## Amendment to H.R. 811, as Reported Offered by $\mathbf{M}$ .

Strike all after the enacting clause and insert the following:

## **SECTION 1. SHORT TITLE.** 2 This Act may be cited as the "Voter Confidence and 3 Increased Accessibility Act of 2007". SEC. 2. PROMOTING ACCURACY, INTEGRITY, AND SECU-5 RITY THROUGH VOTER-VERIFIED PERMA-6 NENT PAPER BALLOT. 7 (a) Ballot Verification and Audit Capacity.— 8 (1) IN GENERAL.—Section 301(a)(2) of the 9 Help America Vote Act of 2002 (42 U.S.C. 10 15481(a)(2)) is amended to read as follows: "(2) Ballot verification and audit capac-11 12 ITY.— "(A) VOTER-VERIFIED PAPER BALLOTS.— 13 14 "(i) Verification.—(I) The voting 15 system shall require the use of or produce an individual voter-verified paper ballot of 16 17 the voter's vote that shall be created by or 18 available inspection made for and 19 verification by the individual voter before

1	the voter's vote is cast and counted. For
2	purposes of this subclause, an individual
3	voter-verified paper ballot includes (but is
4	not limited to) a paper ballot marked by
5	the voter for the purpose of being counted
6	by hand or read by an optical scanner or
7	other similar device, a paper ballot pre-
8	pared by the voter to be mailed to an elec-
9	tion official (whether from a domestic or
10	overseas location), a paper ballot created
11	through the use of a ballot marking device
12	or system, or a paper ballot produced by a
13	touch screen or other electronic voting ma-
14	chine, so long as in each case the voter is
15	permitted to verify the ballot in a paper
16	form in accordance with this subpara-
17	graph.
18	"(II) The voting system shall provide
19	the voter with an opportunity to correct
20	any error made by the system in the voter-
21	verified paper ballot before the permanent
22	voter-verified paper ballot is preserved in
23	accordance with clause (ii).
24	"(III) The voting system shall not
25	preserve the voter-verified paper ballots in

1	any manner that makes it possible, at any
2	time after the ballot has been cast, to asso-
3	ciate a voter with the record of the voter's
4	vote.
5	"(IV) The requirement of subclause
6	(I) that the voting system produce an indi-
7	vidual voter-verified paper ballot may not
8	be construed to prohibit a jurisdiction from
9	meeting the requirement through the use
10	of a thermal reel-to-reel voter verified
11	paper ballot printer attached to a direct re-
12	cording electronic voting machine in the
13	case of elections held prior to 2012.
14	"(ii) Preservation.—The voter-
15	verified paper ballot produced in accord-
16	ance with clause (i) shall be used as the of-
17	ficial ballot for purposes of any recount or
18	audit conducted with respect to any elec-
19	tion for Federal office in which the voting
20	system is used, and shall be preserved—
21	"(I) in the case of votes cast at
22	the polling place on the date of the
23	election, within the polling place in a
24	secure manner on such date; or

1	"(II) in any other case, in a se-
2	cure manner which is consistent with
3	the manner employed by the jurisdic-
4	tion for preserving such ballots in
5	general.
6	"(iii) Manual audit capacity.—(I)
7	Each paper ballot produced pursuant to
8	clause (i) shall be suitable for a manual
9	audit equivalent to that of a paper ballot
10	voting system, and shall be counted by
11	hand in any recount or audit conducted
12	with respect to any election for Federal of-
13	fice.
14	"(II) In the event of any inconsist-
15	encies or irregularities between any elec-
16	tronic vote tallies and the vote tallies de-
17	termined by counting by hand the voter-
18	verified paper ballots produced pursuant to
19	clause (i), and subject to subparagraph
20	(B), the voter-verified paper ballots shall
21	be the true and correct record of the votes
22	cast.
23	"(B) Special rule for treatment of
24	DISPUTES WHEN PAPER BALLOTS HAVE BEEN
25	SHOWN TO BE COMPROMISED.—

1	"(i) In General.—In the event
2	that—
3	"(I) there is any inconsistency
4	between any electronic vote tallies and
5	the vote tallies determined by count-
6	ing by hand the voter-verified paper
7	ballots produced pursuant to subpara-
8	graph (A)(i) with respect to any elec-
9	tion for Federal office; and
10	"(II) it is demonstrated by clear
11	and convincing evidence (as deter-
12	mined in accordance with the applica-
13	ble standards in the jurisdiction in-
14	volved) in any recount, audit, or con-
15	test of the result of the election that
16	the paper ballots have been com-
17	promised (by damage or mischief or
18	otherwise) and that a sufficient num-
19	ber of the ballots have been so com-
20	promised that the result of the elec-
21	tion could be changed,
22	the determination of the appropriate rem-
23	edy with respect to the election shall be
24	made in accordance with applicable State
25	law, except that the electronic tally shall

1	not be used as the exclusive basis for de-
2	termining the official certified vote tally.
3	"(ii) Rule for consideration of
4	BALLOTS ASSOCIATED WITH EACH VOTING
5	MACHINE.—For purposes of clause (i),
6	only the paper ballots deemed com-
7	promised, if any, shall be considered in the
8	calculation of whether or not the result of
9	the election could be changed due to the
10	compromised paper ballots.".
11	(2) Conforming amendment clarifying ap-
12	PLICABILITY OF ALTERNATIVE LANGUAGE ACCESSI-
13	BILITY.—Section 301(a)(4) of such Act (42 U.S.C.
14	15481(a)(4)) is amended by inserting "(including
15	the paper ballots required to be produced under
16	paragraph (2) and the notices required under para-
17	graphs (7) and (13)(C))" after "voting system".
18	(3) Other conforming amendments.—Sec-
19	tion 301(a)(1) of such Act (42 U.S.C. 15481(a)(1))
20	is amended—
21	(A) in subparagraph (A)(i), by striking
22	"counted" and inserting "counted, in accord-
23	ance with paragraphs (2) and (3)";

1	(B) in subparagraph (A)(ii), by striking
2	"counted" and inserting "counted, in accord-
3	ance with paragraphs (2) and (3)";
4	(C) in subparagraph (A)(iii), by striking
5	"counted" each place it appears and inserting
6	"counted, in accordance with paragraphs (2)
7	and (3)"; and
8	(D) in subparagraph (B)(ii), by striking
9	"counted" and inserting "counted, in accord-
10	ance with paragraphs (2) and (3)".
11	(b) Accessibility and Ballot Verification for
12	Individuals With Disabilities.—
13	(1) In General.—Section 301(a)(3)(B) of
14	such Act (42 U.S.C. $15481(a)(3)(B)$ ) is amended to
15	read as follows:
16	"(B)(i) satisfy the requirement of subpara-
17	graph (A) through the use of at least one voting
18	system equipped for individuals with disabil-
19	ities, including nonvisual and enhanced visual
20	accessibility for the blind and visually impaired,
21	at each polling place; and
22	"(ii) meet the requirements of subpara-
23	graph (A) and paragraph (2)(A) by using a sys-
24	tem that—

1	"(I) allows the voter to privately and
2	independently verify the paper ballot
3	through the conversion of the printed or
4	marked vote selections into accessible form,
5	including nonvisual and enhanced visual
6	forms,
7	"(II) ensures that the entire process
8	of ballot verification and vote casting is
9	equipped for individuals with disabilities,
10	including nonvisual and enhanced visual
11	accessibility for the blind and visually im-
12	paired and through mechanisms that do
13	not require a voter to manually handle the
14	paper ballot, which may include the use of
15	mechanisms that provide voters with the
16	option of automatically placing the ballot
17	into a secure container for subsequent
18	counting, and
19	"(III) does not preclude the supple-
20	mentary use of Braille or tactile ballots;
21	and".
22	(2) Specific requirement of study, test-
23	ING, AND DEVELOPMENT OF ACCESSIBLE BALLOT
24	VERIFICATION MECHANISMS.—

1	(A) STUDY AND REPORTING.—Subtitle C
2	of title II of such Act (42 U.S.C. 15381 et seq.)
3	is amended—
4	(i) by redesignating section 247 as
5	section 248; and
6	(ii) by inserting after section 246 the
7	following new section:
8	"SEC. 247. STUDY AND REPORT ON ACCESSIBLE BALLOT
9	VERIFICATION MECHANISMS.
10	"(a) Study and Report.—The Director of the Na-
11	tional Institute of Standards and Technology shall study,
12	test, and develop best practices to enhance the accessibility
13	of ballot verification mechanisms for individuals with dis-
14	abilities, for voters whose primary language is not English,
15	and for voters with difficulties in literacy, including best
16	practices for the mechanisms themselves and the processes
17	through which the mechanisms are used. In carrying out
18	this section, the Director shall specifically investigate ex-
19	isting and potential methods or devices, including non-
20	electronic devices, that will assist such individuals and vot-
21	ers in creating voter-verified paper ballots and presenting
22	or transmitting the information printed or marked on such
23	ballots back to such individuals and voters.
24	"(b) Coordination With Grants for Tech-
25	NOLOGY IMPROVEMENTS —The Director shall coordinate

1	the activities carried out under subsection (a) with the re-
2	search conducted under the grant program carried out by
3	the Commission under section 271, to the extent that the
4	Director and Commission determine necessary to provide
5	for the advancement of accessible voting technology.
6	"(c) Deadline.—The Director shall complete the re-
7	quirements of subsection (a) not later than December 31,
8	2008.
9	"(d) Authorization of Appropriations.—There
10	are authorized to be appropriated to carry out subsection
11	(a) \$3,000,000, to remain available until expended.".
12	(B) CLERICAL AMENDMENT.—The table of
13	contents of such Act is amended—
14	(i) by redesignating the item relating
15	to section 247 as relating to section 248;
16	and
17	(ii) by inserting after the item relating
18	to section 246 the following new item:
	"Sec. 247. Study and report on accessible ballot verification mechanisms.".
19	(3) Requiring ongoing review of progress
20	MADE IN DEVELOPING VOTING SYSTEMS MEETING
21	NEW ACCESSIBILITY AND BALLOT VERIFICATION RE-
22	QUIREMENTS.—
23	(A) Review.—Not later than January 1 of
24	2009, 2010, and 2011, the Election Assistance
25	Commission—

(i) shall conduct a review of the
progress made by manufacturers of voting
systems in developing systems which meet
the accessibility and ballot verification re-
quirements which will take effect beginning
in 2012 under section 301(a)(3)(B) of the
Help America Vote Act of 2002, as amend-
ed by paragraph (1), or in developing tech-
nologies which enable existing systems to
be upgraded to meet such requirements;
and
(ii) shall publish and disseminate its
findings by posting them on the public
Internet site of the Commission and
through such other methods as the Com-
mission considers appropriate.
(B) Assessment of progress of indi-
VIDUAL VOTING SYSTEMS.—In conducting the
review required under this paragraph, the Com-
mission shall include a separate, individual as-
sessment with respect to each voting system, in-
cluding a statement of the specific accessibility
and ballot verification features available at the
time of the review for each such system.

1	(C) Consultation.—The Election Assist-
2	ance Commission shall carry out its responsibil-
3	ities under this paragraph in consultation with
4	the Association of Assistive Technology Act
5	Programs and representatives of experts in the
6	area of electronic voting security.
7	(4) Clarification of accessibility stand-
8	ARDS UNDER VOLUNTARY VOTING SYSTEM GUID-
9	ANCE.—In adopting any voluntary guidance under
10	subtitle B of title III of the Help America Vote Act
11	with respect to the accessibility of the paper ballot
12	verification requirements for individuals with disabil-
13	ities, the Election Assistance Commission shall in-
14	clude and apply the same accessibility standards ap-
15	plicable under the voluntary guidance adopted for
16	accessible voting systems under such subtitle.
17	(c) Additional Voting System Requirements.—
18	(1) REQUIREMENTS DESCRIBED.—Section
19	301(a) of such Act (42 U.S.C. 15481(a)) is amend-
20	ed by adding at the end the following new para-
21	graphs:
22	"(7) Instruction reminding voters of im-
23	PORTANCE OF VERIFYING PAPER BALLOT.—
24	"(A) In general.—The appropriate elec-
25	tion official at each polling place shall cause to

1	be placed in a prominent location in the polling
2	place which is clearly visible from the voting
3	booths a notice, in large font print accessible to
4	the visually impaired, advising voters that the
5	paper ballots representing their votes shall serve
6	as the vote of record in all audits and recounts
7	in elections for Federal office, and that they
8	should not leave the voting booth until con-
9	firming that such paper ballots accurately
10	record their vote.
11	"(B) Systems for individuals with
12	DISABILITIES.—All voting systems equipped for
13	individuals with disabilities shall present or
14	transmit in accessible form the statement re-
15	ferred to in subparagraph (A), as well as an ex-
16	planation of the verification process described
17	in paragraph (3)(B)(ii).
18	"(8) Prohibiting use of uncertified elec-
19	TION-DEDICATED VOTING SYSTEM TECHNOLOGIES;
20	DISCLOSURE REQUIREMENTS.—
21	"(A) IN GENERAL.—A voting system used
22	in an election for Federal office in a State may
23	not at any time during the election contain or
24	use any election-dedicated voting system tech-
25	nology which has not been certified by the State

1	for use in the election and which has not been
2	deposited with an accredited laboratory de-
3	scribed in section 231 to be held in escrow and
4	disclosed in accordance with this section.
5	"(B) REQUIREMENT FOR AND RESTRIC-
6	TIONS ON DISCLOSURE.—An accredited labora-
7	tory under section 231 with whom an election-
8	dedicated voting system technology has been de-
9	posited shall—
10	"(i) hold the technology in escrow;
11	and
12	"(ii) disclose technology and informa-
13	tion regarding the technology to another
14	person if—
15	"(I) the person is a qualified per-
16	son described in subparagraph (C)
17	who has entered into a nondisclosure
18	agreement with respect to the tech-
19	nology which meets the requirements
20	of subparagraph (D); or
21	"(II) the laboratory is required to
22	disclose the technology to the person
23	under State law, in accordance with
24	the terms and conditions applicable
25	under such law.

1	"(C) Qualified persons described.—
2	With respect to the disclosure of election-dedi-
3	cated voting system technology by a laboratory
4	under subparagraph (B)(ii)(I), a 'qualified per-
5	son' is any of the following:
6	"(i) A governmental entity with re-
7	sponsibility for the administration of vot-
8	ing and election-related matters for pur-
9	poses of reviewing, analyzing, or reporting
10	on the technology.
11	"(ii) A party to pre- or post-election
12	litigation challenging the result of an elec-
13	tion or the administration or use of the
14	technology used in an election, including
15	but not limited to election contests or chal-
16	lenges to the certification of the tech-
17	nology, or an expert for a party to such
18	litigation, for purposes of reviewing or ana-
19	lyzing the technology to support or oppose
20	the litigation, and all parties to the litiga-
21	tion shall have access to the technology for
22	such purposes.
23	"(iii) A person not described in clause
24	(i) or (ii) who reviews, analyzes, or reports
25	on the technology solely for an academic,

1	scientific, technological, or other investiga-
2	tion or inquiry concerning the accuracy or
3	integrity of the technology.
4	"(D) REQUIREMENTS FOR NONDISCLO-
5	SURE AGREEMENTS.—A nondisclosure agree-
6	ment entered into with respect to an election-
7	dedicated voting system technology meets the
8	requirements of this subparagraph if the agree-
9	ment—
10	"(i) is limited in scope to coverage of
11	the technology disclosed under subpara-
12	graph (B) and any trade secrets and intel-
13	lectual property rights related thereto;
14	"(ii) does not prohibit a signatory
15	from entering into other nondisclosure
16	agreements to review other technologies
17	under this paragraph;
18	"(iii) exempts from coverage any in-
19	formation the signatory lawfully obtained
20	from another source or any information in
21	the public domain;
22	"(iv) remains in effect for not longer
23	than the life of any trade secret or other
24	intellectual property right related thereto;

1	"(v) prohibits the use of injunctions
2	barring a signatory from carrying out any
3	activity authorized under subparagraph
4	(C), including injunctions limited to the
5	period prior to a trial involving the tech-
6	nology;
7	"(vi) is silent as to damages awarded
8	for breach of the agreement, other than a
9	reference to damages available under appli-
10	cable law;
11	"(vii) allows disclosure of evidence of
12	crime, including in response to a subpoena
13	or warrant;
14	"(viii) allows the signatory to perform
15	analyses on the technology (including by
16	executing the technology), disclose reports
17	and analyses that describe operational
18	issues pertaining to the technology (includ-
19	ing vulnerabilities to tampering, errors,
20	risks associated with use, failures as a re-
21	sult of use, and other problems), and de-
22	scribe or explain why or how a voting sys-
23	tem failed or otherwise did not perform as
24	intended; and

1	"(ix) provides that the agreement
2	shall be governed by the trade secret laws
3	of the applicable State.
4	"(E) Election-dedicated voting sys-
5	TEM TECHNOLOGY DEFINED.—For purposes of
6	this paragraph, 'election-dedicated voting sys-
7	tem technology' means 'voting system software'
8	as defined under the 2005 voluntary voting sys-
9	tem guidelines adopted by the Commission
10	under section 222, but excludes 'commercial-
11	off-the-shelf' software and hardware defined
12	under those guidelines.
13	"(9) Prohibition of use of wireless com-
14	MUNICATIONS DEVICES IN VOTING SYSTEMS.—No
15	voting system shall contain, use, or be accessible by
16	any wireless, power-line, or concealed communication
17	device, except that enclosed infrared communications
18	devices which are certified for use in the voting sys-
19	tem by the State and which cannot be used for any
20	remote or wide area communications or used without
21	the knowledge of poll workers shall be permitted.
22	"(10) Prohibiting connection of system
23	OR TRANSMISSION OF SYSTEM INFORMATION OVER
24	THE INTERNET.—No component of any voting de-
25	vice upon which ballots are programmed or votes are

1	cast or tabulated shall be connected to the Internet
2	at any time.
3	"(11) Security standards for voting sys-
4	TEMS USED IN FEDERAL ELECTIONS.—
5	"(A) In general.—No voting system may
6	be used in an election for Federal office unless
7	the manufacturer of such system and the elec-
8	tion officials using such system meet the appli-
9	cable requirements described in subparagraph
10	(B).
11	"(B) REQUIREMENTS DESCRIBED.—The
12	requirements described in this subparagraph
13	are as follows:
14	"(i) The manufacturer and the elec-
15	tion officials shall document the secure
16	chain of custody for the handling of all
17	software, hardware, vote storage media,
18	ballots, and voter-verified ballots used in
19	connection with voting systems, and shall
20	make the information available upon re-
21	quest to the Commission.
22	"(ii) The manufacturer shall disclose
23	to an accredited laboratory under section
24	231 and to the appropriate election official

1	any information required to be disclosed
2	under paragraph (8).
3	"(iii) After the appropriate election
4	official has certified the election-dedicated
5	and other voting system software for use in
6	an election, the manufacturer may not—
7	"(I) alter such software; or
8	"(II) insert or use in the voting
9	system any software not certified by
10	the State for use in the election.
11	"(iv) At the request of the Commis-
12	sion—
13	"(I) the appropriate election offi-
14	cial shall submit information to the
15	Commission regarding the State's
16	compliance with this subparagraph;
17	and
18	"(II) the manufacturer shall sub-
19	mit information to the Commission re-
20	garding the manufacturer's compli-
21	ance with this subparagraph.
22	"(C) DEVELOPMENT AND PUBLICATION OF
23	BEST PRACTICES ON DOCUMENTATION OF SE-
24	CURE CHAIN OF CUSTODY.—Not later than Au-
25	gust 1, 2008, the Commission shall develop and

1	make publicly available best practices regarding
2	the requirement of subparagraph (B)(i).
3	"(D) DISCLOSURE OF SECURE CHAIN OF
4	CUSTODY.—The Commission shall make infor-
5	mation provided to the Commission under sub-
6	paragraph (B)(i) available to any person upon
7	request.
8	"(12) Durability and readability require-
9	MENTS FOR BALLOTS.—
10	"(A) Durability requirements for
11	PAPER BALLOTS.—
12	"(i) In General.—All voter-verified
13	paper ballots required to be used under
14	this Act (including the paper ballots pro-
15	vided to voters under paragraph (13)) shall
16	be individual ballots which are marked,
17	printed, or recorded on durable paper.
18	"(ii) Definition.—For purposes of
19	this Act, paper is 'durable' if it is capable
20	of withstanding multiple counts and re-
21	counts by hand without compromising the
22	fundamental integrity of the ballots, and
23	capable of retaining the information
24	marked, printed, or recorded on them for

1	the full duration of a retention and preser-
2	vation period of 22 months.
3	"(B) Readability requirements for
4	MACHINE-MARKED OR PRINTED PAPER BAL-
5	Lots.—All voter-verified paper ballots com-
6	pleted by the voter through the use of a mark-
7	ing or printing device shall be clearly readable
8	by the voter without assistance (other than eye-
9	glasses or other personal vision enhancing de-
10	vices) and by a scanner or other device
11	equipped for individuals with disabilities.
12	"(13) Mandatory availability of paper
13	BALLOTS AT POLLING PLACE.—
14	"(A) Requiring ballots to be of-
15	FERED AND PROVIDED.—The appropriate elec-
16	tion official at each polling place in an election
17	for Federal office shall offer each individual
18	who is eligible to cast a vote in the election at
19	the polling place the opportunity to cast the
20	vote using a pre-printed paper ballot which the
21	individual may mark by hand and which is not
22	produced by a direct recording electronic voting
23	machine. If the individual accepts the offer to
24	cast the vote using such a ballot, the official
25	shall provide the individual with the ballot and

23 1 the supplies necessary to mark the ballot, and 2 shall ensure (to the greatest extent practicable) 3 that the waiting period for the individual to 4 cast a vote is not greater than the waiting pe-5 riod for an individual who does not agree to 6 cast the vote using such a paper ballot under 7 this paragraph. 8 "(B) Treatment of Ballot.—Any paper 9 ballot which is cast by an individual under this 10 paragraph shall be counted and otherwise treat-11 ed as a regular ballot for all purposes (includ-12 ing by incorporating it into the final unofficial 13 vote count (as defined by the State) for the pre-14 cinct) and not as a provisional ballot, unless the 15 individual casting the ballot would have other-16 wise been required to cast a provisional ballot 17 if the individual had not accepted the offer to 18 cast the vote using a paper ballot under this 19 paragraph. 20

"(C) Posting of Notice.—The appropriate election official shall ensure that at each polling place a notice is displayed prominently which describes the obligation of the official to offer individuals the opportunity to east votes

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1	using a pre-printed paper ballot under this
2	paragraph.
3	"(D) Training of Election offi-
4	CIALS.—The chief State election official shall
5	ensure that election officials at polling places in
6	the State are aware of the requirements of this
7	paragraph, including the requirement to display
8	a notice under subparagraph (C), and are
9	aware that it is a violation of the requirements
10	of this title for an election official to fail to
11	offer an individual the opportunity to cast a
12	vote using a pre-printed paper ballot under this
13	paragraph.
14	"(E) Effective date.—
15	"(i) Application prior to 2010.—
16	This paragraph shall apply with respect to
17	the regularly scheduled general election for
18	Federal office in November 2008 and any
19	subsequent election for Federal office held
20	prior to 2010, but only in the event of the
21	failure of the voting system in use at the
22	polling place.
23	"(ii) Rule for 2010 and suc-
24	CEEDING YEARS.—This paragraph shall
25	apply with respect to elections for Federal

1	office held in 2010 and any succeeding
2	year, except that in the case of a polling
3	place in operation prior to the date of the
4	election, during days prior to the date of
5	the election this paragraph shall apply only
6	in the event of the failure of the voting
7	system.".
8	(2) Requiring laboratories to meet
9	STANDARDS PROHIBITING CONFLICTS OF INTEREST
10	AS CONDITION OF ACCREDITATION FOR TESTING OF
11	VOTING SYSTEM HARDWARE AND SOFTWARE.—
12	(A) In General.—Section 231(b) of such
13	Act (42 U.S.C. 15371(b)) is amended by add-
14	ing at the end the following new paragraphs:
15	"(3) Prohibiting conflicts of interest;
16	ENSURING AVAILABILITY OF RESULTS.—
17	"(A) IN GENERAL.—A laboratory may not
18	be accredited by the Commission for purposes
19	of this section unless—
20	"(i) the laboratory certifies that the
21	only compensation it receives for the test-
22	ing carried out in connection with the cer-
23	tification, decertification, and recertifi-
24	cation of the manufacturer's voting system
25	hardware and software is the payment

1	made from the Testing Escrow Account
2	under paragraph (4);
3	"(ii) the laboratory meets such stand-
4	ards as the Commission shall establish
5	(after notice and opportunity for public
6	comment) to prevent the existence or ap-
7	pearance of any conflict of interest in the
8	testing carried out by the laboratory under
9	this section, including standards to ensure
10	that the laboratory does not have a finan-
11	cial interest in the manufacture, sale, and
12	distribution of voting system hardware and
13	software, and is sufficiently independent
14	from other persons with such an interest;
15	"(iii) the laboratory certifies that it
16	will permit an expert designated by the
17	Commission to observe any testing the lab-
18	oratory carries out under this section; and
19	"(iv) the laboratory, upon completion
20	of any testing carried out under this sec-
21	tion, discloses the test protocols, plans,
22	documentation, results, and all commu-
23	nication between the laboratory and the
24	manufacturer to the Commission.

1	"(B) Availability of results.—Upon
2	receipt of information under subparagraph (A),
3	the Commission shall make the information
4	available promptly to election officials and the
5	public.
6	"(4) Procedures for conducting testing;
7	PAYMENT OF USER FEES FOR COMPENSATION OF
8	ACCREDITED LABORATORIES.—
9	"(A) Establishment of escrow ac-
10	COUNT.—The Commission shall establish an es-
11	crow account (to be known as the 'Testing Es-
12	crow Account') for making payments to accred-
13	ited laboratories for the costs of the testing car-
14	ried out in connection with the certification, de-
15	certification, and recertification of voting sys-
16	tem hardware and software.
17	"(B) Schedule of fees.—In consulta-
18	tion with the accredited laboratories, the Com-
19	mission shall establish and regularly update a
20	schedule of fees for the testing carried out in
21	connection with the certification, decertification,
22	and recertification of voting system hardware
23	and software, based on the reasonable costs ex-
24	pected to be incurred by the accredited labora-

1	tories in carrying out the testing for various
2	types of hardware and software.
3	"(C) Requests and payments by manu-
4	FACTURERS.—A manufacturer of voting system
5	hardware and software may not have the hard-
6	ware or software tested by an accredited labora-
7	tory under this section unless—
8	"(i) the manufacturer submits a de-
9	tailed request for the testing to the Com-
10	mission; and
11	"(ii) the manufacturer pays to the
12	Commission, for deposit into the Testing
13	Escrow Account established under sub-
14	paragraph (A), the applicable fee under the
15	schedule established and in effect under
16	subparagraph (B).
17	"(D) Selection of Laboratory.—Upon
18	receiving a request for testing and the payment
19	from a manufacturer required under subpara-
20	graph (C), the Commission shall select at ran-
21	dom (to the greatest extent practicable), from
22	all laboratories which are accredited under this
23	section to carry out the specific testing re-
24	quested by the manufacturer, an accredited lab-
25	oratory to carry out the testing.

1	"(E) Payments to laboratories.—
2	Upon receiving a certification from a laboratory
3	selected to carry out testing pursuant to sub-
4	paragraph (D) that the testing is completed,
5	along with a copy of the results of the test as
6	required under paragraph (3)(A)(iv), the Com-
7	mission shall make a payment to the laboratory
8	from the Testing Escrow Account established
9	under subparagraph (A) in an amount equal to
10	the applicable fee paid by the manufacturer
11	under subparagraph (C)(ii).
12	"(5) Dissemination of additional informa-
13	TION ON ACCREDITED LABORATORIES.—
14	"(A) Information on testing.—Upon
15	completion of the testing of a voting system
16	under this section, the Commission shall
17	promptly disseminate to the public the identi-
18	fication of the laboratory which carried out the
19	testing.
20	"(B) Information on status of lab-
21	ORATORIES.—The Commission shall promptly
22	notify Congress, the chief State election official
23	of each State, and the public whenever—

1	"(i) the Commission revokes, termi-
2	nates, or suspends the accreditation of a
3	laboratory under this section;
4	"(ii) the Commission restores the ac-
5	creditation of a laboratory under this sec-
6	tion which has been revoked, terminated,
7	or suspended; or
8	"(iii) the Commission has credible evi-
9	dence of significant security failure at an
10	accredited laboratory.".
11	(B) Conforming amendments.—Section
12	231 of such Act (42 U.S.C. 15371) is further
13	amended—
14	(i) in subsection (a)(1), by striking
15	"testing, certification," and all that follows
16	and inserting the following: "testing of vot-
17	ing system hardware and software by ac-
18	credited laboratories in connection with the
19	certification, decertification, and recertifi-
20	cation of the hardware and software for
21	purposes of this Act.";
22	(ii) in subsection (a)(2), by striking
23	"testing, certification," and all that follows
24	and inserting the following: "testing of its
25	voting system hardware and software by

1	the laboratories accredited by the Commis-
2	sion under this section in connection with
3	certifying, decertifying, and recertifying
4	the hardware and software.";
5	(iii) in subsection (b)(1), by striking
6	"testing, certification, decertification, and
7	recertification" and inserting "testing";
8	and
9	(iv) in subsection (d), by striking
10	"testing, certification, decertification, and
11	recertification" each place it appears and
12	inserting "testing".
13	(C) Deadline for establishment of
14	STANDARDS, ESCROW ACCOUNT, AND SCHED-
15	ULE OF FEES.—The Election Assistance Com-
16	mission shall establish the standards described
17	in section 231(b)(3) of the Help America Vote
18	Act of 2002 and the Testing Escrow Account
19	and schedule of fees described in section
20	231(b)(4) of such Act (as added by subpara-
21	graph (A)) not later than January 1, 2008.
22	(D) AUTHORIZATION OF APPROPRIA-
23	TIONS.—There are authorized to be appro-
24	priated to the Election Assistance Commission
25	such sums as may be necessary to carry out the

1	Commission's duties under paragraphs (3) and
2	(4) of section 231 of the Help America Vote
3	Act of 2002 (as added by subparagraph (A)).
4	(3) Special certification of ballot dura-
5	BILITY AND READABILITY AND DISABILITY ACCESS
6	REQUIREMENTS FOR STATES NOT CURRENTLY
7	USING DURABLE PAPER BALLOTS.—
8	(A) IN GENERAL.—If any of the voting
9	systems used in a State for the regularly sched-
10	uled 2006 general elections for Federal office
11	did not require the use of or produce durable
12	paper ballots, or did not provide for a process
13	of paper ballot verification and casting which
14	was accessible for individuals with disabilities,
15	the State shall certify to the Election Assist-
16	ance Commission not later than 90 days after
17	the date of the enactment of this Act that the
18	State will be in compliance with the require-
19	ments of sections $301(a)(2)$ , $301(a)(3)$ , and
20	301(a)(12) of the Help America Vote of 2002,
21	as added or amended by this subsection, in ac-
22	cordance with the deadlines established under
23	this Act, and shall include in the certification
24	the methods by which the State will meet the
25	requirements.

1	(B) CERTIFICATIONS BY STATES THAT RE-
2	QUIRE CHANGES TO STATE LAW.—In the case
3	of a State that requires State legislation to
4	carry out an activity covered by any certifi-
5	cation submitted under this paragraph, the
6	State shall be permitted to make the certifi-
7	cation notwithstanding that legislation has not
8	been enacted at the time the certification is
9	submitted and such State shall submit an addi-
10	tional certification once such legislation is en-
11	acted.
12	(4) Grants for research on development
13	OF ELECTION-DEDICATED VOTING SYSTEM SOFT-
14	WARE.—
15	(A) In general.—Subtitle D of title II of
16	the Help America Vote Act of 2002 (42 U.S.C.
17	15401 et seq.) is amended by adding at the end
18	the following new part:

1	"PART 7—GRANTS FOR RESEARCH ON DEVELOP-
2	MENT OF ELECTION-DEDICATED VOTING
3	SYSTEM SOFTWARE
4	"SEC. 297. GRANTS FOR RESEARCH ON DEVELOPMENT OF
5	ELECTION-DEDICATED VOTING SYSTEM
6	SOFTWARE.
7	"(a) In General.—The Director of the National
8	Science Foundation (hereafter in this part referred to as
9	the 'Director') shall carry out a program to award grants
10	for research related to the development of election-dedi-
11	cated voting system software.
12	"(b) Merit Review.—Grants shall be provided
13	under this section on a competitive, merit-reviewed basis.
14	"(c) Application.—An applicant seeking funding
15	under this section shall submit an application to the Direc-
16	tor at such time, in such manner, and containing such
17	information as the Director may require.
18	"(d) Authorization of Appropriations.—There
19	are authorized to be appropriated for grants under this
20	section \$1,500,000 for each of fiscal years 2008 and
21	2009.".
22	(B) CLERICAL AMENDMENT.—The table of
23	contents of such Act is amended by adding at
24	the end of the items relating to subtitle D of
25	title II the following:

"Part	7Grants	FOR R	ESEARCH	on I	DEVE	LOPMENT	OF	ELECTION-
	Ded	ICATED	VOTING	Syst	em S	OFTWARE		

"Sec. 297. Grants for research on development of election-dedicated voting system software.".

1	(d) Availability of Additional Funding To En-						
2	ABLE STATES TO MEET COSTS OF REVISED REQUIRE-						
3	MENTS.—						
4	(1) Extension of requirements payments						
5	FOR MEETING REVISED REQUIREMENTS.—Section						
6	257(a) of the Help America Vote Act of 2002 (42						
7	U.S.C. 15407(a)) is amended by adding at the end						
8	the following new paragraphs:						
9	"(4) For fiscal year 2008, \$1,000,000,000,						
10	which may be used only to meet the requirements of						
11	section 301 which are first imposed on a State pur-						
12	suant to the amendments made by section 2 of the						
13	Voter Confidence and Increased Accessibility Act of						
14	2007, in accordance with the certifications submitted						
15	by the State under section 253(f)(1)(A).						
16	"(5) For fiscal year 2009, such sums as may be						
17	necessary to enable the States to meet—						
18	"(A) the requirements of section						
19	301(a)(3)(B) which are first imposed on the						
20	State pursuant to the amendment made by sec-						
21	tion 2(b)(1) of the Voter Confidence and In-						
22	creased Accessibility Act of 2007 (relating to						

1	accessibility and ballot verification for individ-
2	uals with disabilities); and
3	"(B) the requirements of section
4	301(a)(12) (relating to durability and read-
5	ability requirements for ballots).".
6	(2) Use of revised formula for alloca-
7	TION OF FUNDS APPROPRIATED FOR FISCAL YEAR
8	2008.—Section 252(b) of such Act (42 U.S.C.
9	15402(b)) is amended to read as follows:
10	"(b) State Allocation Percentage Defined.—
11	"(1) In general.—Except as provided in para-
12	graph (2), the 'State allocation percentage' for a
13	State is the amount (expressed as a percentage)
14	equal to the quotient of—
15	"(A) the voting age population of the State
16	(as reported in the most recent decennial cen-
17	sus); and
18	"(B) the total voting age population of all
19	States (as reported in the most recent decennial
20	census).
21	"(2) Special rule for payments for fis-
22	CAL YEAR 2008.—
23	"(A) IN GENERAL.—In the case of the re-
24	quirements payment made to a State for fiscal
25	year 2008, the 'State allocation percentage' for

1	a State is the amount (expressed as a percent-
2	age) equal to the quotient of—
3	"(i) the sum of the number of non-
4	compliant precincts in the State and 50%
5	of the number of partially noncompliant
6	precincts in the State; and
7	"(ii) the sum of the number of non-
8	compliant precincts in all States and 50%
9	of the number of partially noncompliant
10	precincts in all States.
11	"(B) Noncompliant precinct de-
12	FINED.—In this paragraph, a 'noncompliant
13	precinct' means any precinct (or equivalent lo-
14	cation) within a State for which the voting sys-
15	tem used to administer the regularly scheduled
16	general election for Federal office held in No-
17	vember 2006 did not meet either of the require-
18	ments described in subparagraph (D).
19	"(C) Partially noncompliant pre-
20	CINCT DEFINED.—In this paragraph, a 'par-
21	tially noncompliant precinct' means any pre-
22	cinct (or equivalent location) within a State for
23	which the voting system used to administer the
24	regularly scheduled general election for Federal
25	office held in November 2006 met only one of

1	the requirements described in subparagraph
2	(D).
3	"(D) REQUIREMENTS DESCRIBED.—The
4	requirements described in this subparagraph
5	with respect to a voting system are as follows:
6	"(i) The primary voting system re-
7	quired the use of or produced durable,
8	readable paper ballots (as described in sec-
9	tion 301(a)(12)(A)) for every vote cast.
10	"(ii) The voting system provided that
11	the entire process of paper ballot
12	verification and casting was equipped for
13	individuals with disabilities (as described in
14	section 301(a)(3)(B)).".
15	(3) Amount of fiscal year 2009 payment
16	BASED ON COSTS OF MEETING DURABLE PAPER AND
17	REVISED ACCESSIBILITY REQUIREMENTS.—Section
18	252 of such Act (42 U.S.C. 15402) is amended—
19	(A) in subsection (a), by striking "sub-
20	section (c)" and inserting "subsections (c) and
21	(e)";
22	(B) by redesignating subsection (e) as sub-
23	section (f); and
24	(C) by inserting after subsection (d) the
25	following new subsection:

1	"(e) Special Rule for Fiscal Year 2009.—
2	"(1) Coverage of costs of meeting dura-
3	BLE AND READABLE PAPER AND REVISED ACCESSI-
4	BILITY REQUIREMENTS.—The amount of a require-
5	ments payment made to a State from funds appro-
6	priated for fiscal year 2009 shall be equal to the
7	State's estimate of the reasonable costs the State ex-
8	pects to incur to meet the requirements referred to
9	in paragraph (3), as contained in the statement filed
10	by the State with the Commission under section
11	253(f)(1)(B)(ii).
12	"(2) Recoupment of overpayments.—If a
13	State receives a requirements payment from funds
14	appropriated for fiscal year 2009, the State shall
15	agree to repay to the Commission the excess (if any)
16	of—
17	"(A) the amount of the payment; over
18	"(B) the actual costs incurred by the State
19	in meeting the requirements referred to in para-
20	graph (3), as contained in the statement filed
21	by the State with the Commission under section
22	253(f)(1)(B)(iii).
23	"(3) REQUIREMENTS DESCRIBED.—The re-
24	quirements referred to in this paragraph are—

1	"(A) the requirements of section
2	301(a)(3)(B) which are first imposed on the
3	State pursuant to the amendment made by sec-
4	tion 2(b)(1) of the Voter Confidence and In-
5	creased Accessibility Act of 2007 (relating to
6	accessibility and ballot verification for individ-
7	uals with disabilities); and
8	"(B) the requirements of section
9	301(a)(12) (relating to durability and read-
10	ability requirements for ballots).".
11	(4) Use of payments; revised conditions
12	FOR RECEIPT OF FUNDS.—Section 253 of such Act
13	(42 U.S.C. 15403) is amended—
14	(A) in subsection (a), by striking "A State
15	is eligible" and inserting "Except as provided in
16	subsection (f), a State is eligible"; and
17	(B) by adding at the end the following new
18	subsection:
19	"(f) Special Rules for Fiscal Years 2008 and
20	2009.—
21	"(1) In general.—
22	"(A) FISCAL YEAR 2008.—Notwithstanding
23	any other provision of this part, a State is eligi-
24	ble to receive a requirements payment for fiscal
25	vear 2008 if, not later than 90 days after the

1	date of the enactment of the Voter Confidence
2	and Increased Accessibility Act of 2007, the
3	chief executive officer of the State, or designee,
4	in consultation and coordination with the chief
5	State election official—
6	"(i) certifies to the Commission the
7	number of noncompliant and partially non-
8	compliant precincts in the State (as de-
9	fined in section 252(b)(2));
10	"(ii) certifies to the Commission that
11	the State will use the payment to meet the
12	requirements of section 301 which are first
13	imposed on the State pursuant to the
14	amendments made by the Voter Confidence
15	and Increased Accessibility Act of 2007
16	and which apply with respect to the regu-
17	larly scheduled general election for Federal
18	office held in November 2008; and
19	"(iii) to the extent that the State is or
20	will be in compliance with the requirements
21	referred to in clause (ii), files an additional
22	statement certifying that the State will use
23	the payment (or any portion of the pay-
24	ment) to take actions to meet the require-
25	ments of section 301 which are first im-

1	posed on the State pursuant to the amend-
2	ments made by the Voter Confidence and
3	Increased Accessibility Act of 2007 and
4	which apply with respect to elections for
5	Federal office held in 2012 and each suc-
6	ceeding year.
7	"(B) FISCAL YEAR 2009.—Notwithstanding
8	any other provision of this part, a State is eligi-
9	ble to receive a requirements payment from
10	funds appropriated for fiscal year 2009 if, at
11	any time after the funds are appropriated, the
12	chief executive officer of the State, or designee,
13	in consultation and coordination with the chief
14	State election official—
15	"(i) certifies to the Commission that
16	the State has identified equipment that
17	meets the requirements of section
18	301(a)(3)(B) which are first imposed on
19	the State pursuant to the amendment
20	made by section 2(b)(1) of the Voter Con-
21	fidence and Increased Accessibility Act of
22	2007 (relating to accessibility and ballot
23	verification for individuals with disabil-
24	ities), or that enables the State to upgrade

1	its voting system to meet such require-
2	ments;
3	"(ii) certifies to the Commission that
4	the State will use the payment, as well as
5	any portion of a requirements payment re-
6	ceived for fiscal year 2008 which remains
7	unexpended at the time the statement is
8	filed, to meet such requirements, as well as
9	the requirements of section 301(a)(12) (re-
10	lating to durability and readability require-
11	ments for ballots), including by upgrading
12	its voting systems to meet such require-
13	ments, and containing the State's estimate
14	of the reasonable costs the State expects to
15	incur to meet all such requirements; and
16	"(iii) certifies to the Commission that,
17	upon completing the replacement or up-
18	grading of its voting systems to meet all
19	such requirements, the State will file a
20	statement with the Commission containing
21	the actual costs incurred by the State in
22	meeting all such requirements.
23	"(2) Certifications by states that re-
24	QUIRE CHANGES TO STATE LAW.—In the case of a
25	State that requires State legislation to carry out any

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1	activity covered by any certification submitted under
2	this subsection, the State shall be permitted to make
3	the certification notwithstanding that the legislation
4	has not been enacted at the time the certification is
5	submitted and such State shall submit an additional
6	certification once such legislation is enacted.".

- (5) Permitting use of funds for reim-BURSEMENT FOR COSTS PREVIOUSLY INCURRED.— Section 251(c)(1)of such Act (42)U.S.C. 15401(c)(1)) is amended by striking the period at the end and inserting the following: ", or as a reimbursement for any costs incurred in meeting the requirements of title III which are imposed pursuant to the amendments made by section 2 of the Voter Confidence and Increased Accessibility Act of 2007 or in otherwise upgrading or replacing voting systems in response to such amendments.".
- (6) TREATMENT OF CERTAIN DISABILITY FUNDING REQUIREMENT.—Section 301(a)(3)(C) of such Act (42 U.S.C. 15481(a)(3)(C)) is amended by striking "January 1, 2007," and inserting "January 1, 2007 (other than funds made available pursuant to the amendments made by the Voter Confidence and Increased Accessibility Act of 2007)".

1	(7) Rule of construction regarding use
2	OF FUNDS TO REPLACE OR UPGRADE SYSTEMS OB-
3	TAINED WITH FUNDS PROVIDED PREVIOUSLY UNDER
4	HELP AMERICA VOTE ACT OF 2002.—Nothing in the
5	amendments made by this subsection or in any other
6	provision of the Help America Vote Act of 2002 may
7	be construed to prohibit a State from using any
8	funds provided under such Act pursuant to the
9	amendments made by this subsection (or any funds
10	provided under such Act prior to the date of the en-
11	actment of this Act which remain unexpended as of
12	the date of the enactment of this Act) to replace or
13	upgrade a voting system purchased or otherwise ob-
14	tained in whole or in part using funds received
15	under title I or II of the Help America Vote Act at
16	any time before the date of the enactment of this
17	Act.
18	(8) Effective date.—The amendments made
19	by this subsection shall apply with respect to fiscal
20	years beginning with fiscal year 2008.
21	(e) Effective Date For New Requirements.—
22	Section 301(d) of such Act (42 U.S.C. 15481(d)) is
23	amended to read as follows:
24	"(d) Effective Date.—

1	"(1) In general.—Except as provided in para-
2	graph (2), each State and jurisdiction shall be re-
3	quired to comply with the requirements of this sec-
4	tion on and after January 1, 2006.
5	"(2) Special rule for certain require-
6	MENTS.—
7	"(A) IN GENERAL.—Except as provided in
8	subparagraph (B), the requirements of this sec-
9	tion which are first imposed on a State and ju-
10	risdiction pursuant to the amendments made by
11	section 2 of the Voter Confidence and Increased
12	Accessibility Act of 2007 shall apply with re-
13	spect to the regularly scheduled general election
14	for Federal office held in November 2008 and
15	each succeeding election for Federal office (ex-
16	cept as may otherwise be provided under any
17	such requirement).
18	"(B) Exception for certain require-
19	MENTS.—
20	"(i) IN GENERAL.—In the case of the
21	requirements referred to in clause (ii), the
22	requirements shall apply with respect to
23	elections for Federal office held during
24	2012 and each succeeding year.

1	"(ii) Requirements described.—
2	The requirements referred to in this clause
3	are—
4	"(I) the requirements of para-
5	graph $(3)(B)(ii)(I)$ and $(II)$ of sub-
6	section (a) (relating to ballot
7	verification for individuals with dis-
8	abilities); and
9	"(II) the requirements of para-
10	graph (12) of subsection (a) (relating
11	to durability and readability require-
12	ments for ballots).
13	"(iii) Permitting compliance with
14	REQUIREMENTS PRIOR TO DEADLINE.—
15	Nothing in this subsection may be con-
16	strued to prohibit a State or jurisdiction
17	from meeting the requirements referred to
18	in clause (ii) prior to the deadline applica-
19	ble under clause (i).".
20	SEC. 3. ENHANCEMENT OF ENFORCEMENT OF HELP AMER-
21	ICA VOTE ACT OF 2002.
22	Section 401 of such Act (42 U.S.C. 15511) is amend-
73	ed

1	(1) by striking "The Attorney General" and in-
2	serting "(a) In General.—The Attorney General";
3	and
4	(2) by adding at the end the following new sub-
5	sections:
6	"(b) FILING OF COMPLAINTS BY AGGRIEVED PER-
7	SONS.—
8	"(1) In general.—A person who is aggrieved
9	by a violation of section 301, 302, or 303 which has
10	occurred, is occurring, or is about to occur may file
11	a written, signed, notarized complaint with the At-
12	torney General describing the violation and request-
13	ing the Attorney General to take appropriate action
14	under this section. The Attorney General shall im-
15	mediately provide a copy of a complaint filed under
16	the previous sentence to the entity responsible for
17	administering the State-based administrative com-
18	plaint procedures described in section 402(a) for the
19	State involved.
20	"(2) Response by attorney general.—The
21	Attorney General shall respond to each complaint
22	filed under paragraph (1), in accordance with proce-
23	dures established by the Attorney General that re-
24	quire responses and determinations to be made with-
25	in the same (or shorter) deadlines which apply to a

- 1 State under the State-based administrative com-
- 2 plaint procedures described in section 402(a)(2).
- 3 The Attorney General shall immediately provide a
- 4 copy of the response made under the previous sen-
- 5 tence to the entity responsible for administering the
- 6 State-based administrative complaint procedures de-
- 7 scribed in section 402(a) for the State involved.
- 8 "(c) Clarification of Availability of Private
- 9 Right of Action.—Nothing in this section may be con-
- 10 strued to prohibit any person from bringing an action
- 11 under section 1979 of the Revised Statutes of the United
- 12 States (42 U.S.C. 1983) (including any individual who
- 13 seeks to enforce the individual's right to a voter-verified
- 14 paper ballot, the right to have the voter-verified paper bal-
- 15 lot counted in accordance with this Act, or any other right
- 16 under subtitle A of title III) to enforce the uniform and
- 17 nondiscriminatory election technology and administration
- 18 requirements under sections 301, 302, and 303.
- 19 "(d) NO EFFECT ON STATE PROCEDURES.—Nothing
- 20 in this section may be construed to affect the availability
- 21 of the State-based administrative complaint procedures re-
- 22 quired under section 402 to any person filing a complaint
- 23 under this subsection.".

1	SEC. 4. REQUIREMENT FOR MANDATORY MANUAL AUDITS
2	BY HAND COUNT.
3	(a) Mandatory Manual Audits.—Title III of the
4	Help America Vote Act of 2002 (42 U.S.C. 15481 et seq.)
5	is amended by adding at the end the following new sub-
6	title:
7	"Subtitle C—Mandatory Manual
8	Audits
9	"SEC. 321. REQUIRING AUDITS OF RESULTS OF ELECTIONS.
10	"(a) Requiring Audits.—
11	"(1) In general.—In accordance with this
12	subtitle, each State shall administer, without ad-
13	vance notice to the precincts selected, audits of the
14	results of elections for Federal office held in the
15	State (and, at the option of the State or jurisdiction
16	involved, of elections for State and local office held
17	at the same time as such election) consisting of ran-
18	dom hand counts of the voter-verified paper ballots
19	required to be produced and preserved pursuant to
20	section $301(a)(2)$ .
21	"(2) Exception for certain elections.—A
22	State shall not be required to administer an audit of
23	the results of an election for Federal office under
24	this subtitle if the winning candidate in the elec-
25	tion—
26	"(A) had no opposition on the ballot; or

1	"(B) received 80% or more of the total
2	number of votes cast in the election, as deter-
3	mined on the basis of the final unofficial vote
4	count.
5	"(b) Determination of Entity Conducting Au-
6	DITS; APPLICATION OF GAO INDEPENDENCE STAND-
7	ARDS.—The State shall administer audits under this sub-
8	title through an entity selected for such purpose by the
9	State in accordance with such criteria as the State con-
10	siders appropriate consistent with the requirements of this
11	subtitle, except that the entity must meet the general
12	standards established by the Comptroller General and as
13	set forth in the Comptroller General's Government Audit-
14	ing Standards to ensure the independence (including the
15	organizational independence) of entities performing finan-
16	cial audits, attestation engagements, and performance au-
17	dits.
18	"(c) References to Election Auditor.—In this
19	subtitle, the term 'Election Auditor' means, with respect
20	to a State, the entity selected by the State under sub-
21	section (b).
22	"SEC. 322. NUMBER OF BALLOTS COUNTED UNDER AUDIT.
23	"(a) In General.—Except as provided in subsection
24	(b), the number of voter-verified paper ballots which will
25	be subject to a hand count administered by the Election

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- Auditor of a State under this subtitle with respect to an
- 2 election shall be determined as follows:
- 3 "(1) In the event that the unofficial count as 4 described in section 323(a)(1) reveals that the mar-5 gin of victory between the two candidates receiving 6 the largest number of votes in the election is less 7 than 1 percent of the total votes cast in that elec-8 tion, the hand counts of the voter-verified paper bal-9 lots shall occur in at least 10 percent of all precincts 10 or equivalent locations (or alternative audit units used in accordance with the method provided for 12 under subsection (b)) in the Congressional district 13 involved (in the case of an election for the House of 14 Representatives) or the State (in the case of any 15 other election for Federal office).
  - "(2) In the event that the unofficial count as described in section 323(a)(1) reveals that the margin of victory between the two candidates receiving the largest number of votes in the election is greater than or equal to 1 percent but less than 2 percent of the total votes cast in that election, the hand counts of the voter-verified paper ballots shall occur in at least 5 percent of all precincts or equivalent locations (or alternative audit units used in accordance with the method provided for under subsection

1	(b)) in the Congressional district involved (in the
2	case of an election for the House of Representatives)
3	or the State (in the case of any other election for
4	Federal office).
5	"(3) In the event that the unofficial count as
6	described in section 323(a)(1) reveals that the mar-
7	gin of victory between the two candidates receiving
8	the largest number of votes in the election is equal
9	to or greater than 2 percent of the total votes cast
10	in that election, the hand counts of the voter-verified
11	paper ballots shall occur in at least 3 percent of all
12	precincts or equivalent locations (or alternative audit
13	units used in accordance with the method provided
14	for under subsection (b)) in the Congressional dis-
15	trict involved (in the case of an election for the
16	House of Representatives) or the State (in the case
17	of any other election for Federal office).
18	"(b) Use of Alternative Mechanism.—Notwith-
19	standing subsection (a), a State may adopt and apply an
20	alternative mechanism to determine the number of voter-
21	verified paper ballots which will be subject to the hand
22	counts required under this subtitle with respect to an elec-
23	tion, so long as the alternative mechanism uses the voter-
24	verified paper ballots to conduct the audit and the Na-
25	tional Institute of Standards and Technology determines

- 1 that the alternative mechanism will be at least as statis-
- 2 tically effective in ensuring the accuracy of the election
- 3 results as the procedure under this subtitle.
- 4 "SEC. 323. PROCESS FOR ADMINISTERING AUDITS.
- 5 "(a) IN GENERAL.—The Election Auditor of a State
- 6 shall administer an audit under this section of the results
- 7 of an election in accordance with the following procedures:
- 8 "(1) Within 24 hours after the State announces
- 9 the final unofficial vote count (as defined by the
- State) in each precinct in the State, the Election
- 11 Auditor shall determine and then announce the pre-
- cincts or equivalent locations (or alternative audit
- units used in accordance with the method provided
- under section 322(b)) in the State in which it will
- administer the audits.
- 16 "(2) With respect to votes cast at the precinct
- or equivalent location on or before the date of the
- election (other than provisional ballots described in
- paragraph (3)), the Election Auditor shall admin-
- ister the hand count of the votes on the voter-
- verified paper ballots required to be produced and
- preserved under section 301(a)(2)(A) and the com-
- parison of the count of the votes on those ballots
- with the final unofficial count of such votes as an-
- 25 nounced by the State.

1	"(3) With respect to votes cast other than at
2	the precinct on the date of the election (other than
3	votes cast before the date of the election described
4	in paragraph (2)) or votes cast by provisional ballot
5	on the date of the election which are certified and
6	counted by the State on or after the date of the elec-
7	tion, including votes cast by absent uniformed serv-
8	ices voters and overseas voters under the Uniformed
9	and Overseas Citizens Absentee Voting Act, the
10	Election Auditor shall administer the hand count of
11	the votes on the applicable voter-verified paper bal-
12	lots required to be produced and preserved under
13	section 301(a)(2)(A) and the comparison of the
14	count of the votes on those ballots with the final un-
15	official count of such votes as announced by the
16	State.
17	"(b) Use of Election Personnel.—In admin-
18	istering the audits, the Election Auditor may utilize the
19	services of jurisdiction personnel, including election ad-
20	ministration personnel and poll workers, without regard
21	to whether or not the personnel have professional auditing
22	experience.
23	"(c) Location.—The Election Auditor shall admin-
24	ister an audit of an election at the location where the bal-
25	lots cast in the election are stored and counted after the

- 1 date of the election, or such other appropriate and secure
- 2 location agreed upon by the Election Auditor and the indi-
- 3 vidual who is responsible under State law for the custody
- 4 of the ballots, and in the presence of the personnel who
- 5 under State law are responsible for the custody of the bal-
- 6 lots.
- 7 "(d) Special Rule in Case of Delay in Report-
- 8 ING ABSENTEE VOTE COUNT.—In the case of a State in
- 9 which the final count of absentee and provisional votes is
- 10 not announced until after the expiration of the 7-day pe-
- 11 riod which begins on the date of the election, the Election
- 12 Auditor shall initiate the process described in subsection
- 13 (a) for administering the audit not later than 24 hours
- 14 after the State announces the final unofficial vote count
- 15 for the votes cast at the precinct or equivalent location
- 16 on or before the date of the election, and shall initiate
- 17 the administration of the audit of the absentee and provi-
- 18 sional votes pursuant to subsection (a)(3) not later than
- 19 24 hours after the State announces the final unofficial
- 20 count of such votes.
- 21 "(e) Additional Audits if Cause Shown.—
- "(1) IN GENERAL.—If the Election Auditor
- finds that any of the hand counts administered
- under this section do not match the final unofficial
- 25 tally of the results of an election, the Election Audi-

1	tor shall administer hand counts under this section
2	of such additional precincts (or equivalent jurisdic-
3	tions) as the Election Auditor considers appropriate
4	to resolve any concerns resulting from the audit and
5	ensure the accuracy of the results.
6	"(2) Establishment and publication of
7	PROCEDURES GOVERNING ADDITIONAL AUDITS.—
8	Not later than August 1, 2008, each State shall es-
9	tablish and publish procedures for carrying out the
10	additional audits under this subsection, including the
11	means by which the State shall resolve any concerns
12	resulting from the audit with finality and ensure the
13	accuracy of the results.
14	"(f) Public Observation of Audits.—Each audit
15	conducted under this section shall be conducted in a man-
16	ner that allows public observation of the entire process.
17	"SEC. 324. SELECTION OF PRECINCTS.
18	"(a) In General.—Except as provided in subsection
19	(c), the selection of the precincts in the State in which
20	the Election Auditor of the State shall administer the
21	hand counts under this subtitle shall be made by the Elec-
22	tion Auditor on an entirely random basis using a uniform
23	distribution in which all precincts in a Congressional dis-
24	trict have an equal chance of being selected, in accordance
25	with procedures adopted by the Commission, except that

- 1 at least one precinct shall be selected at random in each
- 2 county.
- 3 "(b) Public Selection.—The random selection of
- 4 precincts under subsection (a) shall be conducted in pub-
- 5 lic, at a time and place announced in advance.
- 6 "(c) Mandatory Selection of Precincts Estab-
- 7 LISHED SPECIFICALLY FOR ABSENTEE BALLOTS.—If a
- 8 State establishes a separate precinct for purposes of
- 9 counting the absentee ballots cast in an election and treats
- 10 all absentee ballots as having been cast in that precinct,
- 11 and if the state does not make absentee ballots sortable
- 12 by precinct and include those ballots in the hand count
- 13 administered with respect to that precinct, the State shall
- 14 include that precinct among the precincts in the State in
- 15 which the Election Auditor shall administer the hand
- 16 counts under this subtitle.
- 17 "(d) Deadline for Adoption of Procedures by
- 18 Commission.—The Commission shall adopt the proce-
- 19 dures described in subsection (a) not later than March 31,
- 20 2008, and shall publish them in the Federal Register upon
- 21 adoption.
- 22 "SEC. 325. PUBLICATION OF RESULTS.
- "(a) Submission to Commission.—As soon as prac-
- 24 ticable after the completion of an audit under this subtitle,
- 25 the Election Auditor of a State shall submit to the Com-

1	mission the results of the audit, and shall include in the
2	submission a comparison of the results of the election in
3	the precinct as determined by the Election Auditor under
4	the audit and the final unofficial vote count in the precinct
5	as announced by the State and all undervotes, overvotes
6	blank ballots, and spoiled, voided or cancelled ballots, as
7	well as a list of any discrepancies discovered between the
8	initial, subsequent, and final hand counts administered by
9	the Election Auditor and such final unofficial vote count
10	and any explanation for such discrepancies, broken down
11	by the categories of votes described in paragraphs (2) and
12	(3) of section 323(a).
13	"(b) Publication by Commission.—Immediately
14	after receiving the submission of the results of an audit
15	from the Election Auditor of a State under subsection (a)
16	the Commission shall publicly announce and publish the
17	information contained in the submission.
18	"(c) Delay in Certification of Results by
19	STATE.—
20	"(1) Prohibiting Certification until com-
21	PLETION OF AUDITS.—No State may certify the re-
22	sults of any election which is subject to an audit
23	under this subtitle prior to—
24	"(A) to the completion of the audit (and
25	if required, any additional audit conducted

1	under section $323(d)(1)$ ) and the announcement
2	and submission of the results of each such audit
3	to the Commission for publication of the infor-
4	mation required under this section; and
5	"(B) the completion of any procedure es-
6	tablished by the State pursuant to section
7	323(d)(2) to resolve discrepancies and ensure
8	the accuracy of results.
9	"(2) Deadline for completion of audits
10	OF PRESIDENTIAL ELECTIONS.—In the case of an
11	election for electors for President and Vice President
12	which is subject to an audit under this subtitle, the
13	State shall complete the audits and announce and
14	submit the results to the Commission for publication
15	of the information required under this section in
16	time for the State to certify the results of the elec-
17	tion and provide for the final determination of any
18	controversy or contest concerning the appointment
19	of such electors prior to the deadline described in
20	section 6 of title 3, United States Code.
21	"SEC. 326. PAYMENTS TO STATES.
22	"(a) Payments For Costs of Conducting Au-
23	DITS.—In accordance with the requirements and proce-
24	dures of this section, the Commission shall make a pay-
25	ment to a State to cover the costs incurred by the State

1	in carrying out this subtitle with respect to the elections
2	that are the subject of the audits conducted under this
3	subtitle.
4	"(b) CERTIFICATION OF COMPLIANCE AND ANTICI-
5	PATED COSTS.—
6	"(1) CERTIFICATION REQUIRED.—In order to
7	receive a payment under this section, a State shall
8	submit to the Commission, in such form as the Com-
9	mission may require, a statement containing—
10	"(A) a certification that the State will con-
11	duct the audits required under this subtitle in
12	accordance with all of the requirements of this
13	subtitle;
14	"(B) a notice of the reasonable costs in-
15	curred or the reasonable costs anticipated to be
16	incurred by the State in carrying out this sub-
17	title with respect to the elections involved; and
18	"(C) such other information and assur-
19	ances as the Commission may require.
20	"(2) Amount of Payment.—The amount of a
21	payment made to a State under this section shall be
22	equal to the reasonable costs incurred or the reason-
23	able costs anticipated to be incurred by the State in
24	carrying out this subtitle with respect to the elec-

1	tions involved, as set forth in the statement sub-
2	mitted under paragraph (1).
3	"(3) TIMING OF NOTICE.—The State may not
4	submit a notice under paragraph (1) until can-
5	didates have been selected to appear on the ballot
6	for all of the elections for Federal office which will
7	be the subject of the audits involved.
8	"(c) Timing of Payments.—The Commission shall
9	make the payment required under this section to a State
10	not later than 30 days after receiving the notice submitted
11	by the State under subsection (b).
12	"(d) Recoupment of Overpayments.—No pay-
13	ment may be made to a State under this section unless
14	the State agrees to repay to the Commission the excess
15	(if any) of—
16	"(1) the amount of the payment received by the
17	State under this section with respect to the elections
18	involved; over
19	"(2) the actual costs incurred by the State in
20	carrying out this subtitle with respect to the elec-
21	tions involved.
22	"(e) Authorization of Appropriations.—There
23	are authorized to be appropriated to the Commission for
24	fiscal year 2008 and each succeeding fiscal year
25	\$100,000,000 for payments under this section.

1	"SEC. 327. EXCEPTION FOR ELECTIONS SUBJECT TO RE-
2	COUNT UNDER STATE LAW PRIOR TO CER-
3	TIFICATION.
4	"(a) Exception.—This subtitle does not apply to
5	any election for which a recount under State law will com-
6	mence prior to the certification of the results of the elec-
7	tion, including but not limited to a recount required auto-
8	matically because of the margin of victory between the two
9	candidates receiving the largest number of votes in the
10	election, but only if each of the following applies to the
11	recount:
12	"(1) The recount commences prior to the deter-
13	mination and announcement by the Election Auditor
14	under section 323(a)(1) of the precincts in the State
15	in which it will administer the audits under this sub-
16	title.
17	"(2) If the recount would apply to fewer than
18	100% of the ballots cast in the election—
19	"(A) the number of ballots counted will be
20	at least as many as would be counted if an
21	audit were conducted with respect to the elec-
22	tion in accordance with this subtitle; and
23	"(B) the selection of the precincts in which
24	the recount will be conducted will be made in
25	accordance with the random selection proce-
26	dures applicable under section 324.

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1	"(3) The recount for the election meets the re-
2	quirements of section 323(e) (relating to public ob-
3	servation).
4	"(4) The State meets the requirements of sec-
5	tion 325 (relating to the publication of results and
6	the delay in the certification of results) with respect
7	to the recount.
8	"(b) Clarification of Effect on Other Re-
9	QUIREMENTS.—Nothing in this section may be construed
10	to waive the application of any other provision of this Act
11	to any election (including the requirement set forth in sec-
12	tion 301(a)(2) that the voter verified paper ballots serve
13	as the vote of record and shall be counted by hand in all
14	audits and recounts, including audits and recounts de-
15	scribed in this subtitle).
16	"SEC. 328. EFFECTIVE DATE.
17	"This subtitle shall apply with respect to elections for
18	Federal office beginning with the regularly scheduled gen-
19	eral elections held in November 2008.".
20	(b) Availability of Enforcement Under Help
21	AMERICA VOTE ACT OF 2002.—Section 401 of such Act
22	(42 U.S.C. 15511), as amended by section 3, is amend-

23 ed—

1	(1) in subsection (a), by striking the period at
2	the end and inserting the following: ", or the re-
3	quirements of subtitle C of title III.";
4	(2) in subsection (b)(1), by striking "303" and
5	inserting "303, or subtitle C of title III,"; and
6	(3) in subsection (c)—
7	(A) by striking "subtitle A" and inserting
8	"subtitles A or C", and
9	(B) by striking the period at the end and
10	inserting the following: ", or the requirements
11	of subtitle C of title III.".
12	(e) Guidance on Best Practices for Alter-
13	NATIVE AUDIT MECHANISMS.—
14	(1) In general.—Not later than May 1, 2008,
15	the Director of the National Institute for Standards
16	and Technology shall establish guidance for States
17	that wish to establish alternative audit mechanisms
18	under section 322(b) of the Help America Vote Act
19	of 2002 (as added by subsection (a)). Such guidance
20	shall be based upon scientifically and statistically
21	reasonable assumptions for the purpose of creating
22	an alternative audit mechanism that will be at least
23	as effective in ensuring the accuracy of election re-
24	sults and as transparent as the procedure under
25	subtitle C of title III of such Act (as so added).

1	(2) Authorization of appropriations.—
2	There are authorized to be appropriated to carry out
3	paragraph (1) \$100,000, to remain available until
4	expended.
5	(d) CLERICAL AMENDMENT.—The table of contents
6	of such Act is amended by adding at the end of the items
7	relating to title III the following:
	"Subtitle C—Mandatory Manual Audits
	<ul> <li>"Sec. 321. Requiring audits of results of elections.</li> <li>"Sec. 322. Number of ballots counted under audit.</li> <li>"Sec. 323. Process for administering audits.</li> <li>"Sec. 324. Selection of precincts.</li> <li>"Sec. 325. Publication of results.</li> <li>"Sec. 326. Payments to States.</li> <li>"Sec. 327. Exception for elections subject to recount under State law prior to certification.</li> </ul>
	"Sec. 328. Effective date.".
8	SEC. 5. REPEAL OF EXEMPTION OF ELECTION ASSISTANCE
9	COMMISSION FROM CERTAIN GOVERNMENT
10	
	CONTRACTING REQUIREMENTS.
11	contracting requirements.  (a) In General.—Section 205 of the Help America
12	(a) In General.—Section 205 of the Help America
12	(a) In General.—Section 205 of the Help America Vote Act of 2002 (42 U.S.C. 15325) is amended by strik-
12 13	(a) In General.—Section 205 of the Help America Vote Act of 2002 (42 U.S.C. 15325) is amended by striking subsection (e).
12 13 14	<ul> <li>(a) IN GENERAL.—Section 205 of the Help Americal Vote Act of 2002 (42 U.S.C. 15325) is amended by striking subsection (e).</li> <li>(b) Effective Date.—The amendment made by</li> </ul>
12 13 14 15	<ul> <li>(a) IN GENERAL.—Section 205 of the Help Americal Vote Act of 2002 (42 U.S.C. 15325) is amended by striking subsection (e).</li> <li>(b) Effective Date.—The amendment made by subsection (a) shall apply with respect to contracts entered</li> </ul>
12 13 14 15 16	(a) In General.—Section 205 of the Help Americal Vote Act of 2002 (42 U.S.C. 15325) is amended by striking subsection (e).  (b) Effective Date.—The amendment made by subsection (a) shall apply with respect to contracts entered into by the Election Assistance Commission on or after

20 amendments made by this Act shall apply with respect to

- 1 the regularly scheduled general election for Federal office
- 2 in November 2008 and each succeeding election for Fed-
- 3 eral office.