rego Park, New York 11374 18 BY: MICHAEL H. REICH, ESQ.	Rego Park, New York 11374 BY: MICHAEL H. REICH, ESQ.
19	GERARD SWEENEY, ESQ.
20	STEPHEN H. WEINER, ESQ. Attorney for Respondents
21	750 Third Avenue - 9th Floor New York, New York 10017
22	10. 101. 10. 101. 1001.
23	
24	NICOLE C. ROBINSON, CSR Senior Court Reporter

THE COURT: Petitioner John P. Smyth as objector and Deirdre Feerick as aggrieved candidate commenced the within special election proceeding by order to show cause against David J. Rosasco and the Board of Elections to invalidate the designating petition of the respondent Rosasco as democratic candidate, the public office of city council member of the 26th Council District.

Petitioner Smyth timely filed objections to the petitions of the respondent and in response thereto the Board in its clerk's report found that the candidate's petition had only 882 valid signatures where 900 signatures are required. The candidate then timely filed objections to the clerk's report and an amended clerk's report was issued pursuant to the hearing on August 4th correcting its finding so that the total number of valid signatures were found to be 902.

Supplemental objections which in addition to the original objections and specifications are in fact the subject of this petition were served upon the Board and by overnight mail upon the respondent candidate on August 6, 2009. Whereupon the staff on August 7, 2009 at the Queens Board of Elections began the process of reviewing the objections. An amended supplemental clerk's report was issued on August 7, 2009 finding the

total number of valid signatures were now only 789.

However, the amended supplemental clerk's report was signed only by the chief clerk Barbara Conacchio and not the deputy chief clerk as is the custom at the Board of Elections throwing into question the validity of such amended supplemental clerk's report. Nonetheless, the Court admitted the amended supplemental clerk's report subject to the legal arguments and testimony adduced at trial.

It is noted that the special proceeding herein is timely commenced pursuant to statute and prior to the filing of the supplemental objections to the Board.

Issue is joined by service and filing of the verified answer with an affirmative defense requesting reconsideration of the Board's overruling respondent's objection and "that additional signatures referred in the objections be deemed properly included," and that respondent has the right to submit "supplemental specification of objections" that were not presented at the 8/4/09 hearing.

As an initial matter, respondent moves to dismiss the petition upon the grounds that in essence the Court does not have jurisdiction over supplemental objections that were never served by the aggrieved candidate upon the Board of Elections for review in

Pursuant to Election Law 161021 because Deirdre Feerick is an aggrieved candidate, she was not required to file objections and specifications prior to the commencement of the proceedings. (Magee versus Camp, 253AD2d 573, 3d Department 1998, Deberry versus Marshant, 196 AD2d 608, 2d Department 1993. As these adopted the objections and specification by reference of the citizen objector, the invalidity of petition signatures complained of in the proceeding below by Smyth are likewise properly before the Court as is the amended clerk's report finding that the designating petition had 902 valid signatures.

whether the supplemental objections served on August 7, 2009 are properly before the Court, the Court finds as fully set forth below that the total number of valid signatures are no more than 899 due to clerical errors made at the Board. As to the amended clerk's report, evidence was adduced at trial that the Board made a mathematical error on page 70 of the specification to objections wherein page 70 erroneously stated that there were 13 signatures, but the agreed objections as stated were 12 and not ten as noted in the tally. And, therefore, the total number of valid signatures should have been one and not three (page 61, line 14 of the

transcript dated August 11, 2009) bringing the total signatures to 900.

Further, the Court rules that the signature of Robert Conway in volume 851, page 41, line nine signed on June 25, 2009 was counted as a plus one on petitioner's exhibit as it was originally noted as illegible, see Exhibit 2, and then determined not to be illegible. However, the signature of Robert Conway was previously validated in volume 116, page 59, line ten, signed on August 22, 2009 for the aggrieved candidate.

Ms. Conacchio agreed that the plus one was then incorrect and should be subtracted bringing the corrected total of valid signatures to 899 below the required 900. Respondent further complains that this proceeding is unfair because of the short notice of the supplemental objections served on August 7, 2009, four days before the hearing on the within proceeding.

No guidance is provided as to the specificity required in the petition of the aggrieved candidate nor has either party provided the Court with any rules which may pertain to this issue. The Court, however, notes that the rules for the special election part for Queens County has no requirement as to when specification of objections or Bill of Particulars by an aggrieved candidate to invalidate a designating petition should be

served upon the adversaries and filed with the Court (but cf Kings County rules for special election wherein the specifications or Bill of Particulars of an aggrieved candidate for this year must be served and filed by August 3, 2009.)

Petitioner argues that the Court should find that the supplemental objections are similar to the Bill of Particulars in this proceeding and properly before the Court. The Court finds that the supplemental objections are properly before the Court and the respondent is not prejudiced by the timing in which they were served. The respondent received the supplemental objections early in the day on Friday, August 7, 2009 which allowed for a full four days to review and prepare for argument in and trial.

Admittedly, the respondent did not address the supplemental objections during that time. As the Court has found that these supplemental objections are properly before it, the Court notes that the parties have agreed by written stipulation incorporated as Court's Exhibit 1 that although candidate Rosasco did not waive his objections to the supplemental specifications in their entirety and continues to request that they not be considered by the Court and whereas the petitioner maintains that the supplemental

2.2

specifications should be considered in their entirety, and if the Court considers the supplemental specifications, then one, at least 33 signatures in the candidate's petition that are the subject of the objection (SAP) in the supplemental specifications are signatures of voters who in fact signed another petition for the same office on an earlier date.

Two, at least six other signatures in the candidate's petition that are the subject of objections and NR, NE or DUP in the supplemental specifications are the subject of the objections that should be treated (as stated). Accordingly, the parties have agreed that upon the Court's finding that the supplemental specifications are properly before it for consideration, that at least 39 signatures should be invalidated in addition to the three errors by the Court thereby reducing even more the number of valid signatures for the designating petition.

The Court notes that because of the mathematical result, it need not go line by line to further find the validity or invalidity of the supplemental specifications listed by the aggrieved candidate as the valid number of signatures is well below the 900 requirement.

Finally, the Court must address respondent's argument as to whether or not his affirmative defense

properly puts before the Court his specification of objections. Petitioner argues that respondent was required as a matter of law to file a petition or a cross-petition in order to be granted that affirmative relief. Respondent relies on the Appellate Division case Halloway versus Blakely, 77AD2d Department 932 1980 in which the Court held that the affirmative defenses that signatures previously held invalid should be considered even though it was served after the statutory period to commence a proceeding to validate or invalidate a designating petition.

In Halloway, the Court thereby permitted an affirmative defense rather than a specific proceeding. They found that because of the rejection of the candidate's designating petitions happened after the 14-day period, it was impossible for the candidate to timely file a petition and was forced to resort to an answer in response. Thus, as the Court of Appeals held in a previous matter, strict compliance with the statutory period in that regard would be unjust and the Appellate Division held in Halloway that the answer which was served within four days of the commencement of the proceeding to be timely and those signatures which had been declared invalid by the Board of Elections would be reviewed.

#### PROCEEDINGS

2.2

The petitioner argues that the Court should look to Krueger versus Richards (59 New York 2d 680 and follow its lead. The Court finds that Krueger is inapposite to the case at bar because in that matter, responding candidate had failed to file specific objections at the Board of Elections and permitting the candidate to raise those specific objections so late in the game would have been manifestly unfair to the petitioner and that's not what we have in this case.

The question respondent puts forward to the Court is whether the failure to file a cross-petition deprives the Court of jurisdiction in this matter.

Finally, the Court notes that after the Halloway decision and its progeny, the legislature took notice and amended Section 16-102 to remedy the situation when a candidate's petition is found invalid by the Board and it is after the statutory period for which a party may commence a special proceeding. The legislature built in an additional three days for the candidate objectant to file a special proceeding after the determination of invalidity.

Accordingly, given the relief that 16-102 provides for the aggrieved candidate whose petitions have been invalidated to commence a proceeding, the Court holds that even though there was no unfair

#### PROCEEDINGS

surprise in this matter, that the respondent candidate should have commenced a petition or cross-petition after it was found that the petition was invalid.

Even if the Court were to have considered the affirmative defense of the candidate, the Court finds that the candidate failed to produce at trial any witnesses or documentary evidence in admissible form to rehabilitate any of the invalid signatures. Respondent attempted to produce a number of affidavits purportedly signed on behalf of individuals whose signatures were declared invalid, but such submission was subject to an objection which the Court sustained on the grounds of Accordingly, the foregoing constitutes the hearsay. decision and order and judgment of the Court.

\*\*\*\*\*\*\*\*

CERTIFIED TO BE A TRUE AND ACCURATE TRANSCRIPT OF THE ORIGINAL MINUTES TAKEN OF THIS PROCEEDING.

Senior Court Reporter

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Index No. 19998	Year 2009
SUPREME COL	URT OF THE CITY OF NEW YORK UEENS
In the Matter of the JOHN P. SMYTH DIERDRE A. FEE	
-again	Petitioners, st-
DAVI	J. ROSASCO
-and-	
the Board of Elect	ions of the City of New York,
	Respondents,
which purports to	Member District
QN'09 00851	ne identification numbers of:
2	NOTICE OF APPEAL
	Stephen H. Weiner  Office Address & Tel. No.: 750 Third Avenue, 9 <sup>th</sup> Floor New York, New York 10017 (212) 566-4669
	CRR 130-1.1, the undersigned, an attorney admitted to practice in the courts of New York State, information and belief and reasonable inquiry, the contentions contained in the annexed documents
Dated:	Signature
	Print Signor's Name
Service of a copy of Dated:	f the within is hereby admitted.
	Attorney(s) for
PLEASE TAKE	
NOTICE OF ENTRY	that the within is a (certified) true copy of a entered in the office of the clerk of the with named Court on 20.
☐ that all NOTICE OF SETTLE	on Order of which the within is a true copy will be presented for settlement to the Han.  If you have to be a common of the within named Court, at the Han.  MENT

IN THE CITY OF NEW YORK-RO. OF ELECTIONS RECEIVED

## SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND DEPARTMENT

August 14, 2009

Connty

Board of Elections City of New York 32 Broadway 7th Floor New York, NY 10004

A file has been opened in the case of:

TITLE: Matter of Leroy v Board of Elections

COURT: Supreme COUNTY: Queens PAPER: Order

DATED: 08/11/2009 INDEX NO.: 21141/09

This case has been assigned the following number on the docket of this court:

2009-07528

ALL PAPERS AND CORRESPONDENCE RELATING TO THIS MATTER MUST HEREAFTER BEAR THIS CASE NUMBER.

James Edward Pelzer Clerk

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IN THE CITY OF NEW YORK BD. OF ELECTIONS RECEIVED RECEIVED

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Short Form Judgment

NEW YORK SUPREME COURT - QUEENS COUNTY

Present: Honorable, <u>ALLAN B. WEISS</u> IAS PART G Justice

JUDGMENT

In the Matter of the Application of

MARC C. LEAVITT

Index No: 20287/09

Petitioner-Candidate-Aggrieved,

-against-

ROBERT SCHWARTZ,

Respondent-Candidate,

and THE BOARD OF ELECTIONS IN THE CITY OF NEW YORK

Respondent,

For an order, pursuant to Article 16 of the Election Law to declare the invalidity of a designating petition.

Petitioner-Candidate, Marc Leavitt, seeks to declare fraudulent and invalidate the designating petitions of the Respondent-Candidate, Robert Schwartz, a candidate for the office of Borough President of Queens County.

4,000 valid signatures are required to be filed for the position of Borough President. At the court's direction the Queens County Board of Elections has reviewed the candidate's petitions and reported that of the 8,772 signatures submitted 2,839 were invalid leaving a total of 5,933 valid signatures.

Of the 5,933 valid signatures the Board "noted" that the Petitioner has claimed 417 additional signatures are invalid as

being signatures of a similar handwriting (Exhibit 17). Although not ruled on by the Board the Petitioner has, through a documentary submission, requested that this Court find that these additional signatures are invalid.

Assuming all of these signatures were disallowed by the Court, the Respondent would still have filed 5,516 valid signatures, 1,516 more than needed to qualify.

On August 12<sup>th</sup> and 13<sup>th</sup> this Court took testimony from 17 persons whose names appear on petitions filed by the Respondent. Two witnesses indicated that they signed the petitions and 15 indicated that they did not. One witness testified that in addition to himself, he signed for four additional members of his family.

If this court were to invalidate all of the 14 petitions, (each containing 5 signatures) 70 additional signatures would be lost to the Respondent leaving a total of 5,446 valid signatures, 1,446 in excess of the number needed to qualify. It is therefore the Petitioner's claim, not that an insufficient number of signatures have been filed, but that the evidence adduced establishes that the designating petitions of the Respondent are permeated with fraud.

The Respondent's petition coordinator has testified. No evidence of any kind was presented that either this witness or the Respondent-Candidate himself committed any fraudulent act or participated in or encouraged anyone on their behalf to engage in any fraudulent activity.

It is the Petitioner's position that the testimony of the witnesses and the documentary evidence submitted establishes that a number of the subscribing witnesses submitted petitions containing either fraudulent or irregular signatures thereby engaging in fraud. This, the Petitioner claims, creates the inference and requires the conclusion that all of the petitions are permeated with fraud.

The petitioner must establish this claim by clear and convincing evidence and the threshold is high. Just how high can be seen from the altitude reached in the case of <u>Matter of Pilat v Sachs</u>, 59 AD2d 515, aff'd 42 NY2d 984.

In that case the respondent, Mario Cuomo, needed 2,551 valid signatures to secure the ballot line of the Liberal Party for the Office of Mayor of the City of New York. The respondent filed 5,373 signatures. 1,158 were declared invalid by the Board of

Elections leaving a balance of 4,215.

In a proceeding before the Supreme Court 410 signatures were found to be forged and another 1,138 invalidated for technical reasons leaving a balance of 2,667 valid signatures, 116 more than needed.

The petitioner made several arguments to invalidate the signatures. One argument was that the inference and conclusion necessarily suggested by 2,706 invalid signatures, slightly more than half of the total number submitted (containing 410 forgeries, almost 10% of the total) was that the petitions were invalid as they were "permeated with fraud."

The lower court rejected that argument. On appeal the Appellate Division unanimously affirmed, citing from Justice Cooke's dissent in <u>Proskin v. May</u> 40 NY2d 829 wherein he quoted from the Appellate Division's decision in <u>Lefkowitz v. Cohen</u>, 262 A.D. 452:

"...We think it was error in such case to hold void a petition which contained a sufficient number of valid signatures as specified in the To reject this petition would Election Law. result in depriving qualified signers of the benefit of having the name of their designee appear on the official ballot. They should not lose their right...simply because others over whom they have no control may have perpetrated a wrong...Persons who obtain signatures to designating petitions are not the agents of all of the signers so to make those who are honest chargeable with knowledge that some of the signatures are forged or fraudulent." Further, Abrahams, New York Election Law (1950) at pages 115-116: 'The presence of forged signatures, however abundant upon petition sheets, will not as a matter of law, invalidate any sheet or the entire petition.'

The Court of Appeals unanimously affirmed.

Although the testimony of the witnesses who appeared before this Court was uncontroverted, this Court can not conclude that the entire process was permeated with fraud or even that all of the 14 individual petitions contain totally untrustworthy signatures. Similarly this Court's review of the documentary evidence submitted fails to establish by clear and convincing evidence that all of the 417 signatures questioned are fraudulent. The Petitioner has failed to meet his burden of proof.

It is therefore Ordered and Adjudged, that the petition to invalidate the designating petitions of the Respondent-Candidate Robert Schwartz is dismissed.

J.S.C.

Dated: August 14, 2009

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BOARD WEEDS WE

At a Term of the Supreme Court of the State of New York, held in and for the County of Dutchess, at the Supreme Court Courthouse thereof, on the 17 day of August, 2009,

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In the Matter of the Application of

## FRAN KNAPP, COMMISSIONER, DUTCHES COUNTY BOARD OF ELECTIONS

Petitioner

For an Order Pursuant to Article 78 of the Civil Practice Law and Rules

INDEX NO. 2009 65 79

-against-

ORDER TO SHOW CAUSE

## DAVID GAMACHE, COMMISSIONER DUTCHESS COUNTY BOARD OF ELECTIONS

-Respondent-

FILING FEES
PAID
R#\_44785 DATE 8/17/0

Upon the annexed verified petition of the Petitioner, with exhibits, and upon all the proceedings hereto and herein;

Let the Respondent named herein above Show Cause before the Court at the IAS Term thereof to be held at the Supreme Court Courthouse, 10 Market Street,

Poughkeepsie, New York, Dutchess County, State of New York, on the 21st day of beard in 144651. Ecands 15.C.

August, 2009 at 9:30 a.m. of that day or as soon thereafter as council can be heard, why

an order should be made and entered herein pursuant to sections 3-212, 3-216, 16-100,

16-102, 16-208, 16-116 of the Election Law

- 1. Compelling Respondent to Rule on the General and Specific objections filed for the Primary elections to be help September 15<sup>th</sup>, 2009 and the General election to be held November 3<sup>rd</sup>, 2009 on or before August 29<sup>th</sup> 2009 in the Court or such other place as the Court determines;
- 2. Awarding Petitioner such further relief including Attorney's fees as thi Court may deem just and proper in the premises; and it is further;

ORDERED, that the Respondent DUTCHESS COUNTY BOARD OF
ELECTIONS be and is hereby ordered and directed to produce upon the Hearing of this
Order to Show Cause and on all adjournments thereof, the aforesaid opportunity to ballot
petitions, together with any objections and specifications relating to the aforesaid
opportunity of ballot petitions, all Determinations in the matter of all objections to ballot
petitions filed with the Board of Elections, any written notification of a determination of
non-compliance together with proof of service therein, any writing purporting to cure or
correct said determination of non-compliance, the permanent personal voter registration
poll records of voters as may be required, and the worksheets, records and reports of
Clerks of the Board of Elections made on such objections and specifications for
examinations by this Court, and

SUFFICENT CAUSE APPEARING THEREOF, leave is hereby granted to the Petitioner to submit, upon the return of this Order to Show Cause and any adjournments thereof, and the arguments thereof, such additional exhibits, and other proof as may be necessary, and it is

**ORDERED**, that proof of service my be filed with the Court on the return date specified herein, and it is

ORDERED, that this Court finds venue properly placed in DUTCHESS County, and any relate proceedings commenced by the Respondents hereto shall be made returnable in DUTCHESS County and,

SUFFICENT CAUSE APPEARING THEREOF, it is further

ORDERED, that service of a copy of this order, together with a copy of the papers upon which it is granted, on the Respondent DUTCHESS COUNTY BOARD OF ELECTIONS, and the Commissioners thereof be made by leaving a copy of said order and papers at the Office of the said BOARD OF ELECTIONS, or by delivering same to any one of the Commissioners, Deputy Commissioners, the County Attorney's Office, or authorized employees of the said Board, on or before the 18th of August, 2009, or alternatively, at the options of the petitioners same may be served by enclosing said papers in a post paid wrapper addressed to Respondent BOARD OF ELECTIONS and deposited with a depository of the United States Postal Service via EXPRESS and that such service shall be deemed due, timely, good and sufficient service thereof, and such service shall constitute sufficient notice hereof.

Justice of the Supreme Court HON Thomas J. Dolow

ENTER

# SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF DUTCHESS

In the Matter of the Application of FRAN KNAPP, COMMISSIONER, DUTCHESS COUNTY BOARD OF ELECTIONS

Petitioner

For an Order Pursuant to Article 78 of the Civil Practice Law and Rules

INDEX NO.

-against-

**VERIFIED PETITION** 

DAVID GAMACHE, COMMISSIONER, DUTCHESS COUNTY BOARD OF ELECTIONS DUTCHESS COUNTY BOARD OF ELECTIONS

-kespone	ient-	

X

TO THE SUPREME COURT OF THE STATE OF NEW YORK: COUNTY OF DUTCHESS:

Your Petitioner, by her attorney, Jonathan B. Altschuler, Esq, for a Verified Petition, respectfully shows to this Court and alleges:

- 1. That at all times hereinafter mentioned, Fran Knapp, petitioner was and is Commissioner of the Dutchess County Board of Elections and claims standing to bring this action under the Election Law
- 2. That at all times hereinafter mentioned, **David A. Gamache**, respondent was and is a Commissioner of the Dutchess County Board of Elections
- 3. That at all times hereinafter mentioned, the Respondent DUTCHES COUNTY BOARD OF ELECTIONS was and is charged with the responsibility of the supervision of the conduct of official elections held in DUTCHESS COUNTY, including the duties of receiving and filing opportunity to ballot petitions for public office and party positions

in political subdivisions in DUTCHESS COUNTY, including the review and determination of objections and specifications of objections to such opportunity to ballot petitions, notification of a determination of non-compliance, maintaining the official voter registration list and official maps for all election districts located within the subject political subdivision, and the preparation of official Primary Election and General Election ballots for use throughout DUTCHESS COUNTY. The above captioned Commissioners constitute the Board.

- 4. That on or about July 2009, there were filed with the Respondent Board of Elections certain papers constituting fifty nine (59) General objections and Specific objections to petitions for the September 15<sup>th</sup>, 2009 Primary Elections and the November 3<sup>rd</sup> General Elections for the Conservative Party, Democratic Party, Independence Party, Republican Party, and Working Families Party. Copy of Schedule Candidates, Offices, Party Line, Objector, General Objection Dates, Specific Objection Filed and Rulings of Petitioner and Respondent attached as Exhibit "A"
- 5. That pursuant to sections 3-212, 3-216, 16-100, 16-102, 16-208, 16-116 of the Election Law it is the responsibility of Petitioner and Respondent as Election Commissioners to rule and make determinations on objections filed with the DUTCHESS COUNTY BOARD OF ELECTIONS
- 6. Pursuant to Election Law Sections 3-212.02 requires: "All actions of the board shall require a majority vote of the commissioners prescribed by law for such board."
  - 7. Petitioner ruled on fifty four (54) objections.
- 8. Respondent ruled on only five (5) objections and has refused, in derogation of his duties as a commissioner of the DUTCHESS COUNTY BOARD OF ELECTIONS so

that the rulings by Petitioner have no validity. Copy of notice to all objectors by petitioner attaches as Exhibit "B"

- 9. Respondent, though requested by Petitioner, has given no reason or explanation for his failure to rule on the objections
- 10. For the reason that Respondent has failed to rule on the validity of fifty four (54) objections filed with the DUTCHESS COUNTY BOARD OF ELECTIONS, the objections has not been ruled on by the DUTCHESS COUNTY BOARD OF ELECTIONS
- 11. This is an Article 78 proceeding to compel the Respondent to rule on the objections filed with the DUTCHESS COUNTY BOARD OF ELECTIONS on or before AUGUST 29<sup>th</sup>, 2009 so that the Primary and General elections may be held in DUTCHESS County in 2009.
- 12. That your Petitioner request leave and reserve the right to submit upon the argument and hearing of this application, evidence by the way of affidavits, testimony, and documentary proof to substantiate and support this application.
- 13. Petitioner has no other remedy or relief at law or in equity other than applied for herein.
- 14. No previous application by Petitioner has been made for the relief sought herein or for the Order to Show Cause hereunto annexed, or for any similar relief.
- 15. Venue is proper in DUTCHESS County. Petitioner hereby designate venue as DUTCHESS County for this and any related proceedings.

WHEREFORE, your Petitioner respectfully pray for the relief requested in the

Order to Show Cause and for a final Order granting the relief prayed for in said Order.

DATED: Poughkeepsie, New York August 17<sup>th</sup>, 2009

JONATHAN B. ALTSCHULER

JONATHAN BOBROW ALTSCHULER, P.C.

Attorney for Petitioner 521 Fifth Avenue, Suite 1700 New York, New York 10175 (212) 292-4222

SUPREME COURT OF THE STATE OF NEW COUNTY OF DUTCHESS	YORK
COUNTY OF DOTCHESS	x
In the Matter of the Application of	
FRAN KNAPP, COMMISSIONER,	
DUTCHES COUNTY BOARD OF ELECTIONS	
Petitioner	
For an Order Pursuant to	INDEX NO.
Article 78 of the Civil Practice Law and Rules	
-against-	
J	VERIFICATION
DAVID GAMACHE, COMMISSIONER	
DUTCHESS COUNTY BOARD OF ELECTION	S
-Respondent	
	X
State of New York )	
): ss	
County of Dutchess )	
I, the undersigned, being duly sworn, depo	se and say:
I am the petitioner in this action. I have rea	d the foregoing verified netition and
know the contents thereof; the same is true of my	own knowledge, except as to the
matters therein stated to be alleged on information	and belief. As to those matters I
believe them to be true.	tan Kan
	11 con propp
Sworn to be before this 1.7	FRAN KNAPP 0
Day of August, 2009	
and in	
NOTARY PUBLIC	
JONATHAN B. ALTSCHULER	
Notary Public, State of New York	
No. 02AL6087699	
Qualified in Dutchess County	
Commission Expires 03/24/2011	

Candidate	Office	Party Lina	na Dhiartor		ı		
910	Wappinger Supervisor	CON	Colsey Jonnifer	Selleral Cujection Date		Fran Ruled Dave Ruled	<b>Jave Ruled</b>
отв	Beacon City Council 1st Ward		Cology, Jellillei	1/21/2009	7/29/2009	8/4/2009	u
Baisley, John	T Dak Sumaniage	2 2 2	Forman, John	7/27/2009	7/31/2009		
OTB	T Both Superior	3	Gephard, Robert	7/20/2009	7/27/2009	n 0000/1011	
Ene hintin	1. rok. supervisor	CON	Gephard, Robert	7/27/2009	0/1/0/00	200000000	
IIIsne 'ad	CLE6.14	CON	Goldberg, Sandra	7/20/2nna	BOOK COL	000000000	***************************************
incoronato, Joseph	CFEG 13	CON	Higgins, Roger	7/20/2/00	1/45/4008	//24/2009 n	
MacAvery, Alison	CLEG 16	CON	Hoffman Theresa	7/46/2000	600Z/ <del>5</del> Z/J	//28/2009 n	
Liffland, Robert	Pawling Village Mayor	NOO	Hirhial Rohan	EUGANA I			c
Krakower, Stephen	T Pok. Council 5th Ward	CON	Kellard offer Dichard	1/16/2003	7/17/2009	8/5/2009 n	
E 0	T Pok. Council 5th Ward	CON	anty John	8002/1/	7/27/2009	7/27/2009 n	
Eagleton, Sean	T Pok. Council 2nd Ward	NOC	Louine Distract	6007//7/	8/3/2009	8/4/2009 n	
French, Daniel	Beekman Sunervisor/Auth	100	Day Notal	1/20/2009	7/27/2009	7/31/2009 n	_
Frye, Justin	CLEG 14	2000	Fotanavic, Edward	7/22/2009	7/28/2009	7/31/2009 n	
OTB	Stanford Constant	200	Sheperd, Fran	7/21/2009	7/23/2009	7/24/2009	
Surman Kaya	Doug Town	S	Stern, Virginia	7/27/2009	7/34/2009	0/0/0/8/	
Dami Oneil	Sover Town Supervisor	<u>S</u>	Sumner, Elisa	7/20/2009	0006/70/7	000000/10	
Summary Kodeler	Dover Town Council	NO O	Sumner, Elisa	7/20/2009	7/27/2000	1000k	
Salman, natimeen	Dover I own Council	Š	Sumner, Elisa	7/20/2009	2027.73.	110000000000000000000000000000000000000	
Tello, Gina marie	Dover Tax Collecter	CON	Sumner, Elisa	900C/0C/1	8007/7/	//31/2008 m	
cuiaui, barbara	Beekman Supervisor/Auth	CON	Usher. Thom	000000014	6003/13/1	//31/2009 m	
French, Daniel	Beekman Supervisor	CON	Zulauf Rarhara	CONTRACT	(/28/2009	8/4/2009 n	
Pasti, Sara	Beacon Council 4th Ward	DEM	Rona Managan	ROOZULU	7/23/2009	8/4/2009 n	
Riemer, Darlene	Amenia Town Council	DEM	Carroll William	8007/91//	1/22/2009	7/23/2009 n	
Fredericks, Marlene	Beacon Council at Large	N L	Dent Company	//21/2009	7/21/2009	7/22/2009	8/7/2009
Mansfield, George	Beacon Council at Large		Deuterman, Nrisuna	7/16/2009	7/22/2009	7/22/2009 n	
Landisi, Jerry	Beacon Countil 1et Ward		Veurerman, Kristina	7/16/2009	7/22/2009	7/23/2009 n	***************************************
Ray, Ronald	CLEG 18		rorman, Andrew	7/16/2009	7/22/2009	7/23/2009 n	
Lashua, Carl V	Beacon Council 3rd Ward	E 200	rorman, John	7/16/2009	7/22/2009	7/22/2009 n	***************************************
Harding, Sally	Pleasant Vallay Sun		Garland, David A.	7/16/2009	7/22/2009	7/23/2009 n	***************************************
Kelly, Charlie	Reacon Council 2nd Mand	۱	McNair, J.F.	7/17/2009	7/22/2009	7/27/2009 n	***************************************
Cass. William	T Dok Council Sth Mard	E :	Novotny, Judy	7/16/2009	7/22/2009	7/23/2009 n	***************************************
Kelly, Charlie	Boacon Council Dad 187	E :	Salem, Susan	1/20/2009	7/27/2009	7/27/2009 п	***************************************
MacAvery Allega		DEM	Seegler, Mark	7/15/2009	7/21/2009	n 9000/2017	
MacAvery Allson	0 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	Q	Brachfeld, Gena	7/16/2009	7/22/2009	7/23/2009	
		ONI	Brachfeld, Gena	7/16/2009	0006/66/2	7/23/2000	
arc	Hyde Fark Clerk	2	Clearwater, Robert	7/27/2009	7/31/2009	8/4/2009	***************************************
OTB	Beacon City Council 1st Ward	Q <u>N</u>	Forman, John	7/27/2009	7/31/200g	8/4/2000	
	Deacon City Council 2nd Ward	Q Z	Furco, Anthony	7/27/2009	7/14/2000	0 4/2/0001	
	CLEG 18	O N	Furco, Anthony	7/27/2009	2000007572	0.000	
		QN.	Gephard, Robert	000015017	1 6002/16/1		
	T. Pok. Supervisor	S S	Genhard, Robert	2002/20/2	BOOMING!	0/2/2008 U	
wccabe, william	CLEG 13	ON.	Gleason, Pamela	7/48/2000	BUS SOL	u 6007/#/a	
m	Stanford Council	S	Hanlon, Carol	7/27/2008	6007/77//	u 8007/87//	
Soma, Somalah	T Pok. Council 1st Ward	2	Hexel, Jeffrey	2007/17/	8007/87/J	u 6007/18//	
Casale, Randy	Beacon Council 3rd Ward	ON	Lashua, Carl V	7/46/2009	6002//2//	//28/2009 n	
Ole	CLEG 16	<u>SN</u>	MacAvery Jeff	7/20/2000	8007/ <b>77</b> //	8/4/2009 In	
	OLEG 17	NO.	Miccio, James	7/27/2000	8007/05//	8/4/2009 n	
	Town Pok 1st Ward	QN	Roth Lindsay	2027/2017	8007/s/o	8/4/2009 In	***************************************
	***************************************			6003/63//	1/27/2009	8/5/2009In	****

Caliulate	Оттов	Party line Ohlector		Concession Observation Design			
OTB	25 22 22 22 22 22 22 22 22 22 22 22 22 2	4101			Specific Unjection Filed   Fran Ruled   Dave Ruled	ran Ruled Da	ve Ruled
aTC		2	Sumner, Elisa	7/29/2009	7/30/2009	8/3/2000	
	Dover Council	2	Sumner, Elisa	DV0/06/7	20000012		00000000
<u>e</u>	Dover Tax Collector	QN	Simner Files		11301/2008	6002/16//	8/3/2003
OTB	T Pok. Receiver of Tayes	NI CINI		6007/67//	7/30/2009	8/3/2008	8/3/2009
Paoloni Joseph	Mann County 4th 187		Hemt, Richard	7/27/2009	8/3/2009	8/5/2009 In	
Pacion Joseph	Trapp council 4th Ward	2	Viscounti, June	7/16/2009	000012611	7/23/2000	
Indaeon intoine	Wapp Council 4th Ward/AUTH	2	Viscounti June	7/46/9008		1/4/04/05/2	
French, Daniel	Beekman Supervisor	2	7.12.6	10/2003	6002/22//	7/23/2009 in	
Jaromin, Emma	Cata Commanda A	211	Cuiaui, Daluara	7/17/2009	7/23/2009	8/4/2009 n	
, , , , , , ,	City Collin hep Alliella	Ä	Chamberlin, Mike	17.7.1.0.Tr	ACCORDOL.		
Redillard, Jeanne	Cnty Comm Rep Amenia	QUO	Chambadia sait.	PONTS 45	8007/87/J	8007//B	7/24/2009
King, Michael	Cafe Comm Dan		CHAIRMENIN, MIKE	7/21/2009	7/23/2009	8/7/2009	7/24/2009
Frya Bretin		אמר הי	Davanzo, Rosalice	7/16/2009	C DUNCIAMY	5	
The Acousti	4 2 4	ZEP PEP	Goldhard Sandra	AAAAA A	00030		
Cerrino, Rick	CLEG 5	OCA		6007/01//	7/22/2009	8/4/2009 n	
French, Danisi	Baskman Committee	2	пехеї, зептеу	7/20/2009	7/27/2ang	n p0000/2012	
	Deceniiaii Subervisor	WOK	Zulauf, Barbara	7/17/2009	2/23/2000	8/4/2000 a	
					2024040	0442003	



# DUTCHESS COUNTY BOARD OF ELECTIONS

DEMOCRATIC COMMISSIONER Frances A. Knapp

47 Cannon Street
Poughkeepsie, NY 12601-3270
(845) 486-2473 (845) 486-3768 (fax)
www.dutchesselections.com

## To all objectors

I have ruled on your specific objection filed with the Board of Elections.

I am enclosing my ruling for your information.
However, since Commissioner Gamache
has not ruled, the ruling is of no value to you as a
candidate.

Commissioner Gamache has not given me a reason for not ruling.

Fran Knapp
Fran Knapp

**Democratic Commissioner** 

CFHIBIT B

## SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF DUTCHESS

In the Matter of the Application of FRAN KNAPP, COMMISSIONER, DUTCHES COUNTY BOARD OF ELECTIONS

Petitioner

For an Order Pursuant to Article 78 of the Civil Practice Law and Rules

INDEX NO.

-against-

DAVID GAMACHE, COMMISSIONER DUTCHESS COUNTY BOARD OF ELECTIONS

-Respondent-

X

ORDER TO SHOW CAUSE, VERIFIED PETITION AND EXHIBITS

Signature (Rule 130 - 1.1-a)

Jonathan B. Altschuler

JONATHAN B. ALTSCHULER
JONATHAN BOBROW ALTSCHULER, P.C.
Attorney for Petitioner
521 Fifth Avenue, Suite 1700
New York, New York 10175
(212) 292-4222

Wapping Supervisor   CON   Coisey, Jennifer   Paecon City Council sty Ward   CON   Comment, John   T2772009   T2702009   T2702009   T2702009   T2702009   T2702009   T2702009   T2702009   T2702009   T2702009   T2702009	Candidate	Office	Party	Party Line   Objector	General Objection Date			
Post Supervisor   Con   Principal Alpha   Figure   Principal Alpha   Figure   Principal Alpha   Figure   Figu	018	Wappinger Supervisor	SOS	lannifar		Specific Objection Filed		Dave Ruled
1. Peb. Supervisor	OTB	Beacon City Council 1st Ward	CON	Forman John	6002//2//	7/29/2009		r r
1. Pek, Supervisor   CON Gebrard, Social   1.720200   1722200	Baisley, John	T Pok. Supervisor	CON	Gaphard Dohon	//27/2009	7/31/2008	c	
Company	ОТВ	T. Pok. Supervisor	NO	Capitalu, Nobell	1/20/2009	7/27/2009	7/27/2009	
Particology	Frye, Justin	CLEG 14	200	Gebriard, Robert	7/27/2009	8/3/2008	8/4/2009	L
Standard   Pawling Name   Conv.   Infigure   Transformer   Transformer	Incoronato, Joseph	CLEG 15	200	Goldberg, Sandra	7/20/2009	7/23/2009	Ĺ	
	MacAvery, Alison	CLEG 16	200	Loffma, Roger	7/20/2009	7/24/2009		L
Kower, Stephen         TOPAC. Council Str. Water         CON         Kintzer, Richard         71/87009         71/27009	Liffland, Robert	Pawling Village Mayor	NOO	Litter Doll	7/16/2009	7/21/2009	c	L
20	Krakower, Stephen	T Pok. Council 5th Ward	200	Mollor Carrier	7/16/2009	7/17/2009	L	
Islan, Bearner   CLEG 14   CON   Country   Cou	ОТВ	T Pok. Council 5th Ward	200	heller-colley, Richard	7/20/2009	7/27/2009	_	
Comparison	Eagleton, Sean	T Pok. Council 2nd Ward	200	Leille, John	7/27/2009	8/3/2009	L	c
b. Justin         CLEG 14         CON Statusher, Edward         7/12/2009	French, Daniel	Beekman Supervisor/Auth	200	Date: Nichard	1/20/2009	7/27/2009	~	0
Standard Supervisor   CON Survey   CON Sur	Frye, Justin	CLEG 14	NOO	Potanavic, Edward	7/22/2009	7/28/2009	L	c
	OTB	Stanford Supervisor		Street Western	7/21/2009	7/23/2009	7/24/2009	
Transport   Council State   Construction   Construction   Council Construction   Council Council Construction   Construction   Council Counc	Surman, Kaye	Dover Town Supervisor		Stern, Virginia	7/27/2009	7/31/2009		
Constitution   Cons	Perri-Oneil, Lorraine	Dover Town Council		Summer, Ensa	7/20/2009	7/27/2009	L	
Oc. Gine Marie         Documentario December (CON)         CON (Summar, Elisa)         1720/2009         1737/2009	Surman, Kathleen	Dover Town Council		Sumner, Elisa	7/20/2009	7/27/2009	Ľ	
DEM   Desire   Beekman Supervisor/Auth   CON   Usher, Thom   Ti23/2009   Ti22/2009   Ti2	Yeno, Gina Marie	Dover Tax Collecter	200	Summer, Elisa	7/20/2009	7/27/2009	L	
Beacon Council at Marid   Beacon Council at Marid   DEM   Boop, Maryann   71712009   712212009   712	Zulauf, Barbara	Beekman Supervisor/Auth	300	Summer, Elisa	7/20/2009	7/27/2009	L	
11.58   12.52   12.5	French, Daniel	Beekman Supervisor	200	Usher, Inom	7/23/2009	7/29/2009	L	
The control of the	Pasti, Sara	Beacon Council 4th Ward		Zulaur, Barbara	7/17/2009	7/23/2009	L	
Particle	Riemer, Darlene	Amania Town Council	2 2	Bopp, Maryann	7/16/2009	7/22/2009	Ľ	
Forman, Ariety Alison   CLEG 16 auth	Fredericks, Marlene	Reacon Countil at Lance	Σ : 0 : 0 :	Carroll, William	7/21/2009	7/21/2009	L	9/7/2000
Second Council 1st Ward   DEM   Forman, Andrew   7/16/2009   7/12/2009   7/1	Mansfield, George	Reacon Council at Large	E ::	Deuterman, Kristina	7/16/2009	7/22/2009	L	000000
Name	Landisi Jarov	Bosoni Council at Large	OE M	Deuterman, Kristina	7/16/2009	0002/22/2	7/22/2000	-
Use Council 3rd Ward   DEM   Forman, John   7716/2009   7712/200	Rav Ronald	Ci EC 46	DEM	Forman, Andrew	7/16/2009	6003/33/1	1123/2009	
Total Council 3rd Ward   DEM   Garland, David A.   Triezous   Tr	Jachira Carl V	OF 10	DEM	Forman, John	7/16/2009	BOOKEST		
Total Council Style	Harding Gall	Beacon Council 3rd Ward	DEM	Garland, David A.	7/18/2009	8002/27//		
Variable   Beacon Council 2nd Ward   DEM   Salem, Susan   Trace   Tr	Kolli, Charli	Pleasant Valley Sup	DEM	McNair, J.F.	2/47/2000	6/22/2008		_
Very Alison         Fok. Council 5th Ward         DEM         Salem, Susan         717,02009         712,12009           Avery, Alison         CLEG 16         IND         Brachfeld, Gena         71/6/2009         7/27/2009           Avery, Alison         CLEG 16         IND         Brachfeld, Gena         7/16/2009         7/27/2009           Avery, Alison         CLEG 16         IND         Brachfeld, Gena         7/16/2009         7/27/2009           Avery, Alison         CLEG 16         IND         Gleawater, Robert         7/27/2009         7/31/2009           Beacon City Council 2nd Ward         IND         Furco, Anthony         7/27/2009         7/31/2009           CLEG 18         IND         Furco, Anthony         7/27/2009         7/31/2009           T. Pok. Supervisor         IND         Gephard, Robert         7/27/2009         7/31/2009           Ibe. William         CLEG 13         IND         Hanlon, Carol         7/27/2009         7/27/2009           Ibe. William         CLEG 13         IND         Hanlon, Carol         7/20/2009         7/27/2009           Ibe. Randy         Beacon Council 3rd Ward         IND         Hanlon, Carol         7/16/2009         7/22/2009           CLEG 16         IND         Hanlon, Car	Case William	Beacon Council 2nd Ward	DEM	Novotnv. Judy	7/46/2000	7/22/2009		-
Avery, Alison         Beacon Council 2nd Ward         DEM         Seegler, Mark         7/15/2009         7/27/2009           Avery, Alison         CLEG 16         IND         Brachfeld, Gena         7/16/2009         7/22/2009           Avery, Alison         CLEG 16 auth         IND         Greanwater, Robert         7/16/2009         7/22/2009           Avery, Alison         Hyde Park Clerk         IND         Greanwater, Robert         7/16/2009         7/31/2009           CLEG 18         Beacon City Council 2nd Ward         IND         Furco, Anthony         7/27/2009         7/31/2009           CLEG 18         IND         Furco, Anthony         7/27/2009         7/31/2009           T. Pok, Supervisor         IND         Gephard, Robert         7/27/2009         7/31/2009           A. Somaiah         T. Pok, Supervisor         IND         Hanlon, Carol         7/16/2009         7/27/2009           A. Somaiah         T. Pok, Council 1st Ward         IND         Hanlon, Carol         7/16/2009         7/22/2009           Beacon Council 3rd Ward         IND         Hanlon, Carol         7/16/2009         7/22/2009           CLEG 16         IND         Haxlua, Carol         7/16/2009         7/22/2009           CLEG 16         IND         H	Cass, William	T Pok. Council 5th Ward	DEM	Salem. Susan	8002/01/1	7/22/2009		
Avery, Allson         CLEG 16         IND         Brachfeld, Gena         7/16/2009         7/21/2009           Avery, Allson         CLEG 16 auth         IND         Brachfeld, Gena         7/16/2009         7/22/2009           Hyde Park Clerk         IND         Clearwater, Robert         7/27/2009         7/31/2009           Beacon City Council 2nd Ward         IND         Furco, Anthony         7/27/2009         7/31/2009           CLEG 18         IND         Furco, Anthony         7/27/2009         7/31/2009           CLEG 18         IND         Gephard, Robert         7/27/2009         7/31/2009           CLEG 13         IND         Gephard, Robert         7/27/2009         7/30/2009           Stanford Council         IND         Glasson, Pamela         7/16/2009         7/27/2009           Stanford Council         IND         Hexel, Jeffrey         7/16/2009         7/27/2009           Ie, Randy         Beacon Council 3rd Ward         IND         Hexel, Jeffrey         7/16/2009         7/27/2009           CLEG 16         IND         Hexel, Jeffrey         7/16/2009         7/20/2009         7/27/2009           CLEG 16         IND         MacAvery, Jeff         7/27/2009         7/27/2009         7/27/2009	Many, Charlie	Beacon Council 2nd Ward	DEM	Seegler, Mark	1145/3000	7/27/2009	_	
Result (Color of the color)         Example (Color of the color)         Example (Color of the color)         IND         Erachfeld, Gena         7/16/2009         7/22/2009           Hyde Park Clerk         IND         Clearwater, Robert         7/27/2009         7/27/2009         7/31/2009           Beacon City Council 1st Ward         IND         Furco, Anthony         7/27/2009         7/31/2009           CLEG 1         IND         Furco, Anthony         7/27/2009         7/31/2009           I. Pok. Supervisor         IND         Gephard, Robert         7/27/2009         7/32/2009           Stanford Council 1st Ward         IND         Hanlon, Carl of Alfrey         7/16/2009         7/27/2009           S. Somaiah         T Pok. Council 3rd Ward         IND         Haxel, Jeffrey         7/16/2009         7/12/2009           Ie, Randy         Beacon Council 3rd Ward         IND         Haxel, Jeffrey         7/16/2009         7/12/2009           CLEG 16         IND         MacAvery, Jeff         7/16/2009         7/12/2009           CLEG 16         IND         MacAvery, Jeff         7/16/2009         7/12/2009           CLEG 16         IND         MacAvery, Jeff         7/16/2009         7/12/2009           CLEG 17         IND         MacAvery, Jeff	MacAvery, Allson	CLEG 16	ON	Brachfeld Gena	8002/61//	7/21/2009		
Hyde Park Clerk         IND         Clearwater, Robert         7/27/2009         7/27/2009         7/27/2009           Beacon City Council 1st Ward         IND         Furco, Anthony         7/27/2009         7/31/2009         7/31/2009           CLEG 1st Council 2nd Ward         IND         Furco, Anthony         7/27/2009         7/31/2009         7/31/2009           CLEG 1st Council 2nd Ward         IND         Gephard, Robert         7/27/2009         7/31/2009         7/31/2009           T. Pok. Supervisor         IND         Gephard, Robert         7/27/2009         7/32/2009         7/32/2009           Stanford Council 1st Ward         IND         Hanlon, Carol         7/16/2009         7/27/2009         7/27/2009           Beacon Council 3rd Ward         IND         Haxel, Jeffrey         7/16/2009         7/16/2009         7/12/2009           CLEG 16         IND         MacAvery, Jeff         7/16/2009         7/12/2009         7/12/2009           CLEG 16         IND         MacAvery, Jeff         7/16/2009         7/13/2009         7/13/2009           CLEG 16         IND         MacAvery, Jeff         7/16/2009         7/13/2009         7/13/2009           CLEG 17         IND         MacAvery, Jeff         7/12/1009         7/13/1009	MacAvery, Allson	CLEG 16 auth	Q <u>N</u>	Brachfeld Gena	907/91//	7/22/2009		
Beacon City Council 1st Ward         IND         Forman, John         7/31/2009         7/31/2009           CLEG 18         IND         Furco, Anthony         7/27/2009         7/31/2009         7/31/2009           CLEG 18         IND         Furco, Anthony         7/27/2009         7/31/2009         7/31/2009           T. Pok, Supervisor         IND         Gephard, Robert         7/23/2009         7/30/2009         7/30/2009           Stanford Council         IND         Gleason, Pamela         7/16/2009         7/12/2009         7/22/2009           Is, Somaiah         T Pok. Council 1st Ward         IND         Hanlon, Carol         7/20/2009         7/20/2009           Is, Randy         Beacon Council 3rd Ward         IND         Hashua, Carl V         7/16/2009         7/20/2009           CLEG 16         IND         MacAvery, Jeff         7/16/2009         7/20/2009         7/20/2009           CLEG 17         IND         Miccio, James         7/27/2009         8/3/2009         8/3/2009           Town Pok 1st Ward         IND         Roth, Lindsey         7/20/2009         7/22/2009         7/22/2009	BIO	Hyde Park Clerk	S	Clearwater Rohart	6007/91//	7/22/2009		
Beacon City Council 2nd Ward   IND   Furco, Anthony   7/27/2009   7/31/2009	o la	Beacon City Council 1st Ward	QN	Forman John	502/12008	7/31/2009		
CLEG 18         IND         Furco, Anthony         7/27/2009         7/31/2009           CLEG 1         IND         Gephard, Robert         7/23/2009         7/30/2009           T. Pok. Supervisor         IND         Gephard, Robert         7/23/2009         7/30/2009           a, Somaiah         Stanford Council         IND         Hanlon, Carol         7/16/2009         7/22/2009           In Pok. Council 1st Ward         IND         Hexel, Jeffrey         7/20/2009         7/20/2009         7/22/2009           In Randy         Beacon Council 3rd Ward         IND         MacAvery, Jeff         7/16/2009         7/22/2009           CLEG 16         IND         MacAvery, Jeff         7/20/2009         7/30/2009         7/30/2009           CLEG 16         IND         Micclo, James         7/20/2009         8/3/2009         8/3/2009           Town Pok 1st Ward         IND         Roth, Lindsey         7/23/2009         7/22/2009         7/22/2009	018	Beacon City Council 2nd Ward	ON	Furgo, Anthony	1771/2008	7/31/2009		-
CLEG 1	Ole	CLEG 18	ON	Furco Anthony	6002//2//	7/31/2009		
T. Pok. Supervisor         IND         Gephald, Robert         7/23/2009         7/30/2009           Samford Council         IND         Gleason, Pamela         7/16/2009         7/27/2009         7/22/2009           A. Somaiah         T Pok. Council 1st Ward         IND         Hanlon, Carol         7/20/2009         7/20/2009         7/20/2009           Ie, Randy         Beacon Council 3rd Ward         IND         Hexel, Jeffrey         7/16/2009         7/120/2009         7/120/2009           Ie, Randy         CLEG 16         IND         MacAvery, Jeff         7/120/2009         7/120/2009         7/120/2009           CLEG 16         IND         Micclo, James         7/120/2009         8/3/2009         8/3/2009           Town Pok 1st Ward         IND         Roth, Lindsey         7/123/2009         7/123/2009         7/123/2009		CLEG 1	CN	Gonhard Dohad	6002//2//	7/31/2009	U	
CLEG 13   IND   Gleason, Pamela   7/16/2009   8/3/2009   7/22/20	ОТВ	T. Pok. Supervisor	S	Genhard Bohort	7/23/2009	7/30/2009		
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a, Somalah         T Pok. Council 1st Ward         IND         Hexel, Jeffrey         7/20/2009         7/29/2009           Ie, Randy         Beacon Council 3rd Ward         IND         Lashua, Carl V         7/16/2009         7/16/2009           CLEG 16         IND         MacAvery, Jeff         7/29/2009         7/29/2009           CLEG 17         IND         Micclo, James         7/27/2009         8/3/2009           Town Pok 1st Ward         IND         Roth, Lindsey         7/23/2009         7/27/2009	ОТВ	Stanford Council	CZ	Gleasont, Fameia	7/16/2009	7/22/2009	1	
le, Randy         Beacon Council 3rd Ward         IND         Lashua, Carl V         7/12/2009         7/12/2009           CLEG 16         IND         MacAvery, Jeff         7/29/2009         7/29/2009           CLEG 17         IND         Micclo, James         7/27/2009         8/3/2009           Town Pok 1st Ward         IND         Roth, Lindsey         7/23/2009         7/27/2009	Soma, Somaiah	T Pok. Council 1st Ward	2 2	dation, carol	7/27/2009	1/29/2009	7/31/2009 n	
CLEG 16         IND         MacAvery, Jeff         7/29/2009         7/22/2009           CLEG 17         IND         Micclo, James         7/20/2009         8/3/2009           Town Pok 1st Ward         IND         Roth, Lindsey         7/23/2009         7/27/2009	Casale, Randy	Beacon Council 3rd Ward	2 2	riexel, velifiey	7/20/2009	7/27/2009	7/28/2009 n	
CLEG 17         IND         MIcclo, James         7/29/2009         7/29/2009           Town Pok 1st Ward         IND         Roth, Lindsey         7/27/2009         8/3/2009	OTB	CLEG 16		Lasnua, Carl V	7/16/2009	7/22/2009	8/4/2009 n	
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	Service Control of the Control of th			Kom, Lindsey	7/23/2009	7/27/2009	8/5/2000	



Short Form Judgment

NEW YORK SUPREME COURT - QUEENS COUNTY

ORGINAL
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Present: Honorable, Lee A. Mayersohn

Justice

Election Part E

In the Matter of the Application of Ruben Wills as Candidate Aggrieved,

Index No.: 20446/2009

Petitioner

-against-

Allan W. Jennings, Jr. And The Board of Elections of the City of New York

Respondents

The Petitioner, Ruben Wills moved for an Order of this Court declaring invalid the designating petition of respondent, Allan W. Jennings, Jr., a candidate for the City Council, 28th Council District, Queens County.

On Tuesday, August 11, 2009, the parties were forwarded to the respondent, New York City Board of Elections for the purposes of conducting forthwith a line by line review of petitioner's objections.

Such line by line review continued through Friday, August 14, 2009. Petitioner and respondent and/or their respective representatives were present throughout, together with a representative from the New York City Board of Elections. Pursuant to the order of this Court dated August 14, 2009, the matter was set down for a traverse hearing as well as a hearing on the validity or invalidity of the designating petition filed by Allan W. Jennings, Jr..

Thereafter, on Friday, August 14, 2009, petitioner's attorney, Bernard M. Alter, Esq. contacted chambers and advised the Court that the petition of Ruben Wills was withdrawn. Such withdrawal was confirmed in writing by fax transmission to chambers.

Accordingly, IT IS ORDERED AND ADJUDGED that the petition of Ruben Wills to declare invalid the designating petition of Allan W. Jennings, Jr., a candidate for the City Council,  $28^{\rm th}$  Council District, Queens County is hereby withdrawn.

Dated: August 17, 2009

LEE A. MAYERSOHN

J.S.C.

# REVISED CALENDAR FOR CERTIFICATE OF NOMINATION SEPTEMBER 15, 2009 SPECIAL ELECTION MEMBER OF ASSEMBLY 38<sup>th</sup> ASSEMBLY DISTRICTS, QUEENS COUNTY

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Date of ProclamationAugust 14, 2009 Last day to file Certificate of Nomination9:00 AM–Midnight, August 24, 2009
FOR CERTIFICATES FILED ON:  General Objections  Must Be Received By:*
Friday, August 14 Monday, August 17
Monday. August 17 Thursday, August 20
Tuesday, August 18Friday, August 21
Wednesday, August 19 Monday, August 24
Thursday, August 20 Monday, August 24
Friday. August 21 Monday, August 24
Monday, August 24 Thursday, August 27
General Objections Filed On: Specifications Must be Received By:*
Monday, August 17 Monday, August 24
Thursday August 20 Wednesday, August 26
Friday, August 21 Thursday, August 27
Monday, August 24 Monday, August 31
Thursday, August 27 Wednesday, September 2
Last day to file Certificate of Acceptance or Declination of Nomination
Last day to authorize nomination August 28
Last day to fill vacancy caused by declination of nomination,
Last day to authorize substitution September 1
Last day to institute court proceedings regarding Certificate of Nomination10 days after filing of Certificate
Last day to submit proof of service of SpecificationsThe day after Specifications are filed
Board of Elections Hearings on Certificate of Nominations at Executive Office, 42 Broadway, 6 <sup>th</sup> Floor Hearing Room— FRIDAY, SEPTEMBER 4, 2009 AT 2 PM.

<sup>\*</sup>Board of Elections is open for filing from 9 AM to 5 PM. The Board of Elections will remain open until Midnight only if a specified filing date for objection(s)/ specification(s)/certificate(s) is the last day to file said objection(s)/ specification(s)/certificate(s).

For information, call the Board of Elections at 212-487-5300.

Revised & Issued By: The Board of Elections in the City of New York on August 18, 2009

# REVISED CALENDAR FOR INDEPENDENT NOMINATING PETITIONS SEPTEMBER 15 2009 SPECIAL ELECTION MEMBER OF ASSEMBLY 38<sup>th</sup> ASSEMBLY DISTRICT, QUEENS COUNTY



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Date of Proclamation & First Day to circulate Petitions 9 a.m. – Midnig	August 14, 2009 jht, August 26, 2009
FOR PETITIONS FILED ON:  General	I Objections Must eived By:*
Friday, August 14	Monday, August 17
Monday, August 17	Thursday, August 20
Tuesday, August 18	Friday, August 21
Wednesday, August 19	
Thursday, August 20	Monday, August 24
Friday, August 21	Monday, August 24
Monday, August 24	Thursday, August 27
Tuesday, August 25	Friday, August 28
Wednesday, August 26	Monday, August 31
General Objections Filed On: Specification	tions Must be
Received	By:*
Monday, August 17	By:* Monday, August 24
Monday, August 17 Thursday, August 20	By:* Monday, August 24 Wednesday, August 26
Monday, August 17 Thursday, August 20 Friday, August 21	By:*  Monday, August 24  Wednesday, August 26  Thursday, August 27
Monday, August 17  Thursday, August 20  Friday, August 21  Monday. August 24	By:*  Monday, August 24  Wednesday, August 26  Thursday, August 27  Monday, August 31
Monday, August 17  Thursday, August 20  Friday, August 21  Monday, August 24  Thursday, August 27	By:*  Monday, August 24  Wednesday, August 26  Thursday, August 27  Monday, August 31  /ednesday, September 2
Monday, August 17  Thursday, August 20  Friday, August 21  Monday, August 24  Thursday, August 27  W Friday, August 28	By:*  Monday, August 24  Wednesday, August 26  Thursday, August 27  Monday, August 31  /ednesday, September 2  Thursday, September 3
Monday, August 17  Thursday, August 20  Friday, August 21  Monday. August 24	By:*  Monday, August 24  Wednesday, August 26  Thursday, August 27  Monday, August 31  /ednesday, September 2  Thursday, September 3
Monday, August 17  Thursday, August 20  Friday, August 21  Monday, August 24  Thursday, August 27  W Friday, August 28	By:*  Monday, August 24  Wednesday, August 26  Thursday, August 27  Monday, August 31  /ednesday, September 2  Thursday, September 3  Tuesday, September 8
Monday, August 17  Thursday, August 20  Friday, August 21  Monday, August 24  Thursday, August 27  With the property of the pro	By:*  Monday, August 24  Wednesday, August 26  Thursday, August 27  Monday, August 31  /ednesday, September 2  Thursday, September 3  Tuesday, September 8
Monday, August 17	By:*  Monday, August 24  Wednesday, August 26  Thursday, August 27  Monday, August 31  /ednesday, September 2  Thursday, September 3  Tuesday, September 8

Board of Elections Hearings on Independent Nominating Petitions at Executive Office, 42 Broadway, 6<sup>th</sup> Floor Hearing Room— FRIDAY, SEPTEMBER 11, 2009 at 2 PM.

\*Board of Elections is open for filing from 9 AM to 5 PM. The Board of Elections will remain open until Midnight only if a specified filing date for objection(s)/ specification(s)/certificate(s) is the last day to file said objection(s)/ specification(s)/certificate(s).

For information, call the Board of Elections at 212-4814-5300.

NOTE: The Independent Nominating Petition Rules for 2009 (Adopted 5/12/09 & Precleared by the U.S. Attorney General on 14/8/09, per Section 5, Voting Rights Act) governs Independent Nominating Petitions filed for this Election.

1	Fy:	1
2	SUPREME COURT OF THE STATE OF NEW YORK	
3	COUNTY OF NEW YORK - CIVIL TERM - PART 19	
4	In the Matter of the Application of ALAN J. GERSON,	
5	PETITIONER,	
6	HEARING	
7	for an Order pursuant to the Election	
8	Law of the State of New York, declaring valid petition designating Petitioner as	
9	a Candidate for the Democratic nomination for the Public Office of Council Member	
10	from the 1st City Council District, Borough of New York, City of New York and directing	
11	the said Board of Elections to print and place the name of Petitioner upon the ballot	
12	to be used at the forthcoming Primary Election of the Democratic Party to be held on	
1.3	September 15, 2009,	
14	-against-	
15	The Board of Elections IN THE CITY OF NEW YORK,	
16		
17	RESPONDENT'.	
18		
19	Index No. 09-110759 71 Thomas Street New York, New York	
20	August 12, 2009	
21	BEFORE:	
22	HONORABLE EDWARD H. LEHNER	
23	Justice	
24	APPEARANCES:	
25	(Next Page) AUG 18 2009	

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NEW YORK
COUNTY CLERK'S OFFICE

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4	APPEARANCES:
5	
6	·
7	KANTOR, DAVIDOFF, WOLFE, MANDELKER, TWOMEY & GALLANTY, P.C.
8	Attorneys for Petitioner 51 East 42nd Street
9	New York, New York 10017 BY: LAWRENCE A. MANDELKER, ESQ.
LO	*
	DIMMINITALGED A DESIGNATION OF MILITED 11.T.D
L1	DUNNINGTON, BARTHOLOW & MILLER, LLLP Attorneys for Peter Gleason
L2	1359 Broadway New York, New York 10018
13	BY: RAYMOND J. DOWD, ESQ.
L4	÷
15	GAFFIN & MAYO, P.C.
16	Attorneys for Alan Gerson 225 Broadway
17	New York, New York 10007 BY: DUDLEY GAFFIN, ESQ.
18	· ·
19	BOARD OF ELECTIONS CITY OF NEW YORK
20	32 Broadway New York, New York 10004
21	BY: STEVEN H. RICHMAN, ESQ.
22	
23	NEW YORK CITY LAW DEPARTMENT 100 Church Street
24	New York, New York 10007 BY: STEPHEN KITZINGER, ESQ.
25	JOHN PHELPS, CSR, RPR,

#### Proceedings

that's --

MR. DOWD: First, he signed onto it, he testified to it and he's still instructing his lawyer to claim that fraudulent volume. He's an attorney, a grown man, he's embraced this position.

THE COURT: I think I've heard the arguments. The City doesn't want to say anything further?

All right. The Court heard the arguments, read the transcript and I've cited the law before and I've cited the case of Drace above that says, "Designated petition will only be invalidated on the grounds of fraud if there is a finding that the entire designated petition is permeated with fraud."

Mr. Dowd has acknowledged that's not so.

That Court went on to say that a designated

petition may also be invalid when there's a

finding the candidate participated in

acknowledgement of fraud in procuring signatures

for designated petition, even if there are a

sufficient number of valid signatures independent

of that.

And the Court and I cited the further

JOHN PHELPS SENIOR COURT REPORTER

Proceedings

case of Robinson from last year, Appellate
Division, the fraud must be proved by clear and
convincing evidence, and then when they're not
found to be clear and convincing, to have been a
result of fraud only to invalidating signatures
should be stricken.

I don't find from the evidence I've read from the reading of the transcript or anything that was presented at the hearing that Mr. Gerson participated in in any manner the alleged fraud and it wasn't fraud at all. It was an error and whether these seven pages, seven pages or the two pages that Ms. Abramowitz acknowledged not having initialed the change, that's not sufficient to in any way invalidate this petition by finding fraud or to attribute that fraud to Mr. Gerson.

Accordingly, the Court finds that the petition is not permeated by fraud, nor did Mr. Gerson participate in fraud. Regarding the rule on the cover sheets, we all know 136, I believe, ten of the Election Law provides a substantial compliance and under the, under what I've heard from the Board of Elections, their only objection is that he had two chances to submit a cover sheet.

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#### Proceedings

And there's nothing to show that's defective in the second cover sheet. It's merely the, merely that is was two cover sheets. Well, the Referee found the first cover sheet was a nullity and that there really was only one cover sheet but I'm -- if that were wrong, there's no reason the Court in applying the substantial compliance test should not find that the, that a candidate should have the right to correct an error, which petitioner acknowledged is not done for any benefit, and I think he acknowledges it's even a printer's error. There's no reason why the Court should strike the candidate's candidacy under these circumstances, where merely because it was a second bite at the apple. If the apple was proper, if the petition, the cover sheet was proper, which the Board apparently acknowledges it was, as a second amended one, then there's no defect in the cover sheet and even if there were a defect in the cover sheet, there has been substantial compliance, but there's no error so I don't think you even have to get to substantial compliance.

But if he wasn't entitled to two shots at the apple, then there was substantial

Proceedings

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compliance by allowing a second amended cover sheet.

In the case of Siems, S-I-E-M-S versus Lite, L-I-T-E, 3A7 AD 2d 1016, the Court said there's no justification for invalidating designating petition under the rules referring to the election rules of the Board which ought to be liberally construed when there's substantial compliance and there's no evidence of confusion either by potential voters or the Board of Elections, and they were dealing there with a cover sheet and there are other cases that have come to similar conclusions. Let's see, this is the Referee cited this case going way back to 1995 before the amendments, L-E-F-E-V-E-R -versus F-R-O-M-S-O-N versus L E F E V E R at 112AD 2d 264, which is affirmed by the Court of Appeals where inconsequently violation of technical rule is violated by which a candidate has nothing to gain and the violation creates no difficulty in reviewing the petition for its validity and accuracy and which presents no potential for fraud and prejudice, then the violation must be deemed inconsequential and the petitioner should be satisfied to have complied

#### Proceedings

with the requirements of the Election Law.

That is something that the courts issued even before we put in, the legislature put in substantial compliance.

the arguments and reviewing the petition and the hearing and the report of the referee that the report of the referee should be confirmed that the Board of Elections should place Mr. Alan J. Gerson on the ballot for the primary election to be held on September 15th as a candidate for City Council and Council member of the First Manic Council New York. The foregoing constitutes the judgment of the court. Anything else technically that needs to be added?

MR. MANDELKER: No, your Honor. Is there going to be a written order?

THE COURT: This is it. The written order would say the decision is, the motion is granted. Put decision on record this day. The Court, when you get the transcript, will so order it for appellate purposes.

MR. DOWD: Thank you.

MR. MANDELKER: Thank you. We need to serve the Board of Elections, so they know to --

### Proceedings

THE COURT: The foregoing decision constitutes the decision of the Court.

(Whereupon, at this time, the proceedings were concluded.)

## CERTIFICATE

I do hereby certify that the foregoing taken at the time and place aforesaid, is a true and correct transcription of my shorthand notes.

JOHN PHELPS, CSR, RPR, CRR

30 ONDERED

Edwa**N** H. Lehner J.S.C.

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AUG 18 2009

AUG 18 2009

NEW YORK
COUNTY CLERK'S OFFICE

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Short Form Order/Judgment

NEW YORK SUPREME COURT - QUEENS COUNTY

Present: HONORABLE <u>VALERIE BRATHWAITE NELSON</u> ELECTION PART J

Justice

----X

In the Matter of the Application of

MARQUEZ CLAXTON

Motion

Dated: 8/17/09

Cal. No.: 1

Index No.: 21060/09

Petitioner,

as designated for the public office of Member of the New York City Counsel from the 31<sup>st</sup> Council New York City Council District, County of Queens, City and State of New York

Petitioner,

-against-

YVONNE MITCHELL, JULIET BARTON, and RICHARD MURPHY,

Objectors-Respondents,

Commissioners of Elections of the Board of Elections in the City of New York constituting the Board of Elections in the City of New York,

Respondents,

for an order declaring valid the designating petition which designated the petitioner for the public office of Member of the New York City Counsel from the 31<sup>st</sup> New York City Council District, County of Queens, City of New York, in the Democratic Primary Election to be held on September 15, 2009

\_\_\_\_X

The following papers numbered 1 to 4 read on this application by petitioner to validate the designating petition of Marquez Claxton.

#### Papers Numbered

Order to Show Cause, Petition, Exhibits, Affidavits... 1 - 4

Upon the foregoing papers and after a hearing, oral argument and due deliberation, the application is decided as follows:

In this special election proceeding an order is sought declaring valid the petition designating the petitioner as a candidate for the public office of member of the New York City Council District, from the 31<sup>st</sup> New York City Council District, County of Queens, City of New York, to be voted upon in the Democratic Primary Election to be held on September 15, 2009. On August 11, 2009, counsel for the parties appeared before the Court and consented to an adjournment of the hearing for the purpose of providing the parties with an opportunity to appear at the New York City Board of Elections (hereinafter also referred to as "the Board") to review various documents relating to the designating petition.

After appearing at the Board and extensively reviewing the petition all counsel returned to the Court for the continuation of the hearing herein. During the hearing counsel stipulated as follows: Petitioner submitted 2,340 signatures on the petition filed; the Board found 1,445 of those signatures invalid; the Board found 895 of those signatures valid; and a potential candidate must obtain 900 signatures to be placed on the ballot.

Based upon the aforementioned stipulation, petitioner must establish that five additional signatures are valid if the petitioner is to be placed on the ballot for the election. As noted above, the Board determined that 1,445 of the signatures submitted by petitioner were invalid. Of these 1,445 signatures, the Board determined that 291 of such signatures were invalid due to illegible signatures. Petitioner objects to the Board's finding of illegible signatures with respect to the signatures of the following fourteen individuals:

Clainda Stuart
Jacqueline Jaome
Kwame Obeng
Pamela Brown
Gwendolyn Jackson
Edwin D. Solomon
Chukwuemeka Ude

Marie Michel
Allan Monrose
Cleveland Vanier
Wanda Lowe
Sara Martinez
Melissa Martinez
John Wells

During the hearing, petitioner adduced evidence in the form of

affidavits from each of the aforementioned fourteen individuals. Thirteen of these affidavits were admitted into evidence without objection, as petitioner's exhibit 1. One affidavit, bearing the name of Wanda Lowe, was admitted into evidence as part of petitioner's exhibit 1, over the objection of counsel for respondents. Each of the affidavits attests that "... I signed the designating petition of ... [petitioner]..." The Court finds that with the exception of the affidavit bearing the name of Wanda Lowe, petitioner exhibit 1 is sufficient credible evidence to satisfy petitioner's burden of proof. (See, <u>Matter of Jaffee v. Kelly</u>, 32 AD 3d 485 (2006)).

Although counsel for respondents indicated that he intended to challenge the aforementioned affidavits he failed to adduce any testimony or other admissible evidence in support of said position. Additionally, the record does not reflect any challenge to the veracity of the affidavits or any claim of fraud or forgery. Further, during the hearing, counsel for respondents withdrew the challenge to the affidavit of Kwame Obeng and stipulated that the petition signature of said individual is legible.

Counsel for respondents moved to strike the affidavits of Marie Michel, Jacqueline Jaome, Allan Monrose and Wanda Lowe based solely upon his assertion that the notary stamp number appearing thereon is incorrect. However, counsel for respondents failed to offer any admissible evidence to support said assertion. Initially, the Court notes that counsel for respondents previously stipulated into evidence three of the subject affidavits. Additionally, the Court notes that even assuming the notary incorrectly affixed the official number upon said affidavits counsel for respondents has not demonstrated that such would affect the validity of the affidavit. Under these circumstances, the motion to strike said affidavits is denied.

During the hearing, the Court reserved decision with respect to petitioner's additional application for a determination by the Court concerning the alleged signatures of Norberta Cruz and Agnes Carter and the application of respondents for a determination by the Court concerning the alleged signature that appears on petition sheet 79, line 10. The Board determined that the signatures of Cruz and Carter are not legible and that the signature appearing on petition sheet 79, line 10, is legible. It is noted that the parties entered into certain evidentiary stipulations concerning these signatures and concerning certain documents from the Board of Elections. Upon review of the record, the Court finds the said evidentiary stipulations defective. Therefore, the Court declines to substantively review the Board's documents and places no reliance on petitioner's exhibits 2 and 3, respondent's exhibit A

and any other exhibits relating thereto. Accordingly, the applications with respect to Norberta Cruz, Agnes Carter and the signature appearing on petition sheet 79, line 10 are denied. The determinations made by the Board with respect to said signatures are not disturbed by the Court's decision herein.

Accordingly, based upon all the facts and circumstances herein, the application is granted to the extent that the following thirteen signatures are determined by the Court to be valid:

Clainda Stuart
Jacqueline Jaome
Kwame Obeng²
Pamela Brown
Gwendolyn Jackson
Edwin D. Solomon
Chukwuemeka Ude

Marie Michel
Allan Monrose
Cleveland Vanier
Sara Martinez
Melissa Martinez
John Wells

The application is denied in all other respects.

ORDERED AND ADJUDGED that the designating petition filed with the Board of Elections of the City of New York to designate the above named petitioner as a candidate for the public office of member of the New York City Council District, from the 31<sup>st</sup> New York City Council District, County of Queens, City of New York, to be voted upon in the Democratic Primary Election to be held on September 15, 2009 and bearing the identification number QN0900442 is valid solely to the extent set forth above.

ORDERED and ADJUDGED that the Board of Elections of the City of New York is directed to place the name of the above named petitioner on the appropriate ballot for the Democratic Primary Election to be held on September 15, 2009.

Dated: August 17, 2009

VALERIE BRATHWAITE NELSON, J.S.C.

<sup>&</sup>lt;sup>1</sup>As previously noted, the Court finds that petitioner has not sustained his burden with respect to Wanda Lowe. The determination of illegibility by the Board concerning this alleged signature is therefore not disturbed by the Court's decision herein.

<sup>&</sup>lt;sup>2</sup>As noted, counsel for respondents stipulated that the filed petition signature of Kwame Obeng is legible.

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Short Form Judgment NEW YORK STATE SUPREME COURT - QUEENS COUNTY Present: HONORABLE PATRICIA P. SATTERFIELD Election Matters, Part F Justice In the Matter of the Application of Index No: 20317/09 ISAAC SASSON, Petition Date: 8/11/09 Petition Cal. No: 6 Petitioners- Candidate, -against-BOARD OF ELECTIONS IN THE CITY OF NEW YORK, Respondent-Board, - and -PETER GEORGONDOPOULIS, GENO CHOU, EMIL SKANDUL, CHI PU PENG, JESUS B. SOSA, ARLENE FLEISHMAN. Respondent-Objectors, for an order pursuant to the Election Law declaring valid the petition designating the aforesaid petitioner as candidate for the public office of Member of the City Council from the 20th Councilmanic District, City of New York, in the Democratic Primary to be held on September 15, 2009, ordering the Respondent Board to place the name of said petitioner upon the primary ballot to be used in said primary election. The following papers numbered 1 to 3 read on this petition for a judgment declaring valid, proper and legally effective, the designating petition which names the petitioner herein as candidate for the public office of Member of the City Council, 20th Councilmanic District, in the Democratic primary to be held on September 15, 2009; and ordering the Respondent Board to place the name of said petitioner upon the primary ballot to be used in sad primary election.

Upon the foregoing papers, it is hereby ordered that the petition is disposed of as follows:

This is a special proceedings in which petitioner Isaac Sasson ("petitioner"), by Order to Show Cause, seeks a judgment declaring valid, proper and legally effective, the designating petition which names him as a candidate for the public office of Member of the City Council, 20<sup>th</sup> Councilmanic District, in the Democratic primary to be held on September 15, 2009; and ordering the Respondent Board to place the name of said petitioner upon the primary ballot to be used in said primary election. As no answer to the petition, which was properly and timely served, was interposed, it hereby

**ORDERED AND ADJUDGED**, that the designating petition naming Isaac Sasson as a candidate for the public office of Member of the City Council, 20<sup>th</sup> Councilmanic District, in the Democratic primary to be held on September 15, 2009, is valid, proper and legally effective; and it is further

**ORDERED AND ADJUDGED**, that respondent Board of Elections in the City of New York shall place the name of Isaac Sasson on the official ballot as candidate for the public office of Member of the City Council, 20<sup>th</sup> Councilmanic District, in the Democratic primary to be held on September 15, 2009.

Dated: August 17, 2009

J.S.C.

**ENTER** 

700032/2009 Order petition granted, Ordered that the respondent Board of Election (Page 1 of 117)

Supreme Court of the State of New York County of Kings:

ROBERT MASTER, STEPLON TO LOVIN

Petitioner(s)

7186437845

- against -

Charles Davis, Michael M. Boyce, Jublum D. Jovine and Bonel of

ELECTION >

Respondent(s)

Con	inty
	FYZ

SPECIAL ELECTION PART Index No. 7 000 32 109
Calendar No. 34
HON. DAVID SCHMIDT

The following papers num	berea I to used in this p	roceeding	
Order to Show Cause and	Petition Annexed		(444441414144444444414
Stipulation of Reference		***************************************	,,
Other Papers	···		
Name of Candidate/s	Office	District 33 Rd	

Upon the foregoing papers in this proceeding brought pursuant to Article 16 of the Election Law to declare the opportunity to ballot petition purporting to nominate/designate the above named person's for the above-mentioned office in the Primary Election to be held on September, 2007 ANTHORIZE AN OPPORTUNITY TO WRITE IN AN UNDERLANGED CANDIDATE

AND upon this matter having been referred to \_\_\_\_\_\_\_, Special Refered to hear and report.

AND upon the hearing before said Special Referee and the report having been rendered, and approval argument,

WPON The RULINGS AND DECISIONS RENdered ON VARIOUS MOTIONS AND

A)H) the candidate having been found to theve\_\_\_\_\_\_ valid signatures,

FOR The Reasons Stated in OPEN COURT ON The RECORD
THE YEART DATE Special Reference confirmed;

AMB the petition herein is GRANTEL

NOT AUTLACIZE OR PROMOE AN OPPORTUNITY TO WRITT IN

Lections in the City of New York shall the AN

AND IT IS ORDERED that the respondent Board of Elections in the City of New York shall the An ballot for the aforesaid Primary Election the name(s) of the above-mentioned named candidates.

ENTER, 333

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TOON FOOL

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MANCY T. SUNSHINE (CSE

Dated: AUGUST 10, 2009

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THE COURT: Okav. So I assume that your 2 argument is that an opportunity to ballot everyone in the world has to be named, and he specifically stated that I would not seek that, and, therefore, you didn't have a duty to name him, because he stated he wasn't interested in that office? MR. MASLOW: That's correct, your Honor. THE COURT: Okay. MR. MASLOW: And my argument is, 9 nonetheless, they should have named all the people who 10 filed designating petitions, including Mr. 11 Diamondstone, and the other is this as opportunity to 12 13 ballot. THE COURT: I got it. Okay. So we have 14 basically rulings to be made on two issues, one on the 15 blunderbuss issue, okay, and one on the other issue. 16 As far as the blunderbuss issue, my ruling is 17 going to be that being it is specifically stated in the 18 petition that, and stated in it that the contention that 19 some of the signatures were for candidates, they signed 20 already for other candidates, okay, and we quoted a case 21 where the respondent was D'Apice which that case seemed 22 like none of them, at least from what I heard, were 23 24 specified with enough, so that you would understand in 25 throughout the blunderbuss. I'm not going to dismiss

the petition for that basis. As far as the question as to whether or not that he served all necessary parties, I'm finding that 3 the fact that, you know, technically everyone would become a necessary party, and, therefore, I'm not going 5 to take it to the point, additionally the fact that he 5 doesn't want to, I don't know if that is relevant, is necessary for my opinion, I'm finding that he wasn't, no one is a necessary party, because everyone is a 9 necessary party, and, therefore, no one is a necessary 10 party in the opportunity to ballot, besides the 11 committee, and so, therefore, since Mr. Maslow has 12 already conceded that eight of the signatures are 13 invalid because they already signed for Mr. Levin --MR. MASLOW: I'm not conceding they are 15 invalid. 16 THE COURT: Counsel, it is clear, from my 17 context, he has already conceded, and rightfully he is 18 correcting me, except that I speak in broad terms, he is 19 conceding that they signed previous petitions. 20 And he is also conceding that based on the 21 current case law, and the Appellate Division, Second 22 Department, based on the Appellate Division, Third 23 Department, that that would rule out signing again, ever 24 in an opportunity to ballot situation. Therefore, I'm 25

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ruling that the invalidating petition is granted and the opportunity to ballot is removed from the ballot.

MR. MASLOW: And, your Honor, may I respectfully request a ruling on my motion to dismiss, because the verified petition did not individualize the signatures challenged on a line-by-line basis.

THE COURT: Okay, on that issue I'm also ruling against that, in the sense that the invalidating petition should not be dismissed based on that, because in the cases that you're citing, it's the Board of Elections had invalidated, and, therefore, had already gone through a whole process and, therefore, what we're stating is that the process that we went through, what was wrong with that process, okay, and, therefore, the case law that you cite states that it should be alleged with particularity in the complaint. However, if there was not a process, it remains like any other petition or any other complaint, in which it doesn't have to be specified with particularity, okay, and, therefore, I'm ruling if you made a motion to dismiss the invalidating based on that, I am denying that. I am stating that I am not going to dismiss based on the fact it didn't say which individual signatures are invalid or alleged to be invalid.

MR. GENOVESI: The Bill of Particulars is also

part of the Court record in this case, is it not, 2 Judge? 3 THE COURT: I would assume that everything is part of the court record, but if you want to make it 5 part of the court record. MR. MASLOW: I assume, Judge, you're also ruling against my motion to strike paragraph one of the 8 Bill of Particulars, which identified the signatures? 9 Because my argument was it is not a substitute for the 10 verified petition. 11 THE COURT: Give me a second. 12 MR. GENOVESI: What did you just say? 13 THE COURT: What he's saying is, he's saying 14 that in other words you're claiming here it is, in other 15 words he is arguing that you can't cure that --16 MR. MASLOW: Uh-huh. THE COURT: -- by putting it in your Bill of 17 Particulars, so, therefore, okay, the question is number 18 19 one, do you need it in the Bill of Particulars? Okay. 20 So he would argue that even if you agree that 21 you need it in the Bill of Particulars, okay, and he 22 agrees that it is in the Bill of Particulars, however, 23 he is stating that it is needed in the complaint. So in 24 order for me to have a full record, and Mr. Maslow again 25 is correct, that he's stating that I am accepting that

1	Bill of Particulars, the first paragraph, instead of
2	having it in the complaint as is necessary, based on th
3	case law, if it's invalidated in the Board of Elections
4	and it is an aggrieved candidate and party chairman,
5	that it has to be specifically alleged in the complaint
5	okay?
7	MR. MASLOW: Yes, Judge.
8	THE COURT: Thank you.
9	That constitutes the decision and order of th
10	Court.
11	Off the record.
12	(Whereupon, proceedings were concluded.)
13	
14	
15	
16	
17	
18	I, Barry Eskenazi, Senior Court Reporter, do hereby
19	certify that the foregoing is a true and correct
20	transcript.
21	Dungsbenai
22	Barry Eskenazi
23	Senior Court Reporter
24	
25	



# **United States District Court**

# Eastern District of New York

## FAROUK SAMAROO

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SUMMONS IN A CIVIL CASE

CASE NUMBER:

3561

GOVERNOR DAVID A. PATERSON, in his official capacity,
-andTHE BOARD OF ELECTIONS IN THE CITY OF NEW YORK;
-andANDREW CUOMO, THE ATTORNEY GENERAL OF THE STATE
OF NEW YORK, in his official capacity,

TO: (Name and address of defendant)

MATSUMOTO, J. BLOOM, M.J.

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you, within	20	days after
August 17, 20	09	
	you, within of service. If you fai aint. You must also f	you, within20 of service. If you fail to do so, judgment aint. You must also file your answer with

	Common
UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK x	P41
FAROUK SAMAROO,	
Plaintiffs,	
- against - GOVERNOR DAVID A. PATERSON, in his official capacity, THE BOARD OF ELECTIONS IN THE CITY OF NEW YORK, and ANDREW CUOMO, THE ATTORNEY GENERAL OF THE STATE OF NEW YORK, in his official capacity,	CV 09-3561 (KAM)(LB)
Defendants.	
, <b>x</b>	

STATEMENT OF THE BOARD OF ELECTIONS IN THE CITY OF NEW YORK CONCERNING PLAINTIFFS' APPLICATION FOR INTERIM INJUNCTIVE RELIEF

The Board of Elections in the City of New York (the "Board"), through its attorney Michael A. Cardozo, Corporation Counsel of the City of New York, in response to the Order to Show Cause dated August 17, 2009, states as follows:

- 1. The Board takes no position on the merits of this proceeding.
- 2. The Board respectfully requests that no interim injunctive relief be granted, but that the matter be fully and finally resolved at the earliest possible date.
- 3. The Board is currently preparing to conduct both the September 15 Primary Election for many local offices and party positions (the "Primary Election") as well as the Special Election for the Public Office of Member of the Assembly from the 38<sup>th</sup> Assembly District (the "Special Election").

- 4. To conduct the Special Election the Board intends to use a separate and distinct voting method and poll books from those being used to conduct the Primary Election.

  The Board will have to print all types of ballots for this election.
- 5. In addition, the Board will be utilizing ballot marking devices ("BMDs") to allow, among others, those with disabilities to cast their votes at the poll sites using ordinary paper ballots.
- 6. BMDs require a significant amount of programming and testing as they have to programmed to provide both audio and visual cues in English, Spanish, and Chinese.
- 7. Based upon the foregoing, the Board opposes any interim injunctive relief that would restrain it from fulfilling its lawful duties to prepare for both the September 15 Primary Election and the September 15 Special Election.
- 8. In addition, the Board has acted in accordance with all applicable laws in fulfilling its duties both in reviewing the petitions filed for the now cancelled Primary Election to fill the vacancy in the public office of Member of the Assembly for the 38<sup>th</sup> Assembly District and for the scheduled Special Election.
- 9. The Board is in receipt of a Proclamation issued on August 14, 2009, by the Governor of the State of New York ordering it to conduct the Special Election. Based upon the Board's understanding of applicable law, *see Alessi v. Pataki*, 21 A.D. 3d 1141 (3d Dep't 2005), the Governor's Proclamation served to cancel the previously scheduled Primary Election for this office and replaced it with a Special Election. The Board is acting in accordance with this understanding.
- 10. To the extent that the Court is inclined to grant any interim injunctive relief in favor of the plaintiff, the Board respectfully requests that plaintiff be required to post a

bond sufficient to reimburse the Board for any costs that it may incur as a result of the interim relief if he does not ultimately prevail. The Board will provide an estimate of such costs upon request.

For the foregoing reasons, the Board respectfully requests that the Court render a final decision on the merits of this proceeding as expeditiously as possible.

Dated:

New York, New York August 18, 2009

#### MICHAEL A. CARDOZO

Corporation Counsel of the City of New York Attorney for Defendant Board of Elections in the City of New York 100 Church Street, Room 2-126 New York, New York 10007 (212) 788-0849

e-mail: SKitzing@law.nyc.gov

By: s/Stephen Kitzinger

Stephen Kitzinger
Assistant Corporation (

**Assistant Corporation Counsel** 

Con nh

# UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK

FAROUK SAMAROO,

Plaintiff,

-----X

- against -

GOVERNOR DAVID A. PATERSON, in his official capacity; THE BOARD OF ELECTIONS IN THE CITY OF NEW YORK; and, ANDREW CUOMO, THE ATTORNEY GENERAL OF THE STATE OF NEW YORK, in his official capacity,

Defendants.

Case No. 09 Civ. 3561 Judge Matsumoto Original filed by ECF

## MEMORANDUM OF LAW OF DEFENDANTS PATTERSON AND CUOMO IN OPPOSITION TO PLAINTIFF'S MOTION FOR TEMPORARY RESTRAINING ORDER AND PRELIMINARY INJUNCTION

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State of New York
Attorney for Defendants
Paterson and Cuomo
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Daniel Schulze Assistant Attorney General of Counsel

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## PRELIMINARY STATEMENT

Plaintiff, Farouk Samaroo, alleges that he was one of four candidates seeking to run in a Democratic party primary election for the office of Member of the New York State Assembly for the 38th Assembly District, County of Queens. The office became vacant in June, 2009, when Assemblyman Seminerio resigned his seat.

On August 14, 2009, defendant Governor Paterson issued a Proclamation pursuant to Public Officer's Law Section 42(3) setting a special election for September 15, 2009 to fill the vacant seat in the Assembly. Pursuant to the New York Election Law, the Executive Committee of the Queens Democratic party will select the Democratic candidate to run in the September 15, 2009 special election. Plaintiff alleges that he will not be the candidate chosen by the party committee. Plaintiff now moves for a preliminary injunction that would require cancellation of the September 15, 2009 special election, and require the Democratic party, a non-party to this lawsuit, to rescind or withhold its nomination under the process established by law, and instead to hold a primary to select a candidate for the vacant office.<sup>1</sup>

Plaintiff fails to satisfy any of the elements necessary to obtain this extraordinary relief. He was and is free to seek the Democratic nomination through the procedures established by the Party and the Election Law, can seek to run in the special election whether or not he obtains the

Plaintiff has sued the Attorney General based on the legal misapprehension that the Attorney General is a necessary party to any case which includes a challenge to the constitutionality of a state statute. Cplt. ¶ 8. However, this is not a basis for naming the Attorney General as a party to the suit. Although the Attorney General is authorized to defend the constitutionality of challenged state statutes, see N.Y. Exec. Law § 71, and to defend actions in which the State is "interested," see Exec. Law § 63(1), he does not do so as an adverse party. See e.g., Ulrich v. Mane, 383 F. Supp.2d 405, 410 (E.D.N.Y. 2005). While Elec. Law § 71 requires that the Attorney General be notified of actions challenging the constitutionality of state statutes, it does not constrain the Attorney General to defend any challenge; it is within the Attorney General's sole discretion to decide whether to intervene in any particular action. There is no basis in law for naming the Attorney General as a party defendant in this case.

Democratic Party's nomination, and will not suffer irreparable injury in the absence of a preliminary injunction. Indeed, the balance of hardships tip decidedly <u>against</u> the plaintiff here - an Order canceling the Governor's Proclamation, enjoining the special election, nullifying the party's nomination and mandating the scheduling of a primary and general election would throw the State's election process into chaos.

Plaintiff also has no likelihood of success on the merits. The Governor's Proclamation calling for a special election was authorized by an unambiguous State statute governing the filling of vacancies in State offices. Plaintiff offers no plausible basis for his conclusory allegation that the Proclamation was issued simply to prevent an Indian-American from running for office.

Most basically, plaintiff offers no reason why this federal court should intervene to stop a local election for a State office being held pursuant to a State Statute and a duly-issued Governor's Proclamation, and being conducted pursuant to long-established State procedures. The State courts hold that when it is determined that the Governor has acted within his authority in calling a special election, the judicial inquiry is at an end. This court should similarly respect the judgment of the Legislature and the Governor, and decline to issue the requested injunction to halt the special election.

#### **ARGUMENT**

# PLAINTIFF HAS NOT SHOWN THAT HE IS ENTITLED TO A PRELIMINARY INJUNCTION.

A preliminary injunction is an "extraordinary and drastic remedy, one that should not be granted unless the movant, by a clear showing, carries the burden of persuasion." <u>Moore v. Consol.</u>
<u>Edison Co. of N.Y. Inc.</u>, 409 F.3d 506, 510 (2d Cir. 2005) (citations omitted); <u>see also JSG Trading</u>

Corp. v. Tray-Wrap, Inc., 917 F.2d 75, 80 (2d Cir. 1990). The general standard to obtain a preliminary injunction requires that a party must establish: (1) irreparable harm in the absence of the injunction and (2) either "(a) a likelihood of success on the merits or (b) sufficiently serious questions going to the merits to make them a fair ground for litigation and a balance of hardships tipping decidedly in the movant's favor." Faiveley Transp. Malmo AB v. Wabtec Corp., 559 F.3d 110, 116 (2d Cir. 2009) (citation omitted); Time Warner Cable v. Bloomberg L.P., 118 F.3d 917, 923 (2d Cir. 1997). A party seeking a preliminary injunction must, first and foremost, demonstrate irreparable harm in the absence of the injunction before any other requirements for the issuance of a preliminary injunction will be considered. See Faiveley, 559 F.3d at 118 ("[a] showing of irreparable harm is the single most important prerequisite for the issuance of a preliminary injunction."); County of Nassau v. Leavitt, 524 F.3d 408, 414 (2d Cir. 2008); see also Jayaraj v. Scappini, 66 F. 3d 36, 38-39 (2d Cir. 1995) (where plaintiff failed to establish irreparable injury, "there is no need to reach the second portion of the preliminary injunction analysis.").

Moreover, "[w]hen a plaintiff seeks an injunction staying governmental action 'taken in the public interest pursuant to a statutory or regulatory scheme," an injunction "will issue only if the plaintiff can show irreparable injury and meet 'the more rigorous likelihood-of-success standard." Fair Hous. in Huntington Comm. Inc. v. Town of Huntington, 316 F.3d 357, 365 (2d Cir. 2003) (citation omitted); Beal v. Stern, 184 F.3d 117, 122 (2d Cir. 1999); Ward v. New York, 291 F. Supp. 2d 188, 196 (W.D.N.Y. 2003). "That is, plaintiffs must establish a clear or substantial likelihood of success on the merits." Leavitt, 524 F.3d at 414 (quoting Sussman v. Crawford, 488 F.3d 136, 140 (2d Cir. 2007))

Similarly, a plaintiff who seeks an injunction "alter[ing], rather than maintain[ing], the status quo," must meet the more rigorous standard of demonstrating a "clear" or "substantial" showing of a likelihood of success on the merits. <u>Tom Doherty Assocs.</u>, Inc. v. Saban Entm't, Inc., 60 F.3d 27, 33-34 (2d Cir. 1995). <u>See also Hoblock v. Albany County Bd. of Elections</u>, 422 F.3d 77, 97 (2d Cir. 2005).

# A. Plaintiff Has Failed to Demonstrate Irreparable Injury If a Preliminary Injunction is Denied

Plaintiff essentially claims that he will suffer irreparable harm because Governor Patterson's Proclamation setting a special election for the vacated Assembly seat denies plaintiff the opportunity to be the Democratic nominee for that seat because the Proclamation has the effect of canceling the Democratic Party's primary and authorizing the Democratic Party Executive Committee to select the Democratic nominee to run in the special election. See N.Y. Elec. L. §§ 6-114, 6-116, 6-158(6). See also N.Y. Pub. Off. L. § 42(1)(providing that an office filled in a special election will not also be the subject of a general election in the same year). This claim is completely meritless.

First, plaintiff was, and is, free to seek the nomination of the Democratic Party for the special election through the procedures established by Party for this purpose. If he is not chosen, he may file objections to the Party's decision. See N.Y. Elec. L. §§ 6-154. If his objections are rejected, he is free to pursue them further in State court. See N.Y. Elec. L. § 16-102. There is no reason to believe that he had any greater chance of obtaining the nomination through the contested primary that the Proclamation effectively canceled.

<sup>&</sup>lt;sup>2</sup> Plaintiff offers no allegation regarding the steps he took after the Proclamation in this regard, or whether any of these procedures still remain available to him. Regardless, any "injury" from failure to pursue these possibilities would be entirely of his own making.

Second, and even more basically, whether or not plaintiff obtains the Democratic Party's nomination, he remains free to run in the special election for the vacant Assembly seat as an independent nominee. See N.Y. Elec. L. §§ 6-138. This fact alone, conspicuously absent from plaintiff's complaint and motion papers, precludes entry of the requested injunction.

Accordingly, plaintiff has failed to establish the crucial element of irreparable harm, and his motion for a preliminary injunction should be denied on this ground alone.

### B. Plaintiff Has Failed to Demonstrate Likelihood of Success on the Merits

In any event, should this Court find that the plaintiff has demonstrated an irreparable injury absent a preliminary injunction, plaintiff's application should nonetheless be denied because he has not demonstrated a likelihood of success on the merits of his claims. See Fair Hous. in Huntington Comm. Inc., 316 F.3d at 365 ("[w]hen a plaintiff seeks an injunction staying governmental action 'taken in the public interest pursuant to a statutory or regulatory scheme," an injunction "will issue only if the plaintiff can show irreparable injury and meet 'the more rigorous likelihood-of-success standard."").

Because a State's actions taken pursuant to State legislation developed through a presumptively reasoned democratic process is entitled to a higher degree of deference and should not be enjoined lightly, a party seeking to enjoin implementation of a statute enacted by the State's duly elected legislature carries an especially high burden – it must show a substantial likelihood of success on the merits, such that it is considerably more likely to succeed than fail. Ward, 291 F. Supp. 2d at 196; Harrison and Burrowes Bridge Constructors, Inc. v. Cuomo, 743 F. Supp. 977, 995 (N.D.N.Y. 1990).

Here, plaintiff does not make the requisite showing. First, his claims are premised on the faulty allegation that Governor Paterson acted contrary to New York Law, and, specifically, contrary to Section 42 of the New York State Public Officers Law, when he issued his Proclamation. (Complaint, ¶ 18-20, 24). In fact, Governor Peterson's proclamation was properly issued in strict compliance with and pursuant to N.Y. Public Officers Law § 42(3), which provides, in relevant part, that "[u]pon the occurrence of a vacancy in any elective office which cannot be filled by appointment for a period extending to or beyond the next general election at which a person may be elected thereto, the governor may in his discretion make proclamation of a special election to fill such office, specifying the district or county in which the election is to be held, and the day thereof, which shall be not less than thirty nor more than forty days from the date of the proclamation." It is similarly clear that the fact that a primary had been previously scheduled is irrelevant; the Governor has discretion to call a special election whether or not a primary has been scheduled because such scheduling is "an act that is ministerial in nature and does not reflect any independent authority. On the contrary, the plain language of Public Officers Law § 42 demonstrates that the Governor may exercise his discretion to call for a special election, the nature of which precludes a primary." Matter of Alessi v. Pataki, 21 A.D.3d 1141, 1142 (N.Y. App. Div., 2d Dep't 2005).

Plaintiff's allegation that Public Officers Law § 42(3) was unconstitutionally applied to him also fails. Federal constitutional claims similar to those asserted here were rejected by a unanimous Supreme Court in N.Y. State Bd. of Elections v. Lopez Torres, 552 U.S. 196 (2008). In that case, the plaintiffs argued that New York's procedure for nominating judicial candidates through a

<sup>&</sup>lt;sup>3</sup> Pursuant to the New York Constitution, the office of Member of Assembly is an elected office which cannot be filled through appointment. N.Y. Const. Art. III, Sec. 2, 8.

convention of delegates rather than a general primary election was unconstitutional because, in essence, it did not give such judicial candidates a realistic possibility of winning. The Court rejected this argument, stating:

[W]e have ... permitted States to set their faces against 'party bosses' by requiring party-candidate selection through processes more favorable to insurgents, such as primaries. But to say that the State can require this is a far cry from saying that the Constitution demands it. None of our cases establishes an individual's constitutional right to have a 'fair shot' at winning the party's nomination. And with good reason. What constitutes a 'fair shot' is a reasonable enough question for legislative judgment, which we will accept so long as it does not too much infringe upon the party's associational rights. But it is hardly a manageable constitutional question for judges - especially for judges in our legal system, where traditional electoral practice gives no hint of even the existence, much less the content, of a constitutional requirement for a 'fair shot' at party nomination. Party conventions, with their attendant "smoke-filled rooms" and domination by party leaders, have long been an accepted manner of selecting party candidates. "National party conventions prior to 1972 were generally under the control of state party leaders" who determined the votes of state delegates. Selection by convention has never been thought unconstitutional, even when the delegates were not selected by primary but by party caucuses.

Id. at 799 (citations omitted).

Judge Garaufis of this district followed Lopez Torres to reject similar constitutional challenges to New York Election Law § 6-132(2), which provides that candidates collecting signatures on a designating petition must utilize only subscribing witnesses who are registered members of that candidate's party. In particular relevance to the present case, the court rejected plaintiff's arguments premised upon the claim that, because the statute purportedly rendered them unable to obtain the Democratic nomination, they were denied the opportunity to meaningfully participate in the election, holding:

Candidate Plaintiffs can participate in the political process by seeking to petition to appear directly on the general election ballot, rather than participating in the Democratic Party primary. N.Y. Election Law §§ 6-138, 6-140, & 6-142. Thus, given

the rationale set forth in Lopez Torres concerning competitiveness in the Democratic Party nominating process, the court cannot conclude that the Subscribing-Witness Rule at issue here unconstitutionally denies Plaintiffs an opportunity to participate in the electoral process.

Maslow v. Bd. of Elections, 2008 U.S. Dist. LEXIS 41293 at \*\*28-29 (E.D.N.Y. May 23, 2008).

Similarly, the New York Court of Appeals rejected federal and state constitutional challenges to New York's term limits law all but identical to those asserted here, stating that "[w]hile it is true that some voters may not be able to vote for the candidates of their choice, their fundamental rights of voting, speech, and association do not confer upon them an absolute right to support a specific candidate." Matter of Roth v Cuevas, 603 N.Y.S.2d 962, 971 (N.Y. Sup. Ct. 1993), aff'd, 603 N.Y.S.2d 736 (N. Y. App. Div., 1st Dep't), aff'd 82 N.Y.2d 791 (1993)(quoting Stiles v Blunt, 912 F2d 260, 266 (8th Cir 1990)).

In addition, the claim plaintiff asserts relating to his race is premised upon nothing more than the factually-unsupported conclusory allegations that the Governor issued his Proclamation to prevent the election of Indian-Americans, and that the Proclamation – somehow – prevents <u>all</u> "minority" voters from participating in the election process. (Complaint, Third Cause of Action). Such conclusory allegations would not be accepted as true even on a motion to dismiss, <u>see Ashcroft v. Iqbal</u>, 129 S. Ct. 1937, 1949 (2009); they certainly offer no evidentiary support for a preliminary injunction.

In any event, this claim is belied by the fact that, as described above, minority candidates, including plaintiff himself, remain free to seek the Democratic nomination or participate as independent candidates in the special election. Even assuming arguendo that a showing had been made that the Democratic Party engaged in invidious discrimination against minorities when

selecting their candidate, and there is no basis whatsoever to support this calumny, the Governor and Attorney General are not alleged to have had any involvement in the selection process.

Finally, prudential considerations counsel strongly against judicial interference with an imminent election and issuance of the requested injunction—or, indeed, entertainment of the present claims. See Lopez Torres, 552 U.S. at 799 ("it is hardly a manageable constitutional question for judges—especially for judges in our legal system, where traditional electoral practice gives no hint of even the existence, much less the content, of a constitutional requirement for a 'fair shot' at party nomination"). This is particularly true in the present case, in which this federal Court is being asked to enjoin an imminent State election for a State office premised upon an allegation that the State's Governor did not comply with State law in calling the special election.

The New York state courts have held that "[w]hether a special election of the character of the one under consideration shall be held, and if so when, involves a matter of executive discretion with which the courts have no right or power to interfere ... [J]udicial review ... is limited to whether the State Constitution or the Legislature has empowered the Governor to act, and does not include the manner in which the Governor chooses to discharge that authority." Matter of Alessi, 801 N.Y.S.2d at 1143. This court should similarly respect the judgment of the Legislature and the Governor, and decline to issue the requested injunction to halt the State's special election.

# C. Plaintiff Has Failed to Demonstrate that the Balance of Equities Weighs in His Favor.

Even were this Court to find that the plaintiff would both suffer irreparable harm and have demonstrated a clear or substantial likelihood of success on the merits, plaintiff's motion for a preliminary injunction should still be denied he does not show that the balance of the equities tip decidedly in his favor. <u>Faiveley</u>, 559 F.3d at 117. To the contrary, the balance of harms tips decidedly <u>against</u> issuance of a preliminary injunction one month before the State's special election. The candidates, Parties and Election Commission would be left largely in the dark regarding how to proceed if interim relief is granted. And if, as likely, defendants eventually prevail on the merits, there would be no time left to organize and hold the previously-enjoined special election.

### **CONCLUSION**

For the reasons stated above, defendants Paterson and Cuomo respectfully request that this Court deny the plaintiff's Motion for a Preliminary Injunction.

Dated: New York, New York August 19, 2009

Respectfully submitted,

ANDREW M. CUOMO
Attorney General of the
State of New York
Attorney for Defendants Paterson and
Cuomo
120 Broadway
New York, New York 10271

By: /s

/s/

Daniel Schulze

**Assistant Attorney General** 

120 Broadway

New York, New York 10271

(212) 416-6557

### **CERTIFICATE OF SERVICE**

DANIEL SCHULZE, pursuant to 28 U.S.C. § 1746, declares under penalty of perjury as follows: that on August 19, 2009, he served the Memorandum of Law of Defendants Patterson and Cuomo in Opposition to Plaintiff's Motion for a Preliminary Injunction on the plaintiff and codefendant by having it electronically filed via ECF, by faxing a copy to plaintiff at the fax number and forth on his papers, (718) 482-7097 and by emailing a copy to plaintiff at the email address set forth on his papers, FaroukSamaroo@aol.com, with a hard copy mailed to the following address for plaintiff:

Farouk Samaroo 104-20 Jamaica Avenue Richmond Hill, NY 11418

/s/

Daniel Schulze
Assistant Attorney General
120 Broadway
New York, New York 10271
(212) 416-6557

PART OSCA SUPREME COURT OF THE STATE OF NEW YORK	Case Disposed Settle Order
COUNTY OF BRONX:	Schedule Appear
CURIS BROOKS 1	ndex Nº. 260459/2009
-against- Hon.	ndex Nº. 260459/2009 ROBURT G. SEEWALD
BEARD OF ELECTIONS	Justice
llowing papers numbered 1 to Read on this motion. d on and duly submitted as No on the l	Motion Calendar of
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Upon the foregoing papers this

Application is decided in accordance with the attached memorandum decision.

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# SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF THE BRONX

In the Matter of the Application of

Curtis Brooks, as the aggrieved candidate for the public office of Borough President from Bronx County, New York City,

Petitioner,

Index No. 260459/2009

-against-

Frederic M. Umane, Julie Dent, Jose Miguel Arajuo, Juan Carlos Polanco, James J. Sampel, Nancy Mottola-Schacher, Naomi C. Silie, J. P. Sipp, Gregory C. Soumas, and Judith D. Stupp, being the Commissioners of the Board of Election in the City of New York,

-and-

Jeffrey Dinowitz,

### Respondents,

For an Order declaring VALID the nomination Petitions of Curtis Brooks with respondent Board of Election in the City of New York designating the petitioner as candidate for the office of Borough President of Bronx County, New York City, Primary Election to be held on September 15, 2009.

### HON. ROBERT G. SEEWALD:

In this primary election proceeding, petitioner Curtis Brooks seeks to validate the designating petition filed on his behalf as a candidate for the public office of Borough President, Bronx County, in the Democratic Party primary to be held on September 15, 2009. The Special Referee has filed his report, and this Court has heard oral argument by the petitioner *pro se* and by counsel for the respondent objector. For the reasons set forth

below, the report of the Referee is hereby confirmed.

The records of the Board of Elections reveal that a certificate of declination had been filed as to the designation of the petitioner as a candidate for the office of Borough President, County of the Bronx, in the Democratic Party primary election to be held on September 15, 2009. This declination was dated July 17, 2009, and was acknowledged on that date by Richard Soto as a commissioner of deeds. Based upon such declination, the Board's records indicated that the designation of Mr. Brooks was "off by declination." In view of this declination, no specifications of objections were filed against the designating petition of petitioner Brooks.

Thereafter, petitioner Brooks commenced this proceeding, seeking to validate the designating petition filed on his behalf. The Court notes that in his verified petition, Mr. Brooks made no mention whatsoever of the matter of his declination. In his bill of particulars submitted to the Referee and to opposing counsel on August 6, 2009, petitioner Brooks contended that the objector had failed to file required specifications of objections against his designating petition. He added that the Board of Elections had improperly failed to notify him of the filing of the declination, and that this failure had denied him recourse to challenge the declination, thereby violating his civil rights. The petitioner, in the bill of particulars, continued that, upon his inquiry, the individual who notarized the declination is not registered as a notary with the proper agency and is thus not qualified to notarize any documents. He also asserted that the declination of his

candidacy had been filed without his knowledge or consent.

At the hearing before the Special Referee, petitioner Brooks acknowledged that his signature does indeed appear on the certificate of declination. Mr. Brooks stated that when he had signed the declination certificate, it was his understanding that this document would be filed only if certain, unspecified, conditions had been met. He asserted that he had not authorized the filing of the certificate of declination. The petitioner conceded that he had not subsequently filed any requests with the Board of Elections seeking to withdraw the certificate of declination, but had rather filed the proceeding now before this Court.

Also at the hearing before the Referee, petitioner Brooks again asserted that, based upon his investigation, he had learned that Richard Soto, whom he referred to as the notary on the certificate of declination, was not authorized or qualified to act as a notary public. The petitioner failed to submit any documentation to support this claim, however. The petitioner, at the hearing, further declined to call Mr. Soto as a witness, although he had stated his intention to do so in his bill of particulars. In fact, there were no witnesses called on petitioner's behalf.

Pursuant to §6-146(1) of the Election Law, a person designated as a candidate for public office may, in a certificate signed and acknowledged by that person, decline the designation. Upon receiving a timely declination, the Board of Elections, pursuant to §6-146(2), is required to notify the committee authorized to fill that vacancy of the

candidate's declination. There is no provision of the Election Law which requires the Board to provide notice of the filing of the declination certificate to the person who had signed that certificate. In the absence of such a requirement, the petitioner's claim that the Board's failure to provide him with such notice constituted a deprivation of his civil rights is found to be lacking in merit.

The Court will then consider the issue of the alleged invalidity of the notarization by Richard Soto. In the first instance, the Court notes that in the acknowledgment of the declination, Richard Soto is listed as a commissioner of deeds, not a notary, with his certificate filed in Bronx County, and his commission expiring on July 1, 2010. At the oral argument before this Court, petitioner recognized that Mr. Soto had signed as a commissioner of deeds, rather than a notary, but asserted that his term as such commissioner had lapsed and had not been renewed. However, petitioner Brooks failed to present any evidentiary proof, before the Special Referee or this Court, to support his claim as to Mr. Soto's lack of qualification to notarize signatures. In any event, there is a presumption of regularity associated with notarized documents (Mays v. City of New York, 208 AD2d 444 [1st Dept. 1994]). In addition, §142-a of the Executive Law provides that the expiration of the term of a notary or commissioner of deeds, or the ineligibility of the notary or commissioner to be appointed or commissioned as such, shall not invalidate the notary or commissioner's official certificates and other acts, including the administering of oaths (See also Parks v. Leahey & Johnson, P.C., 81 NY2d 161

[1993]). Therefore, the Court finds that the petitioner's contention as to the invalidity of the notary is insufficient to warrant a finding that the certificate of declination is null and void.

During the Referee's hearing and in oral argument before this Court, the petitioner has failed to articulate a proper basis for the granting of the relief requested. The petitioner conceded that he had signed the certificate of declination. Upon the filing of this declination, the Board of Elections marked the petitioner off the ballot, and, accordingly, specifications of objections were not filed. It is not within the parameters of a judicial proceeding brought pursuant to §16-102 of the Election Law to conduct an inquiry as to the circumstances under which this certificate of declination was filed. If the Court were to permit the petitioner to withdraw or invalidate his own declination, the rights of third parties, who rightfully relied upon that declination, would be severely prejudiced. Therefore, this Court rules that the petitioner is estopped from impeaching the validity of his own certificate (*Goldblatt v. Heffernan*, 65 NYS2d 823 [Sup. Ct., Queens County, 1946], affd 271 App Div 791 [2d Dept. 1946]).

Although brought under Article 16 of the Election Law, this Court, pursuant to §103(c) of the CPLR, could convert this proceeding to a CPLR Article 78 proceeding, against the Board of Elections, if any avenue of relief available to the petitioner could be discerned. This Court concurs with the finding of the Referee that the petitioner was unable to articulate any basis for the granting of the requested relief, even within the

context of an Article 78 proceeding. In any event, the petitioner admittedly failed to seek any redress from the Board as to his declination, but proceeded instead directly to Court.

Accordingly, an Article 78 proceeding would not be properly brought, as the petitioner has failed to exhaust administrative remedies.

In light of the above, the Referee's report is hereby confirmed; the petition to validate the designating petition filed on behalf of Curtis Brooks is denied; and this proceeding is dismissed.

This constitutes the decision and judgment of this Court.

Dated: August 13, 2009

# NEW YORK SUPREME COURT - COUNTY OF BEONX

ISRAEL MARTINEZ -against- -ROTRIC M. UMAAT	Index Na. 26047/2009 Hon., ROBERT G. SEENALD
-against-	Hon. ROBERT G. SEENALD
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Hon.

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# NEW YORK SUPREME COURT - COUNTY OF BEONX

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Application is decided in accordance with the attached memorandum decision.

Dated: 8 114.09

Hon.

J.S.C.

ROBERT G. STEVALD

# SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF THE BRONX

In the Matter of the Application of Israel Martinez, as the aggrieved candidate for the public office of Council Member from the 17<sup>th</sup> Council District, Bronx County,

Petitioner,

-against-

Index No. 260454/09

Frederic M. Umane, Julie Dent, Jose Miguel Araujo, Juan Carlos Polance, James J. Sampel, Nancy Mottola-Schacher, Naomi C. Silie, J. P. Sipp, Gregory C. Soumas, and Judith D. Stupp, being the Commissioners of the Board of Election in the City of New York,

-and-

Grisela Laraja, Objector, and any other not made public by the Board of Elections in the City of New York,

Respondents,

For an Order declaring VALID the nomination Petitions of Israel Martinez Filed with respondent Board of Election in the City of New York designating the petitioner as candidate for the office of Council Member, 17<sup>th</sup> District of Bronx County, Election to be held on September 15, 2009.

In the Matter of the Application of Grisela Lajara, As Objector,

Petitioner,

-against-

Index No. 260441/09

Israel Martinez as candidate for Council Member From the 17<sup>th</sup> Council District and Egidio Sementilli as the candidate's Contact person; AND

Frederic M. Umane, Julie Dent, Jose Miguel Araujo, Juan Carlos Polanco, James J. Sampel, Nancy Mottola-Schacher,

Naomi C. Silie, J. P. Sipp, Gregory C. Soumas, and Judith D. Stupp, Being the Commissioners of the Board of Elections, In the City of New York,

# Respondents,

For an order invalidating and declaring null and void certain designating petitions filed with the Board of Elections purporting to designate the within named Candidates for Public Office and/or Party Positions from Bronx County to be voted upon in the Democratic Primary Election to be held on September 15, 2009 and enjoining the New York City Board of Elections from placing the Respondent candidates' name on the official ballot and voting machines for said Democratic Primary Election.

# HON. ROBERT G. SEEWALD:

In the primary election proceedings now before this Court, Israel Martinez seeks to validate the designating petition filed on his behalf as a candidate for the public office of Member of the City Council from the 17<sup>th</sup> Councilmanic District in the Democratic Primary to be held on September 15, 2009. In the companion proceeding, objector Grisela Lajara seeks to invalidate the designating petition filed on behalf of Mr. Martinez. The Special Referee has filed his report, and the Court has heard oral argument by counsel for the parties.

The Referee's Report indicates that candidate Martinez had filed 2,031 signatures on his designating petitions. After the review by the Board of Elections of the specification of objections, a total of 1,119 signatures were found to be invalid, with 912 remaining valid signatures. Left for review and determination by the Court were 16

alleged forgeries and 316 alleged dissimilar signatures. The number of valid signatures required for placement on the ballot is 900.

# I. Line-by-Line Determinations

An extensive line-by-line review of the Martinez designating petition was conducted by the Special Referees in these matters. Based upon a reading of the Referee's report, it is clear that this review had been severely hampered by the failure of the petitioner-candidate to submit a proper and timely bill of particulars in accordance with the Election Rules of this Court. The Referee reported that the candidate delayed in filing his bill and had submitted three or four separate, and deficient, versions before filing a final bill, which was somewhat in compliance, on the final day of the hearing. This Court notes that petitioner Martinez is an experienced candidate and frequent party to judicial proceedings in election matters in the Supreme Court. The constant pattern of delay in the submission of his bill of particulars is simply inexcusable. The candidate is cautioned that such obstructive and dilatory tactics will not be tolerated in future proceedings.

After the line-by-line considerations on both the invalidating and the validating proceedings, the Referee found that the Martinez designating petition had 812 valid remaining signatures. The Court now confirms the Referee's findings and recommendations as to these rulings.

In reaching the above determinations, the Referee was presented with disputed

issues as to certain subscribing witnesses. These issues will be discussed below.

# Discrepancy in Address of Subscribing Witnesses

The Court finds the above argument to be lacking in merit. This Court is mindful of cases which have sustained the validity of a statement of witness which set forth an address for the witness which differed from the individual's registration record. (See, for example, *In re McManus*, 286 AD2d 855 (4<sup>th</sup> Dept. 2001), lv den 96 NY2d 718 [2001].) In *McManus*, the subscribing witness had been in the process of moving during the period in which signatures were being obtained, and the witness had provided his new address on some sheets of the designating petition as a current address, before he had actually moved. The Appellate Division upheld the validity of those sheets with an incorrect address, on the basis that there was no implication of fraud.

This Court notes that McManus and cases with similar holdings, in which the

validity of a petition sheet was upheld despite a discrepancy with the individual's address on the registration records, are distinguishable from the matters now before this Court. In that line of cases, the individuals in question either appeared to testify, or some form of evidentiary proof was submitted, to establish the reasons for the discrepancies in the addresses. As to the Martinez designating petitions, there was no admissible proof and no testimony to establish the contentions made by counsel as to the subscribing witnesses current addresses. An assertion by counsel does not constitute admissible evidence (*McGuire v. Gamache*, 5 NY3d 444 [2005]).

In view of the failure of the petitioner-candidate to offer any proof for the consideration of the Court on the issue of the incorrect addresses, the Court upholds the rulings of the Referee invalidating those sheets.

# Alterations in the Subscribing Witness Statements of the Candidate

Upon the review of the sheets of the designating petition which had been witnessed by candidate Israel Martinez, the Referee was presented with numerous instances of uninitialed alterations in his statement of witness. The majority of these alterations related to the altered first name of the candidate. His first name, Israel, was, on various sheets, first misspelled as "Isreal" and was then changed, without an initialing. Counsel for the petitioner-candidate argues that this was simply a mere correction and not an alteration. The Referee found these sheets to be invalid, in view of an uninitialed alteration. The Referee also found a variety of other, uninitialed, alterations in the

candidate's statements of witness to be invalid.

Upon review of the Referee's report and after consideration of the oral arguments presented, this Court confirms the Referee's findings and rulings on these uninitialed alterations. Again, no competent proof or testimony was presented to the Referee or to this Court in support of the petitioner-candidate's contentions. Surely the candidate himself could be held to a minimum standard of correctly spelling his own first name in the statement of witness. The alterations in question lead to an inference that another person filled in this information in the statement of witness. Pursuant to §6-134(9) of the Election Law, a person other than the subscribing witness may insert the information required by the statement of witness, provided that all the subscribing witness information is inserted either before the witness signs the statement or in the presence of the subscribing witness.

Although the Election Law thus permits another individual to insert information, including the printed name of the witness, in the statement of witness, this Court rules that any alteration in that statement must either be initialed or explained by testimony or other competent proof. Indeed, §6-134(10) states that the provisions of that section shall be liberally construed, not inconsistent with substantial compliance with that section and the prevention of fraud. The Court of Appeals in *McGuire v. Gamache, supra*, reiterated that the statement of witness has long been recognized as "essential to the integrity of the petition process." The Court continued that it has consistently held that alteration of that

statement which is unexplained and uninitialed will result in the invalidation of that sheet, even if the alterations "resulted in the manifestation of correct information." In the matters now before this Court, it is not an onerous burden on the petitioner-candidate to require some reasonable explanation for the alterations in issue. Indeed, the candidate was present throughout the vast majority of the hearing and could easily have testified on his own behalf.

# II. Symbol Sheet

Counsel for the candidate asserts that the specifications of objections as filed by the respondent-objector are defective for the failure to file a symbol sheet, or a sheet of abbreviations, to indicate the specific nature of the objection being raised. It was established that the objector had not filed a separate symbol sheet with the specifications.

Pursuant to §6-154(2) of the Election Law, the Board of Elections is empowered to make rules in reference to objections and specifications of objections to a designating petition. In accordance with this statute, the Board of Elections in the City of New York promulgated designating petition rules for the September 2009 Primary Election. Rule H6 sets forth some 36 abbreviations which are found acceptable by the Board to assert specific objections. This rule further states: "Objectors may use other abbreviations or symbols as long as they are clearly defined in the specification."

There is no provision in the above rule which requires a separate symbol or abbreviation sheet if the objectors are simply utilizing the list of abbreviations deemed

acceptable by the Board. As noted above, the objector had not filed a separate symbol or abbreviation sheet. However, there has been no proof submitted by the petitioner-candidate that the objector had used any symbols or abbreviations which were not on the list promulgated by the Board. In light of the above, the Court finds the petitioner-candidate's argument on this issue to be lacking in merit, and insufficient to warrant the nullification of the specifications of objections.

# III. Challenge to the Work Product of the Candidate

Counsel for the petitioner to invalidate moved to strike the entire work product of the candidate in his capacity as subscribing witness, based upon the number of dissimilar signatures which had been ruled invalid on his sheets. In oral argument, counsel indicated that 23 instances of dissimilar signatures had been found on those sheets. In the absence of any testimony as to this issue, the Court finds no adequate basis for the invalidation of all designating sheets witnessed by candidate Martinez.

# IV. Challenge to the Address of the Objector

The petitioner-candidate has asserted a challenge to the standing of Grisela Lajara to act as an objector as he claims that Ms. Lajara does not reside at the address listed on her registration record. The petitioner-candidate argues that if the objector does not reside at that address, the specifications of objections would be rendered null and void, thereby resulting in his designating petition standing uncontested and with sufficient signatures to secure placement of his name on the Primary ballot. The Referee heard

testimony from several witnesses on this issue and concluded that the candidate had not offered sufficient evidence to rebut the presumption of residence established by the voter registration record of the objector. The Court confirms the Referee's report as to this issue, for the reasons set forth below.

The registration record for the objector, Grisela Lajara, lists her address as 415 East 154<sup>th</sup> Street, apartment 7, Bronx, New York. This record dates back to 1993. Counsel for candidate Martinez asserted that there is no apartment number 7 at this address, and presented an envelope, addressed to Lajara, Grisela, at that address, at apartment 7, which had been mailed and then returned, marked "returned to sender" by the Postal Service. A representative from the managing agent for the building at 415 East 154<sup>th</sup> Street was called by counsel for the candidate. This witness testified that he was familiar with this building and stated that there was no apartment number 7. This witness indicated that he has not seen Grisela Lajara and that her name does not appear on the tenant income certification for that apartment 1B. The lease renewal for apartment 1B is in the name of Guillerma Lajara. He conceded that he does not know how many tenants live in this building and could not provide the names of any tenants who reside there.

Counsel for the objector called a representative from the sponsor for the building under an HPD program. This witness explained that the building had undergone extensive renovations which had been completed in 2008. She noted that after completion the numbers for the apartments had been re-designated, and the previous

apartment 7 was designated as apartment 1B. The witness stated that the Lajaras are listed on the lease, but that her office does not maintain any occupancy records.

Counsel for candidate Martinez had asked the Referee to direct the production of the objector Lajara so that her testimony could be taken on the issue of her residence. The Referee declined this request, as he found that the petitioner-candidate had failed to make a sufficient showing to warrant such a direction. Counsel for candidate Martinez then purportedly made attempts to serve subpoenas to effectuate the appearance of the objector. It is evident that proper proof of service of such attempted services was never submitted to the Referee.

Upon review of the Referee's Report and the affidavits of service of the order to show cause in the proceeding to validate, the Court has learned that the petitioner in that case made attempted service upon objector Lajara at both apartments 7 and 1B at 415 East 154<sup>th</sup> Street. It is clear then, that at the very start of this proceeding, the petitioner-candidate was aware of the connection between the previously numbered apartment 7 and the current designation of 1B. Accordingly, when the Petitioner-candidate asserted that there was no apartment 7 at the building in issue, he presented a partial truth to the Court and had improperly concealed his full knowledge of the matter.

In light of the above, the Court finds that the petitioner-candidate had an insufficient basis at the very start of the proceedings to challenge in legitimate fashion the residence address of the objector. In election matters, the party who challenges the

residency of a candidate has the burden of proof to establish that claim by clear and convincing evidence (*Hosley, Jr. v. Curry*, 85 NY2d 447 [1995]). This Court finds the challenge to the residency of a candidate to be analogous to the situation in these matters, where the residency of an objector is in issue. The Court finds that candidate Martinez has failed to meet that burden. The registration record maintained by the Board of Elections is entitled to a presumption of regularity. The candidate failed to submit sufficient proof to establish that Ms. Lajara does not reside at the address listed thereon. The witnesses from the managing agent and from the sponsor each possessed no real knowledge as to who actually resides at that building, and particularly in apartment 1B. While the name of Grisela Lajara does not appear on the records maintained by the managing agent or the sponsor, it is not the function of this Court, particularly within the context of an election proceeding, to conduct an investigation as to who is officially authorized to live in the units in that building.

The counsel for candidate Martinez also failed to demonstrate that any proper subpoena had been served upon the objector. In view of this failure of proof, this Court draws no negative inference from the objector's non-appearance at the hearing.

# V. Summary

The Referee's Report is hereby confirmed in its entirety. The Martinez designating petition is found to have 812 remaining valid signatures, which is insufficient for placement of his name on the ballot in the Primary election. The Court has denied the

challenge by the candidate to the standing of the objector. Accordingly, the petition to validate is denied, and that proceeding is dismissed. The petition to invalidate is granted, and the Board of Elections is hereby directed to remove the name of Israel Martinez from the ballot in the Primary election to be held on September 15, 2009.

This constitutes the decision and judgment of this Court.

Dated: August 14, 2009

# NEW YORK SUPREME COURT - COUNTY OF BEONX

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-against- Jose A. PADILLA, JR.,	Hon.: <u>KODC/C</u>	Justice.
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Dated: 8,13,09

Hon. /J.S.C.
ROBERT G. SEEVALD

# NEW YORK SUPREME COURT - COUNTY OF BEONX

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I.S.C. ROBERT G. SEEWALD

# SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF THE BRONX: Election Matters Part

In the Matter of the Application of **Annette C. DeJesus**, as **Objector**,

Index No:260445-09

Petitioner,

#### -against-

Jose A. Padilla, Jr. as Candidate for Council Member from the 15<sup>th</sup> Council District and Miriam A. Bermudez as the candidate's Contact Person, and

Frederic M. Umane, et als, being the Commissioners of the Board of Elections in the City of New York,

#### Respondents,

For an order INVALIDATING and declaring null and void certain designating petitions filed with the Board of Elections purporting to designate the within named Candidates for Public Office and/or Party Positions from Bronx County to be voted upon in the Democratic Primary Election to be held on September 15, 2009 and enjoining the New York City Board of Elections from placing the Respondent candidates' name on the official ballot and voting machines for said Democratic Primary Election.

and

In the Matter of the Application of Jose A. Padilla, Jr. as an aggrieved candidate for the public office of Member of the N.Y.C. Council - 15<sup>th</sup> Council District, Bronx County, N.Y.,

Index No:260485-09

Petitioner

## -against-

Frederic M. Umane, et als, being the Commissioners of the Board of Elections in the City of New York, and **Annette C. DeJesus** and Stanley K. Schlein, Attorney fo the Objector,

#### Respondents.

For an Order declaring **VALID** the nomination Petitions of Jose A. Padilla, Jr. filed with the respondent Board of Elections in the City of New York designating the petitioner as Candidate for the office of City Council Member for the 15<sup>th</sup> Council District and Candidate for Judicial Delegate for the 79<sup>th</sup> Assembly District both in Bronx County in the City of New York. The Primary Election to be held on Tuesday, September 15<sup>th</sup>, 2009.

#### Hon. Robert G. Seewald:

In this primary election proceeding, Petitioner to Validate, Jose A. Padilla, Jr., seeks to validate his designating petition as a Democratic candidate for Member of the City Council from the 15<sup>th</sup> Council District, for the Democratic Party Primary to be held on September 15, 2009. The Respondent-objector, Annette C. DeJesus, by her counsel, Stanley K. Schlein, Esq., filed a Petition to Invalidate said designating petition.

The Referee filed her Report and the Court heard oral argument by Petitioner, pro se, and Counsel for the Respondent.

The Petitioner-candidate contended that his Petition to Validate should not be dismissed for lack of jurisdiction. He stated that an attempt was made to serve the objector and that she was evading service.

With respect to the merits of his Petition to Validate, the candidate argued that the Board of Elections should have identified the failure to properly serve the candidate with Specifications of Objections as there was a lack of use of the middle initial "A". He further contended that the number of signatures was incorrectly stated on the Specifications of Objections in that his designating petition cover sheet stated one number, the Specifications of Objections stated another number, and the Clerk's Report from the Board of Elections stated a third number.

In response, Counsel for the objector argued that, for the first time, the candidate was alleging that the objector was evading service and that this argument had not been presented before the Referee.

In addition, Counsel for the Respondent-objector contended that the Petitioner is guilty of laches and that an equitable resolution is not available to him. The candidate

waited until the afternoon of the last day on which to file his Petition to Validate to commence his proceeding when he had known of an adverse determination three days earlier.

With respect to the candidate's contention that the Specifications of Objections were defective because the candidate's middle initial was missing therefrom, Counsel labeled that argument "absurd." Respondent-objector pointed out that the candidate's buff card does not list the name set forth on the designating petition and instead lists the name "Joseph". It was also not rebutted that the candidate received all of the mail and notices sent to him with respect to the candidate's designating petition.

Oral argument presented no new facts and raised no legal arguments not previously addressed and considered by the Referee. Her Report explored the facts presented, relevant caselaw, and applicable legal principles in reaching her recommendations.

The finding of the Referee that the Court lacks jurisdiction with respect to the Petition to Validate, as a consequence of the Petitioner-candidate's failure to effectuate service in accordance with the Order to Show Cause, is confirmed. In addition, the finding of the Referee that even were this Court to consider the Petition to Validate on the merits, it must be denied as the candidate has furthered no valid basis upon which to vacate the determination of the Board of Elections, is also confirmed.

Accordingly, the **Petition to Validate is denied and dismissed**. Concomitantly, the **Petition to Invalidate is denied as moot**.

This constitutes the Decision and Judgment of the Court.

Dated:

13/09

3

# NEW YORK SUPREME COURT - COUNTY OF BEONX

_	UPREME COURT OF THE STATE OF NEW YORK COUNTY OF BRONX:	Case Disposed  Settle Order  Schedule Appearance
	CORDELIA GILFORD Index No. 2	6. SEEN PUD
-	-against- Hon ROBORT  MANK ESCOPPORY-BEY  X	Justice.
	llowing papers numbered 1 to Read on this motion, d on and duly submitted as No on the Motion Calenda	r of
		PAPERS NUMBERED
•	Notice of Motion - Order to Show Cause - Exhibits and Affidavits Annexed	
	Answering Affidavit and Exhibits	
	Replying Affidavit and Exhibits	
	Affidavits and Exhibits	
	Pleadings - Exhibit	
	Stipulation(s) - Referee's Report - Minutes	
	Filed Papers	
	Memoranda of Law	
Motion is Respectfully Referred to: Justice: Dated:	Application is decided in accordance with memorandum decision.	h the attached
	Dated: 8114109  Hon	E. SCEWARD 1

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# NEW YORK SUPREME COURT - COUNTY OF BEONX

	PART OSCM	PART	Case Disposed	
	PREME COURT OF THE STATE OF NEW YORK UNTY OF BRONX:		Settle Order Schedule Appearan	ce C
MI	ARK ESCOFFERY-BEY	ndex Nº. <u>26</u> Robull G	0465/2009 . Seenary	
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	Application is decided in acc	ordance with	the attached	
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—ha	sted: 81/41 09	-16 .	V	

Hon.

162

Robert G. SELVERO

# SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF THE BRONX: ELECTION MATTERS PART

In the Matter of the Application of Cordelia Gilford, as Objector,

Index No:260450-09

Petitioner,

-against-

**DECISION AND JUDGMENT** 

Mark Escoffery-Bey as Candidate for Council Member from the 16<sup>th</sup> Council District and Mark Escoffrey-Bey as the candidate's Contact Person, and

Frederic M. Umane, et als, being the Commissioners of the Board of Elections in the City of New York,

Respondents,

For an order INVALIDATING and declaring null and void certain designating petitions filed with the Board of Elections purporting to designate the within named Candidates for Public Office and/or Party Positions from Bronx County to be voted upon in the Democratic Primary Election to be held on September 15, 2009 and enjoining the New York City Board of Elections from placing the Respondent candidates' name on the official ballot and voting machines for said Democratic Primary Election.

\_\_\_\_\_\_

In the Matter of the Application of Mark Escoffery-Bey, as candidate for the Democratic nomination for the Public Office of City Council Member of the City of New York, Bronx County, 16<sup>th</sup> District,

Index No:260465-09

Petitioner,

-against-

Cordelia Gilford, Objector,

Respondent,

For an Order Pursuant to Article 16 of the Election Law to Declare the Validity of a Designating Petition to designate Petitioner as a candidate in the Democratic Party Primary Election to be held September 15, 2009.

HON. ROBERT G. SEEWALD:

In the primary election proceeding brought under Index No.260450/09,

petitioner, Cordelia Gilford, seeks to invalidate the designating petition filed on behalf of

Mark Escoffery-Bey, a candidate for Council Member from the 16<sup>th</sup> Council District, in the Democratic Party primary to be held on September 15, 2009. In the proceeding bearing Index No. 260465/09, petitioner, Mark-Escoffery-Bey, moves to validate his designating petition. These two proceedings are consolidated for the purposes of this decision. The Special Referee has filed her report and the Court has heard oral argument.

After conducting a consolidated hearing of these two matters which included numerous line-by-line determinations and the calling of seven witnesses by the petitioner to invalidate, the Special Referee recommended the invalidation of 389 signatures from the candidate's designating petition, 8 on the ground of forgery, 377 on the ground that the signatures contained on the designating petition were dissimilar to the signature for that individual contained in the voter registration records and 4 on the ground that the signer was not duly registered/enrolled. With respect to the petition to validate, the Special Referee recommended the validation of seven signatures which the Board of Elections had previously ruled invalid. After subtracting the net number of signatures invalidated (382) from the number of valid signatures contained in the Clerk's Report (1170), the candidate was left with 788 valid signatures. The Special Referee recommended that the petition to invalidate be granted on the ground that the candidate lacked a sufficient number of valid signatures for placement on the ballot (900 for Member of City Council) and recommended that the petition to validate be denied.

At oral argument, counsel for the petitioner to invalidate recommended adoption of the Special Referee's report and urged the court to make a further finding of permeation of fraud based on the Special Referee's finding that 1/3 of the 1170

signatures found valid in the clerk's report were dissimilar to the signatures contained in the voter registration records and that witness testimony established 8 signatures to be forged.

Counsel for the candidate argued that the Special Referee erred in failing to reinstate the 106 signatures contained in 12 petition sheets on the ground that the Board of Elections erroneously invalidated these 12 petition sheets in their entirety. It is the candidate's position that each of these 12 petition sheets contained an understatement of the signature count by the subscribing witness, and, pursuant to Election Law 6-134(11), a petition sheet may not be invalidated solely on the basis of such an understatement.

This argument is without merit. Counsel's argument for the candidate pertaining to the 12 petition sheets was made for the first time on closing arguments. The petitioner to invalidate had filed challenges to 103 of these 106 signatures in her specifications of objections. Despite ample time to raise this argument and the availability of several Special Referees to evaluate any challenge by either party with respect to these 12 petition sheets, the candidate failed to address this issue until the close of the hearing. As a result, the petitioner to invalidate was denied the opportunity to litigate any issues relating to the 103 challenged signatures on these 12 pages. The candidate was properly estopped from seeking restoration of these signatures on the ground of untimeliness. In addition, the Special Referee properly declined to restore 30 signatures in which the address of the signer on the petition differed from the address of that individual contained in the voter registration records.

Counsel for the candidate also raised an issue at oral argument which had

not been previously raised before the Special Referee. Counsel for the candidate argued that the specifications of objections filed in this matter were invalid on the ground that one or two objection abbreviations utilized in the specifications of objections were different from the objection abbreviations promulgated by the Board of Elections. This argument is rejected as lacking specificity, untimely and without merit.

Accordingly, the Report of the Special Referee is confirmed. The petition to invalidate the designating petition of Mark Escoffery-Bey for the public office of Member of City Council for the 16<sup>th</sup> Council District is granted on the ground that the candidate lacks a sufficient number of valid signatures for placement on the ballot. While the evidence presented before the Special Referee suggests irregularities in the petition gathering process, as the petition to invalidate has been granted on other grounds, the Court need not address the claims of permeation of fraud. The Board of Elections is directed to remove from the ballot the name of Mark Escoffery-Bey as a candidate for the public office of Member of City Council for the 16<sup>th</sup> Council District in the Democratic Party Primary to be held on September 15, 2009.

The petition to validate is denied and the proceeding is dismissed.

This constitutes the decision and judgment of the Court.

Dated: August /4, 2009

ROBERT G. SEEWALD

# NEW YORK SUPREME COURT ---- COUNTY OF BRONX

PART OSCM Part 4

_	lia Gilford  against-  rd of Elections	Present: HON. Robert G	Seewald  Justice.
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	Replying Affidavit and Exhibits		
	Affidavit		
	Pleadings – Exhibit		
	Stipulation - Referee's Report - Minutes		
	Filed Papers		
Motion is Respectfully Referred to Justice Dated	Upon the foregoing papers this  Application is decided in memorandum decision.	accordance with the atta	ached
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# NEW YORK SUPREME COURT ---- COUNTY OF BRONX

Pary, -a Board	h. Johnson Present:	ABER 2604	458/2009 Seewald Justice.
The followin	g papers numbered 1 to Read on this motion,		
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	Pleadings – Exhibit		
	Stipulation - Referee's Report - Minutes		
	Filed Papers		
Motion is Respectfully Referred to Justice Dated	Upon the foregoing papers this  Application is decided in accordate memorandum decision.	nce with the	attached
Dated S		Rohert G.	Seewald J.S.C.

# SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF THE BRONX

In the Matter of the Application of Cordelia Gilford and Marie Brooks, As Objectors,

#### Petitioners,

-against-

Index No. 260444-09

Daryl L. Johnson as candidate for Council Member from the 16<sup>th</sup> Council District and Daryl L. Johnson as the candidate's Contact Person; AND

Frederic M. Umane, Julie Dent, Jose Miguel Araujo, Juan Carlos Polanco, James J. Sampel, Nancy Mottola-Schacher, Naomi C. Silie, J. P. Sipp, Gregory C. Soumas, and Judith D. Stupp, Being the Commissioners of the Board of Elections in the City of New York,

# Respondents,

For an order invalidating and declaring null and void certain designating petitions filed with the Board of Elections purporting to designate the within named Candidates for Public Office and/or Party Positions from Bronx County to be voted upon in the Democratic Primary Election to be held on September 15, 2009 and enjoining the New York City Board of Elections from placing the Respondent candidates' name on the official ballot and voting machines for said Democratic Primary Election.

In the Matter of the Application of

DARYL L. JOHNSON,

Petitioner-Candidate,

-against-

Index No. 260458-09

BOARD OF ELECTIONS IN THE CITY OF NEW YORK,

#### Respondent-Board,

and

#### CORDELIA GILFORD and MARIE BROOKS,

#### Respondent-Objectors,

For an order pursuant to the Election Law declaring valid the petitions designating the aforesaid petitioner as candidate for the public office of Member of the City Council from the 16<sup>th</sup> Councilmanic District, City of New York, in the Democratic Primary to be held on September 15, 2009, ordering the Respondent Board to place the name of said petitioner upon the ballot to be used in said primary election.

#### HON. ROBERT G. SEEWALD:

In the primary election proceedings now before this Court, Daryl L. Johnson seeks to validate the designating petition filed on his behalf as candidate for the public office of Member of the City Council from the 16<sup>th</sup> Councilmanic District in the Democratic Primary to be held on September 15, 2009. In the companion proceeding, objectors Cordelia Gilford and Marie Brooks seek to invalidate the designating petition filed on behalf of Mr. Johnson. The Special Referee has filed his report, and the Court has heard oral argument by counsel for the parties.

The Referee's report indicates that candidate Johnson had filed approximately 1,949 signatures on his designating petitions. After the review by the Board of Elections of the specifications of objections, a total of 1,275 signatures were found to be invalid. This left a balance of 674 valid signatures. A total of 900 valid signatures is necessary for placement of Mr. Johnson's name on the ballot as a candidate for City Council.

#### I. Issue of the Initial Withdrawal

On August 5, 2009, counsel for the candidate contacted the Referee by telephone and stated that the validating proceeding was being withdrawn. Counsel for the objectors was also notified of this withdrawal, by the candidate's counsel. This withdrawal was reflected on the record before the Referee at the Bronx Board of Elections on August 5, 2009, at the commencement of the hearing in these matters. At that time, counsel for the objectors was present, but the candidate's counsel was not in attendance, despite having been notified of the date and time for the commencement of the hearing. In view of the stated withdrawal, counsel for the objectors stated that the invalidating proceeding was being withdrawn, and he requested that both the validating and invalidating proceedings be dismissed with prejudice.

On August 7, 2009, counsel for candidate Johnson requested that the Referee re-open the proceedings in order to afford him an opportunity to present two new arguments to the Court. The Referee consulted with this Court, and the determination was made to re-open the hearing for that limited purpose. The Referee then notified counsel for the objectors that the hearing would be re-opened on August 10th.

The hearing on the proceeding to validate was re-opened before the Referee at the Bronx Board of Elections on August 10, 2009. The Referee reports that counsel for the objectors strenuously opposed the re-opening of the hearing, in light of the prior withdrawal expressed by the attorney for candidate Johnson. The hearing on the

validating proceeding then commenced over objection.

At oral argument before this Court, counsel for the objectors again voiced his strong opposition to the re-opening of the validating proceeding, despite the earlier withdrawal. The Court is troubled by the conduct of the candidate's counsel in, essentially, reneging on his earlier representation that the matter was being withdrawn. Such method of practice can easily work to the detriment of opposing parties and to frustrate the Court's efficient management of a congested election matters calendar. In this case, given the confluence of rather extraordinary and unique circumstances, including the request to present new arguments, the drastic time constraints of this year's hearing schedule, and the failure of the stipulation to meet the requirements of CPLR 2104, this Court reluctantly granted the request to re-open, in order for the merits of the case to be heard.

The Court finds that the objectors and their counsel were obviously prejudiced by the re-opening, to the extent that they were confronted anew with a matter believed to have been concluded. However, this Court also finds there was no undue prejudice to those opposing parties, nor were they surprised by the re-opening. Counsel for the objectors was provided with timely notice by the Referee that the validating proceeding would be heard on August 10<sup>th</sup>. Counsel thus had ample time to prepare for that hearing. Furthermore, if the Referee had found any merit to the arguments advanced by the petitioner on the validating proceeding, then the petitioner-objectors would have been

permitted to re-open their invalidating proceeding, with an opportunity to present their case in full.

As noted above, this Court is cognizant that the earlier stated withdrawal by counsel for the petitioner-candidate did not technically meet the requirements of CPLR 2104, as the stipulation was not in writing and had not been stated by counsel on the record in open court. Nonetheless, the conduct of counsel for the candidate clearly borders on sharp practice. This Court is disturbed by such conduct, and counsel is forewarned that such practice will not be tolerated in future proceedings.

# II. Arguments Advanced by Petitioner to Validate

On the proceeding to validate, the petitioner-candidate relied on two arguments, each relating to the specifications of objections filed by the respondent-objectors. The first argument related to the issue of a symbol sheet in the presentation of the specific objections by the respondents. The second issue concerned a misstatement of the number of signatures by the objectors in their specifications of objections. It is the candidate's position that the respondent-objectors' specifications of objections were fatally defective as to the two above issues, and should be rendered null and void. The petitioner-candidate thus contends that, in the absence of these objections, his designating petition would stand as uncontested and as containing sufficient valid signatures to win placement on the ballot.

# **Symbol Sheet**

In his first argument, counsel for the candidate asserts that the specifications of objections as filed by the respondent-objectors are defective for their failure to file a symbol sheet, or a sheet of abbreviations, to indicate the specific nature of the objection being raised. It was established that the respondent-objectors had not filed a separate symbol sheet with their specifications.

Pursuant to §6-154(2) of the Election Law, the Board of Elections is empowered to make rules in reference to objections and specifications of objections to a designating petition. In accordance with this statute, the Board of Elections in the City of New York promulgated designating petition rules for the September 2009 Primary Election. Rule H6 sets forth some 36 abbreviations which are found acceptable by the Board to assert specific objections. This rule further states: "Objectors may use other abbreviations or symbols as long as they are clearly defined in the specification."

There is no provision in the above rule which requires a separate symbol or abbreviation sheet if the objectors are simply utilizing the list of abbreviations deemed acceptable by the Board. As noted above, the respondent-objectors had not filed a separate symbol or abbreviation sheet. However, there has been no proof submitted by the petitioner-candidate that the respondents had used any symbols or abbreviations which were not on the list promulgated by the Board. In light of the above, the Court finds the petitioner-candidate's argument on this issue to be lacking in merit, and

insufficient to warrant the nullification of the specifications of objections.

# Misstatement of Signatures

Rule H4 of the Board's rules provides:

If the specifications of objections claim that there are an insufficient number of valid signatures, the specifications must state the total number of signatures contained in the petition and the total number of signatures which the objector claims to be invalid.

It was demonstrated by the petitioner-candidate that the respondent-objectors, in their specifications of objections, had misstated the number of signatures contained in his designating petition. It is evident that the objectors had set the number of signatures contained in the petition at a total which was approximately 200 fewer than the total reported by the Board. The Court finds such misstatement did not result in any prejudice to the candidate, especially as the Board had relied on its own calculations. This Court agrees with the Referee's finding that the key element pertinent to Rule H4 is the number of invalid signatures claimed by the objectors. Accordingly, this argument advanced by the petitioner is also found to be without merit.

# III. Summary

In light of the above, the total number of valid signatures in the petitioner-candidate's designating petition remains unchanged at 674. As this total is insufficient for the placement of the candidate's name on the ballot in the Primary election, the petition to validate is denied, and that proceeding is dismissed. The report of the Referee is

confirmed, and the petition to invalidate is permitted to be withdrawn. Both proceedings are dismissed with prejudice.

This constitutes the decision and judgment of this Court.

Dated: August 14, 2009

J. S. C.

# NEW YORK SUPREME COURT - COUNTY OF BEONX

UPREME COURT OF THE STATE OUNTY OF BRONX:	OF NEW YORK Sett	e Disposed le Order edule Appearanc
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-against- CANOS SIEIREA		Justice.
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Upon the foregoing papers this

Application to invalidate the designating petitions of Carlos Sierra, as candidate for public office member of the New York City Council for the 16<sup>th</sup> Councilmatic District in the Bronx Democratic Party Primary to be held on September 15, 2009 is permitted to be withdrawn pursuant to the oral withdrawal placed on the record by Stanley Schlen, Esq., legal counsel to petitioner, before the Special Referee

The Special Referee's report in this matter is confirmed. Accordingly, the invalidating petition is permitted to be withdrawn and the proceeding is dismissed with prejudice.

This constitutes the decision and judgment of the Count

Dated: 8 1/0 109

Hon.

1.s.c. V ROBERT G. SEEWAND 177

## NEW YORK SUPREME COURT - COUNTY OF BI:ONX

SUPREME COURT OF THE STATE OF NEW COUNTY OF BRONX:		Case Disposed Settle Order Schedule Appeara
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Application to invalidate the designating petition of Krystal Zamilla Serrano as a candidate for Council Member from the 12<sup>th</sup> Council District, Bronx County, for the Democratic Party Primary to be held on September

15, 2009 is denied. The Report of the Referee is confirmed.

Accordingly, the invalidating petition is denied and the proceeding is dismissed.

This constitutes the Decision and Judgment of the Court.

Dated: 8 15,09

Hon

Robbing G. SEEWALD

# NEW YORK SUPREME COURT - COUNTY OF BEONX PART DSCMPRI | Case Disposed | Settle Order | Settle Order | Settle Order | Schedule Appearance | Schedule Appearance | Index Na. 160439 2009 | Lagainst-Lagai

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Pleadings - Exhibit,		
Stipulation(s) - Referee's Report - Minutes		
Filed Papers		
Memoranda of Law		

Upon the foregoing papers this

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Application to invalidate the designating petitions of Juana G. Pena, and all other candidates for Public Office and/or Party Position from the 84<sup>th</sup> Assembly District in the Bronx, for Democratic Party Primary, to be held on September 15, 2009, is denied. The Special Referee's report in this matter is confirmed.

Accordingly, the invalidating petition is denied and the proceeding is dismissed with prejudice.

This constitutes the decision and judgment of the Court.

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Hon

ROBERT G. SEEVALD

179

# NEW YORK SUPREME COURT - COUNTY OF BEONX

SUPREME COURT OF THE STATE OF NEW YO COUNTY OF BRONX:		Case Disposed Case Disposed Case Disposed Case Disposed Case Case Case Case Case Case Case Case
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Application to invalidate the des dffice of Member of the City Council for the 14 Democratic Party Primary to be held on Septe	I <sup>th</sup> District, City of I	New York , in the Bronx
Accordingly, this proceeding is o	lismissed, with pre	ejudice:
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ROBERT G. SEEVERD 180

### NEW YORK SUPREME COURT - COUNTY OF BEONX PART OSCMPART Case Disposed Settle Order SUPREME COURT OF THE STATE OF NEW YORK Schedule Appearance COUNTY OF BRONX: X MIGUEL SAMARA Index Nº. -against-BOMO OF ELECTIONS Justice.

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Answering Affidavit and Exhibits		
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Upon the foregoing papers this

The report of the Referee is confirmed

Application to validate the designating petition of Miguel Santana for the ce of Member of the City Council for the 14<sup>th</sup> District, City of New York , in the Bronx mocratic Party Primary to be held on September 15, 2009 is permitted to be hdrawn pursuant to stipulation on the record in open Court.

Accordingly, this proceeding is dismissed, with prejudice.

This constitutes the order and judgment of the Court.

Dated: 8 1/0109

Motion is Respectfully Referred to

ROBERT G. SEEWALD 181

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Application to invalidate the designating petition of Kevin Ennis for the fice of Member of the City Council for the 14<sup>th</sup> District, City of New York, in the Bronx emocratic Party Primary to be held on September 15, 2009 is denied as academic

Accordingly, this proceeding is dismissed, with prejudice.

This constitutes the order and judgment of the Court.

8,10,09

Hon.

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#### NEW YORK SUPREME COURT - COUNTY OF BEON

	ART OSCMPART  Case Disposed  Settle Order
SUPREME COURT OF THE STATE OF NE COUNTY OF BRONX:	Schedule Appearance
FORMANDO CABRERA	Index Na. 260442/2009 Hon. ROBOT G. SEEWALD
-against-	Hon. ROBOT G. SEEWALD
LUCILA SAPP	Justice.
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Application to validate the designating petitions of Fernando Cabrera, on behalf of all candidates set forth on the annexed Schedule A, as candidates for public office and party position for the Bronx Democratic Party in the Democratic Party Primary to be held on September 15, 2009 is permitted to be withdrawn pursuant to the oral withdrawal placed on the record in open Court.

Accordingly, the petition is permitted to be withdrawn and the proceeding is dismissed with prejudice.

This constitutes the decision and judgment of the

Motion is Respectfully Referred to: Justice: Dated:

Commb Fy]

Kings County
Index No. 21141/09

To be argued by JOHN HOGROGIAN (15 Minutes)

NEW YORK SUPREME COURT
APPELLATE DIVISION: SECOND DEPARTMENT

In the Matter of the Application of MIREILLE P. LEROY,

Petitioner-Appellant, Appeal No. 2009-07528

-against-

BOARD OF ELECTIONS IN THE CITY OF NEW YORK,

Respondent-Respondent,

FOR AN ORDER, PURSUANT TO SECTIONS 16-100, 16-102, AND 16-116 OF THE ELECTION LAW, DECLARING VALID THE DESIGNATING PETITION WHICH DESIGNATED THE PETITIONER AS AN AGGRIEVED CANDIDATE FOR THE PUBLIC OFFICE OF CITY COUNCIL OF THE CITY OF NEW YORK, DISTRICT 28 CITY COUNCIL OF THE CITY OF NEW YORK, IN THE DEMOCRATIC PRIMARY ELECTION TO BE HELD ON SEPTEMBER 15, 2009.

#### BRIEF FOR RESPONDENT

MICHAEL A. CARDOZO, Corporation Counsel of the City of New York, Attorney for Respondent-Respondent, 100 Church Street, New York, New York 10007. (212) 788-1027 or 788-0849

STEPHEN KITZINGER, JOHN HOGROGIAN, of Counsel.

August 18, 2009

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#### BRIEF FOR RESPONDENT

#### PRELIMINARY STATEMENT

this special proceeding, petitioner-appellant Mireille P. Leroy ("petitioner") seeks an order that would declare valid a designating petition to put her on the ballot for the Democratic primary election for member of the City Council for District 28. July 27, On 2009, respondentrespondent Board of Elections of the City of New York determined that petitioner's designating petition was invalid and that her name would not appear on the ballot.

Petitioner appeals from an order and judgment of the Supreme Court, Queens County (Kerrigan, J.), dated August 11, 2009. In that order and judgment, the Supreme Court dismissed

the petition as untimely. The Court further held that even if the petition were timely, it was meritless because the defects on the petition cover were not de minimis or insubstantial.

#### QUESTIONS PRESENTED

- 1. Did the Supreme Court correctly dismiss the petition as untimely?
- 2. Did the Supreme Court correctly hold that the cover defects were not de minimis or insubstantial?

#### STATEMENT OF FACTS

#### Petitioner's Designating Petition

On July 16, 2009, petitioner filed with the Board of Elections a designating petition to appear on the ballot for the Democratic primary election for member of the City Council for the 28<sup>th</sup> District. The cover sheet of that petition is appended as Exhibit A to the petition that commenced this proceeding.

That cover sheet contained a defect. While the cover stated that the petition consisted of fifteen volumes, it listed sixteen volume identification numbers. By letter dated July 21, 2009, the Board of Elections notified petitioner of the defect and informed her that she could cure the defect within three business days of the date of the letter. This letter is appended as Exhibit B to the petition that commenced this proceeding.

On July 22, 2009, petitioner filed with the Board of Education an amended cover sheet. That amended cover sheet is appended as Exhibit C to the petition that commenced this proceeding. That amended cover sheet stated that the petition fifteen volumes and listed fifteen volume of identification numbers. The cover sheet, however, identification numbers for eight of the petition incorrect The cover sheet furthermore did not identify the volumes. political party for whose nomination petitioner wished to run.

By letter dated July 27, 2009, the Board of Elections notified petitioner that it had "determined that [petitioner] will not appear on the ballot for the September 15, 2009 Primary Election ... " The reason stated was that "the Amended Cover Sheet filed did not comply with the New York State Election Law and/or the Rules of the Board of Elections, in that the amended cover sheet omitted the name of the Party ... " This letter is appended as Exhibit D to the petition that commenced this proceeding.

On August 4, 2009, the Board of Elections conducted hearings on objections and prima facie matters. Petitioner was not listed on either calendar. By counsel, petitioner appeared before the Board and asked to be heard. Counsel for petitioner argued to the Board that the amended cover sheet was in substantial compliance with the law and that her name should appear on the primary ballot. After hearing this presentation,

the Board took no action on it. Only a Board member may make a motion for reconsideration of a matter, and none did.

#### Commencement of This Proceeding

By order to show cause, petition, and memorandum of law dated August 7, 2009, petitioner commenced this special proceeding in Supreme Court, Queens County. Petitioned conceded that both the original and amended cover sheets contained the defects stated by the Board (¶¶ 7-8, 10). She alleged that she considered the Board's letter of July 27, 2009 to be "the Board of Elections notice that the Amended Cover Sheet was not properly done and that she had a three day right to cure the deficiency" (¶ 12). She further alleged that on August 4, 2009, the Board "determined that the Amended Cover Sheet failed to comply with the rules of the Board of Elections and that was a fatal defect invalidating the designating Petition" (¶ 13). In a memorandum of law, petitioner argued that the amended cover sheet was in substantial compliance with the law. The Board did not submit an answer.

The Supreme Court (Kerrigan, J.) conducted a hearing on the matter. The Board made an oral motion to dismiss on timeliness grounds (Tr. 3-26). The parties also argued regarding whether the cover defects were de minimis (Tr. 26-59).

#### ORDER AND JUDGMENT OF THE SUPREME COURT

On August 11, 2009, the Supreme Court (Kerrigan, J.) both rendered a decision on the record and also issued a written

order and judgment (Tr. 59-68). The Court dismissed the petition as untimely. Ιt found that the administrative determination of the Board took place on July 27, 2009, when it issued its letter notifying petitioner that her name would not appear on the ballot. Under Election Law Ş 16-102(2). petitioner needed to commence this proceeding by July 30, 2009 (three days after the determination). The Court held that the determination regarding petitioner made no proceedings of August 4, 2009. The Court further held that "the defect of listing incorrect petition identification numbers on the cover sheet was not de minimis or unsubstantial ... ."

#### POINT I

THE SUPREME COURT CORRECTLY DISMISSED THIS PROCEEDING AS UNTIMELY

The Supreme Court correctly dismissed this proceeding as untimely. In its letter of July 27, 2009, the Board specifically informed petitioner that her name would not appear on the ballot. That letter unequivocally determined the invalidity of her designating petition. The statutory limitation period to commence this proceeding is three days from the determination. This Court should affirm the order and judgment of the Supreme Court.

Election Law § 16-102(2) provides that a party must commence a proceeding to challenge a determination of invalidity within three business days after the officer or board with whom

or which such petition was filed, makes a determination of invalidity ... ." The central issue here is to identify the date of the Board's determination.

The Board has adopted rule D6 to cover situations such as that presented in this case. The rule provides, in relevant part:

If the Board determines that an attempt to cure a defect does not comply with these Rules or the Election Law, the Board shall upon expiration of the three (3) business days set forth in Rule D4, notify the candidate ... of its determination and the reasons therefore. The Board shall give written notice of such determination and the fact that the candidate(s) will not appear on the ballot ...

This rule is published at www.vote.nyc.ny.us.

The Board followed rule D6 in issuing its letter of July 27, 2009. Petitioner's attempt to cure the cover sheet defect only resulted in new defects. The Board notified petitioner that her name "will not appear on the ballot ... ." The letter does not mention any three-day cure period, dramatically unlike the earlier Board letter of July 21, 2009. By its plain language and that of rule D6, the letter of July 27, 2009, was a final Board determination. Pursuant to Election Law § 16-102(2), petitioner had until July 30, 2009, to commence this proceeding. Only eight days after that did she do so.

The Board did not make a determination regarding petitioner on August 4, 2009. Petitioner did not appear on the Board's calendar for that date. As a courtesy, the Board allowed her counsel to present argument to it. The Board did

not take any action in response. It did not reopen the determination of July 27, 2009. It did not adopt a motion for reconsideration. It did not issue any paper evidencing a determination of any sort on that date. Petitioner's argument before the Board on August 4, 2009, did not extend the limitation period. See Yarbough v. Franco, 85 NY2d 342, 348 (2000).

Petitioner argues that the letter of July 27, 2009, cannot be a determination of the Board because it was made by a committee of the Board (App. Br. at 5-8). Election Law § 3-212(5) provides that the Board of Elections can act through a committee of less than all commissioners. The Board designated a petition and cover sheet review committee. That committee properly made a final determination on behalf of the Board as a whole.

The Supreme Court correctly pinpointed the determination date as July 27, 2009. This proceeding is untimely.

#### POINT II

IN THE ALTERNATIVE, THE SUPREME COURT CORRECTLY HELD THAT THE COVER SHEET DEFECTS WERE NOT DE MINIMIS OR INSUBSTANTIAL.

Despite dismissing the petition as untimely, the Supreme Court addressed the merits of this proceeding. That Court correctly determined that the cover sheet defects were not de minimis and were not substantially in compliance with law.

If this Court need to address the merits of the proceeding, it should affirm the dismissal of the proceeding.

Election Law § 6-134(10) recognizes substantial compliance as a viable rule in this area. In its oral decision, the Supreme Court stated its reasons for holding that the cover sheet defects were not de minimis (Tr. at 65):

And with not that much to guide me in terms of prior precedent, I have some problem with where defects of this nature might lead. If I hold that the defects here both on the original and on the amended are de minimis, given the fact that this is one of the more important items to be identified on the cover sheet, I don't want to see a situation where it makes a person's job more difficult in trying to ascertain petition volumes, review petition volumes, potentially challenge petition volumes.

The Supreme Court correctly noted the mischief that can result from inaccurate petition identification numbers on cover sheets. The Court found that confusion could result for candidates looking to challenge petitions. A possibility of confusion is a legitimate basis for holding that a defect is not de minimis. See Siems v. Lite, 307 AD2d 1016, 1016 (2d Dept. 2003).

This Court need not address the merits of this proceeding. Should this Court reach the merits, it should affirm the order and judgment of the Supreme Court.

#### CONCLUSION

FOR THE REASONS STATED, THE ORDER AND JUDGMENT OF THE SUPREME COURT SHOULD BE AFFIRMED, WITH COSTS

Respectfully submitted,

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#### PRINTING SPECIFICATIONS STATEMENT

This brief was prepared with Microsoft Word 2000, using Courier New 12. According to the aforementioned processing system, the entire brief, including portions that may be excluded from the word count pursuant to 22 N.Y.C.R.R. § 600.10(d)(1)(i), contains 2,124 words.

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Corporation Counsel of the
City of New York,
Attorney for RespondentRespondent-Cross-Appellant.

Ву

OHN HOGR GIAN

Assistant Corporation Counsel

Commy

### Supreme Court of the State of New York Appellate Division: Second Indicial Department

D24308 O/kmg

AD3d	Argued - August 18, 2009	
ROBERT A. SPOLZINO, J.P. MARK C. DILLON HOWARD MILLER DANIEL D. ANGIOLILLO THOMAS A. DICKERSON, JJ.	<b>~</b>	IN THE CITY OF
2009-07440 In the Matter of Robert Master, etc., et al., petitioners-	DECISION & ORDER	TIONS TIONS
respondents, v Charles Davis, et al., appellants, et al., respondent.		

In a proceeding pursuant to Election Law § 16-102, inter alia, to invalidate a petition for an opportunity to ballot by providing for a write-in candidate pursuant to Election Law § 6-164 in a primary election to be held on September 15, 2009, for the nomination of the Working Families Party as its candidate for the public office of the Member of the New York City Council, 33rd Council District, Charles Davis, Michael M. Boyce, and Joshua D. Iovine appeal from a final order of the Supreme Court, Kings County (Schmidt, J.), entered August 11, 2009, which, after a hearing, in effect, denied their motion to dismiss the proceeding and granted the petition to invalidate the petition for an opportunity to ballot.

ORDERED that the final order is affirmed, without costs or disbursements.

The petitioners commenced this proceeding, inter alia, to invalidate a petition for an opportunity to ballot. The appellants moved to dismiss the proceeding, among other things, on the ground that the petition to invalidate failed to specify the individual signatures the petitioners were challenging. The Supreme Court, in effect, denied the motion and granted the petition to invalidate the petition for an opportunity to ballot. We affirm.

Contrary to the appellants' contention, the petitioners were not required to specify in

(Index No. 700032/09)

the petition which signatures they were challenging. The petition to invalidate sufficiently apprised the appellants of the grounds for the objections so that they could adequately prepare a defense even without considering the allegations contained in the petitioners' verified bill of particulars (see Matter of Venuti v Westchester County Bd. of Elections, 43 AD3d 482, 484; Matter of Brotherton v Suffolk County Bd. of Elections, 33 AD3d 944; Matter of Edelstein v Suffolk County Bd. of Elections, 33 AD3d 945, 946; cf. Matter of Belak v Rossi, 96 AD2d 1011, 1011-1012; Matter of Levitt v Mahoney, 133 AD2d 516).

Contrary to the appellants' contention, the seven people who filed designating petitions for the public office of Member of the New York City Council, 33rd Council District, were not necessary parties within the meaning of CPLR 1001(a). These individuals' candidacies would not be affected by any final order relating to this proceeding since their names will remain on the ballot regardless of the outcome of this proceeding (see Matter of Master v Pohanka, 43 AD3d 478, 479).

Furthermore, eight of the signatures on the petition for an opportunity to ballot were invalid on the ground that those voters previously had signed a valid designating petition for a candidate for the same office (see Matter of Rabadi v Galan, 307 AD2d 1014; Matter of Reda v Lefever, 112 AD2d 1070). Without these eight signatures, the petition for an opportunity to ballot does not contain the requisite number of signatures. Accordingly, the Supreme Court properly, in effect, denied the motion to dismiss the proceeding and granted the petition to invalidate the petition for an opportunity to ballot.

The appellants' remaining contention is without merit.

SPOLZINO, J.P., DILLON, MILLER, ANGIOLILLO and DICKERSON, JJ., concur.

ENTER:

James Edward Pelzer

Clerk of the Court

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D24306

### Supreme Court of the State of New York Appellate Bivision: Second Indicial Department

	Y/hu
AD3d	Argued - August 18, 2009
ROBERT A. SPOLZINO, J.P. MARK C. DILLON HOWARD MILLER DANIEL D. ANGIOLILLO THOMAS A. DICKERSON, JJ.	CONTRACTOR OF NEW YORK  2009 AUG 20 PM 3: 19
2009-07528	DECISION & ORDER 💆
In the Matter of Mireille P. Leroy, appellant, v Board of Elections in City of New York, respondent.	
(Index No. 21141/09)	

In a proceeding pursuant to Election Law § 16-102, inter alia, to validate a petition designating Mireille P. Leroy as a candidate in a primary election to be held on September 15, 2009, for the nomination of the Democratic Party as its candidate for the public office of Member of the New York City Council, 28th Council District, the petitioner appeals from a final order of the Supreme Court, Queens County (Kerrigan, J.), dated August 11, 2009, which dismissed the proceeding as untimely.

ORDERED that the final order is affirmed, without costs or disbursements.

Pursuant to Election Law § 16-102(2), a proceeding with respect to a designating petition "shall be instituted within fourteen days after the last day to file the petition, or within three business days after the officer or board with whom or which such petition was filed, makes a determination of invalidity with respect to such petition, whichever is later." The petitioner was notified on July 27, 2009, that her designating petition had been invalidated by the Board of Elections in the City of New York (hereinafter the Board) pursuant to Rule D6 of the duly-adopted Designating Petition and Opportunity to Ballot Petition Rules for the September 2009 Primary Election. Rule D6 provided for a final determination of invalidity upon a potential candidate's failure to cure a defect in his or her designating petition. The petitioner failed to commence this proceeding by July 30, 2009, which was both the fourteenth day after the last day to file the petition

August 20, 2009

and the third business day after the written determination by the Board that the designating petition
was invalid. Accordingly, the proceeding was properly dismissed as untimely (see Matter of Sangal
Viscannapieco, 10 AD3d 439; Matter of Marino v Orange County Rd. of Flections, 307 AD2d 1011
1012; Matter of Eckart v Edelstein, 185 AD2d 955, 955-956; see also Matter of McDonough
Scannapieco,AD3d [decided herewith]; Matter of Kurth v Orange County Bd
of Elections,AD3d [decided herewith]). The petitioner's contention that the
Board's written determination of invalidity was a nullity is raised for the first time on appeal, and
therefore is not properly before this Court (see Burgos v Rateb, 64 AD3d 530).
with the property of the Court (see Duryon v Raigo, 04 AD3a 530).

In light of our determination, the petitioner's remaining contention is academic.

SPOLZINO, J.P., DILLON, MILLER, ANGIOLILLO and DICKERSON, JJ., concur.

ENTER:

James Edward Pelzer Clerk of the Court ROBERT ROSENTHAL

COUNSELOR AT LAW

POST OFFICE BOX 93 STUYVESANT STATION NEW YORK, NEW YORK 10009

(212) 353-3752

August 19, 2009

Mr. Steve Richman Legal Counsel New York City Board of Elections 32 Broadway, 7<sup>th</sup> Floor New York, New York O.O. BD. OF ELECTIONS
IN THE CITY OF NEW YORK

com My F41

Re: Feliciano v. Caballero, Ind. No. 110791/09 Democratic Primary

District Leader 74th Assembly District, Part A

Dear Mr. Richman:

Enclosed is the transcript containing Justice Lehner's decision granting Petitioner's motion in the above referenced case, ordering that Mr. Caballero's name not be printed on the ballot for District Leader in the 74<sup>th</sup> Assembly District, Part A.

While we were able to get this transcript from the court reporter, Justice Lehner has not been available to "so order" it.

Obviously, we will continue to pursue the judge, and serve the Board of Elections with the "so ordered" transcript as quickly as possible.

I am providing you with this copy of the transcript as evidence of the court's decision, so that the Board is aware of the order that Mr. Caballero's name not be printed on the ballot.

If you have questions or need additional information, please call me.

Robert Rosenthal

Enc.

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Proceedings

THE COURT: Since the committee on vacancies has not been served, it appears I can not disqualify that committee, but the Court since the -- the Court finds that the Referee's report is appropriate and there was no opposition, no testimony in opposition, and there's no reason to not confirm the Referee's report. So accordingly the report of the Referee disqualifying Roberto P. Caballero as a district leader, as the male district leader in Part A of the 74th Assembly District, the application to disqualify him is granted and the Board of Elections is directed to remove his name from the forthcoming primary ballot for that position; is that sufficient?

MR. ROSENTHAL: Thank you, your Honor. THE COURT: The foregoing the judgment of the Court.

(Whereupon the proceedings were concluded

I do hereby certify that the foregoing the time and taken at the time and place aforesaid, is a true

30 ORDERED ranscription of my shorthand notes.

JOHN PHELPS, CSR, RPR, CRR

Edward H. Lehner

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## \_newsday.com

More NYC Dems voting at upstate residences

August 21, 2009 by The Associated Press / VALERIE BAUMAN (Associated Press Writer)

ALBANY, N.Y. (AP) — Mary Woods, a real estate manager in Greenwich Village, is a Democrat in Manhattan, where there are six Democratic votes for every Republican.

There, her ballot is a drop in a very blue bucket.

That was part of her recent decision to switch her registration to vote in a region where Republicans have a narrow enrollment advantage. She has a part-time home in Pine Plains, about 90 miles north of New York City.

"There's a gazillion people who vote like me in New York City," Woods said. "There's not so many up here."

These weekend and holiday upstaters may have helped seal a narrow win in March by newcomer Democrat Scott Murphy in the 20th Congressional District, a traditionally Republican and mostly rural district stretching from Dutchess County to near the Canadian border.

"Quite frankly, they're stealing my vote," said Joseph Mondello, chairman of the state Republican Committee and a Long Islander.

"It appears to me that their vote counts more than someone who has to vote where they live," said Christopher Callaghan, a Republican and former Saratoga County Treasurer who ran unsuccessfully for state comptroller in 2006.

Records show at least 153 New Yorkers actively registered in both New York City and at their upstate homes voted in the 20th Congressional District's special election in March, 76 percent of whom were enrolled Democrats, according to elections records obtained by The Associated Press. Nearly 250 more in the district are actively registered upstate and down, but didn't vote in that particular election.

It's illegal to be registered in two places at once, but the state Board of Elections said it probably happens because New York City boroughs are behind on eliminating voters from the city database after they switch their registration. The votes won't be thrown out and there aren't penalties to the voter.

The board said people are legally required to vote from their primary residence, but that's not clearly defined.

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"Certainly if you voted in the morning in Manhattan and then drove to your summer home and voted there the same day, that would absolutely be illegal," said Bob Brehm, a spokesman for the state Board of Elections. "If you're at your summer home and there's a local election — that's where the debate (over registration) is."

Mondello said the party is investigating. He suspects at least some of the trend comes by design — an assertion Democrats deny.

Barry Burden, a professor of political science at University of Wisconsin-Madison who focuses his research on U.S. elections, says New York may be ripe for strategic voting, because it has a partisan split between upstate and downstate voters and a high volume of city residents owning upstate homes.

"Any election system is going to encourage that kind of thing if voters learn to maximize their leverage," he said. "I'm not surprised."

After a monthlong count, Murphy won by 726 votes of more than 160,000 cast in the 20th district. It has 70,000 more enrolled Republicans than Democrats.

"It did play a role in the 20th Congressional District (race)," said June O'Neill, the executive chair of the state Democratic Committee. "And, in that instance, it obviously accrued to our advantage, but people have the legal right to choose where they want to cast that vote."

O'Neill said she first heard about the issue when Republicans started complaining about imported votes during the 20th Congressional race. But she said it's hard to track and impossible to know voter motivation.

New York's Republican party has grown more concerned about these so-called imported votes with each passing election as their influence wanes. Democrats currently hold every statewide elected office and control both houses of the Legislature.

The effect of the exported New York City Democratic vote is magnified in rural Republican towns, like picturesque Pine Plains where Pine Plains United, a community group, has reached out to New York City voters with homes in the area, encouraging them to move their vote upstate.

That's were Woods got involved at her upstate home, pushing for a local politician who supported zoning laws. The candidate won.

"Some of those races go by 10 votes," said Mondello, the state GOP chairman. "You get 10 or 15 people to do that and you can change the outcome of an election."

Charles Napoli, chairman of the Town of Pine Plains Republican Committee, said he's aware of the increase in weekend home owners shifting their registration upstate, but that just means his party has to reach more people.

"When you're confronted with the opposition party increasing its numbers rapidly, you have to increase yours, too," he said.

Dale Peterson, 60, says he made the switch to vote upstate because he's gradually felt

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more connected to Columbia County, where he's owned a home in the 20th Congressional district for more than 20 years. He and his wife became increasingly interested in local issues and elections. He voted for Murphy.

He moved his registration to his upstate address in time for the general election in November.

"Certainly, as long-term property owners begin to retire and spend more and more time upstate, you get a bigger and bigger influence of people who are from the city — and I would expect that to continue," said the Democrat, who lives most of the time on Manhattan's West Side.

While he says the races upstate are "more competitive," he didn't have a strategy behind his switch.

"I'm not making the argument that you should sort of pick which district you're voting in, where it counts the most," he said. "I'm saying we identify with that district, and we want to be represented by people we agree with."

For Deborah Masters, the registration was practical and political. She and her boyfriend rented in Brooklyn, but owned property in Columbia County that they wanted to be eligible for a tax rebate. The 58-year-old artist has been spending most of her time in recent months at her upstate residence.

Concerned about the environment and agriculture industry in upstate New York, the Democrat was already considering changing her registration. The 20th Congressional race was the catalyst she needed.

"I just kind of knew it was a very Republican area when I moved here," said Masters, who voted for Murphy. "I knew my vote would count more, which was very exciting to me."

< back to article

DAILY NEW>

# Qns. vet loses bid to run for Assembly seat

A QUEENS Army veteran lost his legal battle yesterday to get on the ballot for a state Assembly seat.

Farouk Samaroo, who recently served in Afghanistan, had sued in Brooklyn Federal Court to try to block the special election in a Queens district in which the candidates were chosen by party bosses.

He wanted to run in a regular Democratic primary, and had collected 2,000 signatures to get on the ballot.

U.S. District Court Judge Kiyo Matsumoto ruled that the Sept. 15 election was valid.

Samaroo can still run as an independent, she said.

Samaroo blasted the decision as "a victory for the Queens County Democratic machine."

"However, it is not a victory for voters," he said. "I actually feel ashamed to call myself a registered Democrat."

Democratic leaders chose Michael Miller as the party's candidate to replace scandal-plagued Assemblyman Tony Seminario, who resigned in June.

The Associated Press

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